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UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA

THE ESTATE OF IRMA ESPINOZA by  
and through its successors-in-interest  
RAQUEL ESPINOZA, RAQUEL  
ESPINOZA, ADRIAN ESPINOZA AND  
Y.E., through her guardian ad litem JUAN  
ESPINOZA,

Plaintiffs,

v.

COUNTY OF SAN DIEGO, KELLY  
MARTINEZ and DOES 1-10,

Defendants.

Case No.: 25CV3835-GPC(BLM)

**ORDER GRANTING IN PART AND  
DENYING IN PART DEFENDANTS’  
MOTION TO DISMISS WITH  
LEAVE TO AMEND**

**[Dkt. No. 7.]**

Before the Court is Defendants’ motion to dismiss the complaint pursuant to Federal Rule of Civil Procedures 12(b)(6). (Dkt. No. 7.) Plaintiffs filed an opposition and Defendants replied. (Dkt. Nos. 12, 13.) Based on the reasoning below, the Court GRANTS in part and DENIES in part Defendants’ motion to dismiss with leave to amend.

**Background**

On December 30, 2025, Plaintiffs the Estate of Irma Espinoza, by and through its successor-in-interest Raquel Espinoza; Raquel Espinoza; Adrian Espinoza; and Y.E.,

1 through her guardian ad litem Juan Espinoza filed a 42 U.S.C. § 1983 complaint against  
2 the County of San Diego, Kelly Martinez, Sheriff of the County of San Diego, (“Sheriff  
3 Martinez”), and Does 1-10. (Dkt. No. 1, Compl.) Raquel Espinoza, Adrian Espinoza and  
4 Y.E. are the three children of decedent Irma Espinoza. (*Id.* ¶ 4.) Doe 1 is a Sheriff’s  
5 deputy, and Does 2-10 are believed to be deputies or supervisors who were involved in  
6 the alleged incident. (*Id.* ¶¶ 18, 31.)

7 On Sunday, July 27, 2025, Richard Quinones (“Mr. Quinones”) encountered Irma  
8 Espinoza (“Ms. Espinoza”), who was neatly dressed, wearing a hat, black pants and a  
9 blouse and carrying a small backpack, near his home in Lemon Grove. (*Id.* ¶¶ 21, 22.)  
10 Ms. Espinoza was fanning her face with her hand saying, “It’s hot, it’s hot” and Mr.  
11 Quinones gave her two water bottles. (*Id.* ¶¶ 23, 24.)

12 On the morning of Tuesday, July 29, 2025, while walking his two dogs, Mr.  
13 Quinones saw Ms. Espinoza partway down the side of a nearby ditch across the street  
14 from his home. (*Id.* ¶ 25.) Mr. Quinones thought it was odd that Ms. Espinoza was  
15 neatly dressed but she was sitting on dirt near the trolley tracks with her legs partially  
16 submerged in muddy water. (*Id.* ¶ 26.) When Mr. Quinones asked Ms. Espinoza if she  
17 needed help. She said “yes.” (*Id.* ¶ 27.) Mr. Quinones called the San Diego Sheriff’s  
18 Office nonemergency line around 8:35 a.m. asking for a welfare check, informing  
19 Dispatch that a woman was sitting in a ditch and he was concerned because she had no  
20 food or water. (*Id.* ¶¶ 28, 29.)

21 Then, Mr. Quinones walked across the street to the RV where he resides to take his  
22 dogs in and from the window of his RV, he saw Doe 1, a female Sheriff’s deputy, arrive  
23 in an SUV at approximately 8:57 a.m. (*Id.* ¶¶ 30, 31.) The SUV stopped momentarily by  
24 Ms. Espinoza’s location and then drove off without even stepping outside her SUV to  
25 check on her welfare. (*Id.* ¶¶ 32, 33, 36, 37.) At 8:59 a.m., Doe 1 logged in “GA” or  
26 “gone on arrival” into the San Diego Sheriff Officer’s computer system. (*Id.* ¶ 34.) But  
27 Ms. Espinoza was still sitting partway down the side of a ditch next to where the patrol  
28 car had stopped. (*Id.* ¶ 35.)

1 Mr. Quinones waited for the deputy, medical personnel or an ambulance to return  
2 to check on Ms. Espinoza but no one came. (*Id.* ¶¶ 38, 39.) At 9:04 a.m., Mr. Quinones  
3 called the San Diego Sheriff’s non-emergency line again to report that the woman  
4 remained near the ditch and was not gone as Doe 1 had reported. (*Id.* ¶ 40.) At 9:05  
5 a.m., Dispatch contacted Doe 1 to relay that Mr. Quinones was calling again for the  
6 second time to report a woman in distress who remained in the ditch. (*Id.* ¶ 41.)  
7 About ten seconds later, Doe 1 told Dispatch that she was on her way back to the scene  
8 but she never returned. (*Id.* ¶¶ 42, 43.) Instead, at 9:06 a.m., Doe 1 called Mr. Quinones  
9 while he was still on the call with Dispatch so he hung up the call with Dispatch. (*Id.* ¶¶  
10 44, 45, 46.)

11 Doe 1, describing Ms. Espinoza, told Mr. Quinones “She’s a transient.” and “Get  
12 used to it.” (*Id.* ¶ 47.) Doe 1 sounded angry and irritated that Mr. Quinones had called  
13 again and in a threatening tone told Mr. Quinones that there were going to be more  
14 “transients” and to “get used to it” and leave it alone. (*Id.* ¶¶ 48, 49.) Doe 1 continued  
15 on for a minute or longer telling Mr. Quinones to leave the situation alone. (*Id.* ¶ 50.)  
16 Mr. Quinones felt intimidated by the call and believed he would get in trouble if he called  
17 for help a third time. (*Id.* ¶ 51.) Because each call he made had been routed only to Doe  
18 1, he believed any additional calls would be routed to the same, angry deputy. (*Id.* ¶ 52.)  
19 Mr. Quinones also did not feel safe to go check on Ms. Espinoza because Doe 1 had  
20 sternly and repeatedly told him to leave the situation alone. (*Id.* ¶ 53.) Doe 1 “cleared”  
21 the call at 9:09 a.m. (*Id.* ¶ 54.) Before “clearing” this call, Doe 1 did nothing to check on  
22 Ms. Espinoza’s welfare or to ask Mr. Quinones what he had observed or why he had  
23 called. (*Id.* ¶ 55.)

24 Does 2-4 were Doe 1’s supervisors who had access to Doe 1’s activities in real  
25 time and knew that Doe 1 had spent less than two minutes at a scene where a concerned  
26 citizen had reported a woman in serious distress with no food or water sitting in a ditch.  
27 (*Id.* ¶ 56.) Does 2-4 also saw in real time that the Mr. Quinones had called again to  
28 complain that their subordinate had driven off without assisting an individual in distress

1 and knew Ms. Espinoza was still in a ditch. (*Id.* ¶¶ 57, 58.) They could see that Doe 1  
2 reported that she was returning back to the scene but that she had never bothered to return  
3 and knew that this false report would prevent other deputies from responding to the  
4 scene. (*Id.* ¶ 59.) Does 2-4 did not do anything to make sure that Doe 1 returned to the  
5 scene or send another deputy to conduct the welfare check. (*Id.* ¶ 60.) After Doe 1’s  
6 angry call, Mr. Quinones was scared and intimidated and as such, did nothing the rest of  
7 the day to check on Ms. Espinoza. (*Id.* ¶ 61.) When Mr. Quinones went out that  
8 evening, Ms. Espinoza was no longer there. (*Id.* ¶ 62.)

9 On Wednesday and Thursday, while walking his dogs, Mr. Quinones did not see  
10 Ms. Espinoza in the ditch that was filled with thick reeds around 15 feet tall. (*Id.* ¶ 64.)  
11 Another neighbor who was walking her dogs on the same street saw a man coming out of  
12 the area where Ms. Espinoza had been last seen acting suspiciously but he hurried away  
13 when he saw the neighbor. (*Id.* ¶¶ 64, 65.) That neighbor saw Ms. Espinoza’s backpack  
14 on the side of the ditch but did not see Ms. Espinoza. (*Id.* ¶ 64.) That neighbor did not  
15 call the police because she knew that Mr. Quinones had already called the Sheriff’s  
16 Office and that a deputy had forcefully told him to leave the situation alone. (*Id.* ¶ 66.)

17 On the morning of Friday, August 1, 2025, Mr. Quinones was again walking his  
18 dogs and when they crossed the street, the dogs’ ears perked up near the ditch, and  
19 stopped walking. (*Id.* ¶¶ 67, 68.) Mr. Quinones then heard a faint moan coming out of  
20 the reeds. (*Id.* ¶ 69.) When he got closer, he saw a woman, half-naked and covered in  
21 ants, lying hidden behind a wall of cattails, with her face almost below the water line.  
22 (*Id.* ¶¶ 70, 71.) At 7 a.m., Mr. Quinones called 911 and reported that a woman was in the  
23 ditch in the water. (*Id.* ¶ 72.) He then attempted to pull Ms. Espinoza out of the water  
24 himself, but disabilities from previous back and neck surgeries prevented him from  
25 getting her out. (*Id.* ¶ 73.) According to the Dispatch log, Mr. Quinones repeatedly said,  
26 “I have to get her out.” (*Id.* ¶ 74.) A few minutes after the 911 call, first responders  
27 arrived and pulled Ms. Espinoza out of the ditch and placed her on a stretcher. (*Id.* ¶¶ 75,  
28

1 76.) When the first responders pulled her out at about 7:07 a.m., Ms. Espinoza had  
2 agonal breathing and heavy ant activity over the entirety of her body. (*Id.* ¶ 88.)

3 The deputies reported the following to Dispatch

- 4 • “FEM HALF SUBMERGED”
- 5 • “COVERED IN ANTS”
- 6 • “BODY IS STIFF”
- 7 • “POSS RIGOR MORTIS”

8 (*Id.* ¶ 77.) Ms. Espinoza was wearing no pants and her body was covered in ants. (*Id.* ¶  
9 79, 80.) Ms. Espinoza suffered cardiac arrest and CPR was performed and then she was  
10 taken to Sharp Grossmont Hospital. (*Id.* ¶ 81.) She had hypothermia and contusions and  
11 petechiae all over her body. (*Id.* ¶ 88.) When she arrived at the hospital, her body  
12 temperature was 24 degrees Celsius, or about 75 degrees Fahrenheit. (*Id.*) A body  
13 temperature of 24 degrees constitutes a severe stage of hypothermia where the system  
14 shuts down and the heart becomes unstable. (*Id.* ¶ 89.) She was also suffering from  
15 aspiration pneumonia. (*Id.* ¶ 92.) In addition to a heart attack, Ms. Espinoza developed  
16 Disseminated Intravascular Coagulation (DIC) at the hospital, a serious condition where  
17 widespread clotting leads to damaged organs and severe bleeding. (*Id.* ¶ 93.) Her lower  
18 extremities became ischemic (lacking blood flow) and mottled (purplish, patchy skin)  
19 signaling severe blockage of circulation. (*Id.*)

20 Ms. Espinoza also had a multitude of external injuries. (*Id.* ¶ 94.) She had  
21 multiple brown abrasions, measuring up to 2 inches on her midforehead, left lateral  
22 temple and around the left eye as well as abrasions on and under her chin. (*Id.* ¶¶ 94, 95.)  
23 She also had multiple bruises on the right and left lateral torso and on her whole back.  
24 (*Id.* ¶ 96.) There were contusions on her mid-chest, measuring up to 1/2 inch in diameter.  
25 (*Id.* ¶ 97.) There were purple contusions on the anterior left lower leg measuring up to 1  
26 inch. (*Id.* ¶ 98.) Mr. Quinones had not seen any marks or injuries on Ms. Espinoza until  
27 the day she was pulled out of the ditch. (*Id.* ¶ 99.) Despite multiple bruises and  
28 contusions all over her body and clear indication of hypothermia and cardiac arrest, the

1 Medical Examiner labeled the cause of Ms. Espinoza’s death as COMPLICATIONS OF  
2 CHRONIC ALCOHOL ABUSE WITH HEPATIC CIRRHOSIS AND ACUTE  
3 PANCREATITIS. (*Id.* ¶ 101.) The autopsy report omitted any reference to the physical  
4 evidence of bruises, contusions, and petechiae. (*Id.* ¶ 102.) The autopsy report did not  
5 state whether a swab to detect evidence of sexual assault had been taken despite the fact  
6 that Ms. Espinoza was found half-naked. (*Id.* ¶ 103.) While the Medical Examiner  
7 investigator sent a courier to Sharp Grossmont Hospital for antemortem specimen, there  
8 was no request for any sex assault swabs or records. (*Id.* ¶ 104.)

9 Despite multiple references in the record that Ms. Espinoza was submerged in the  
10 water in a ditch, forensic pathologist, Dr. Brankica Paunovic, claimed “it is unknown if  
11 there was water in the drain.” (*Id.* ¶ 105.) Because Dr. Paunovic did not consider Ms.  
12 Espinoza’s exposure to cold water, his findings are incomplete at best. (*Id.*)  
13 The autopsy listed acute pancreatitis and disseminated intravascular coagulation as  
14 evidence of chronic alcohol abuse even though these are symptoms of hypothermia. (*Id.*  
15 ¶ 106.) At the time of her death, Ms. Espinoza was 43 years old. (*Id.* ¶ 100.)

16 Plaintiffs allege seven causes of action: (1) due process violation under 42 U.S.C. §  
17 1983 against Doe 1 ; (2) right of association under 42 U.S.C. § 1983 against Doe 1; (3)  
18 failure to properly investigate, supervise, and discipline under 42 U.S.C. § 1983 against  
19 Sheriff Martinez and Supervisory Doe Defendants 2-10; (4) *Monell* violation based on an  
20 unconstitutional custom, policy or practice under 42 U.S.C. § 1983 against the County of  
21 San Diego; (5) wrongful death, Cal. Civ. Proc. Code section 377.60 against all  
22 Defendants; (6) negligence against all Defendants and (7) violation of California Civil  
23 Code section 52.1 against Does 1-10. (*Id.* ¶¶ 131-258.) On March 3, 2023, Defendants  
24 filed the instant motion to dismiss all causes of action and is fully briefed. (Dkt. Nos. 7,  
25 12, 13.)

## 26 Discussion

### 27 A. Legal Standard as to Federal Rule of Civil Procedure 12(b)(6)

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1 Federal Rule of Civil Procedure (“Rule”) 12(b)(6) permits dismissal for “failure to  
2 state a claim upon which relief can be granted.” Fed. R. Civ. P. 12(b)(6). Rule 12(b)(6)  
3 requires the Court to dismiss claims that fail to establish a cognizable legal theory or do  
4 not allege sufficient facts to support a cognizable legal theory. *Mendiondo v. Centinela*  
5 *Hosp. Med. Ctr.*, 521 F.3d 1097, 1104 (9th Cir. 2008) (citation omitted). Under Rule  
6 8(a)(2) a complaint must contain “a short and plain statement of the claim which entitles  
7 the pleader to relief.” Fed. R. Civ. P. 8(a)(2).

8 “To survive a motion to dismiss, a complaint must contain sufficient factual  
9 matter, accepted as true, ‘to state a claim to relief that is plausible on its face.’” *Ashcroft*  
10 *v. Iqbal*, 556 U.S. 662, 678 (2009) (quoting *Bell Atl. Corp. v. Twombly*, 550 U.S. 544,  
11 570 (2007)). “A claim has facial plausibility when the plaintiff pleads factual content  
12 that allows the court to draw the reasonable inference that the defendant is liable for the  
13 misconduct alleged.” *Id.* “Threadbare recitals of the elements of a cause of action,  
14 supported by mere conclusory statements, do not suffice.” *Id.* “In sum, for a complaint  
15 to survive a motion to dismiss, the non-conclusory factual content, and reasonable  
16 inferences from that content, must be plausibly suggestive of a claim entitling the  
17 plaintiff to relief.” *Moss v. U.S. Secret Serv.*, 572 F.3d 962, 969 (9th Cir. 2009)  
18 (quotations omitted).

19 To survive a Rule 12(b)(6) motion to dismiss, a complaint does not need detailed  
20 factual allegations but it must provide allegations that raise a right to relief above the  
21 speculative level. *Twombly*, 550 U.S. at 555. While the plausibility standard is not a  
22 probability test, it does require more than a mere possibility the defendant acted  
23 unlawfully. *Id.* at 556. “When evaluating a Rule 12(b)(6) motion, the Court must accept  
24 all material allegations in the complaint as true, and construe them in the light most  
25 favorable to the non-moving party.” *Chubb Custom Ins. Co. v. Space Sys./Loral, Inc.*,  
26 710 F.3d 946, 956 (9th Cir. 2013) (citation omitted). When dismissal is appropriate,  
27 leave to amend should generally be given freely. *Id.* However, if the plaintiff’s proposed  
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1 amendment would fail to cure the pleading’s deficiencies and amendment would be  
2 futile, the court may dismiss without leave. *Id.*

3 **B. First Cause of Action – Fourteenth Amendment Due Process Violation, 42**  
4 **U.S.C. § 1983 and Second Cause of Action – Right of Association, 42 U.S.C. §**  
5 **1983 as to Doe 1**

6 Defendants move to dismiss the first and second causes of action for violations of  
7 the Fourteenth Amendment substantive due process clause arguing that there is neither a  
8 legal duty to render aid to Ms. Espinoza under the circumstances nor a duty to protect her  
9 from harm by third parties. (Dkt. No. 7-1 at 9-11.<sup>1</sup>) In addition, Defendants argue that  
10 the state-created danger doctrine does not apply in this case. (*Id.* at 12-13.) Plaintiffs  
11 respond that the state-created danger exception applies to the facts of this case  
12 notwithstanding that a State has no general duty to protect individuals. (Dkt. No. 12 at  
13 12-17.)

14 Generally, “the Fourteenth Amendment's Due Process Clause . . . does not confer  
15 any affirmative right to governmental aid” and “typically does not impose a duty on the  
16 state to protect individuals from third parties.” *Patel v. Kent Sch. Dist.*, 648 F.3d 965,  
17 971 (9th Cir. 2011) (citations and alterations omitted). However, the State can be held  
18 liable under the Fourteenth Amendment’s Due Process clause for failing to protect an  
19 individual from harm by third parties “where the state action ‘affirmatively place[s] the  
20 plaintiff in a position of danger,’ that is, where state action creates or exposes an  
21 individual to a danger which he or she would not have otherwise faced.” *Henry A. v.*  
22 *Willden*, 678 F.3d 991, 1002 (9th Cir. 2012) (quoting *Kennedy v. City of Ridgefield*, 439  
23 F.3d 1055, 1061 (9th Cir. 2006) (quoting *DeShaney v. Winnebago Cnty. Dept’ of Soc.*  
24 *Servs.*, 489 U.S. 189, 197 (1989))). A plaintiff must allege the (1) officer’s affirmative  
25 conduct exposed the plaintiff “to a foreseeable danger that she would not otherwise have  
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28 <sup>1</sup> Page numbers are based on the CM/ECF pagination.

1 faced”; and (2) the officer acted with “deliberate indifference to a known or obvious  
2 danger.” *Estate of Soakai v. Abdelaziz*, 137 F.4th 969, 982 (2025) (citations omitted).

3 To satisfy the first requirement, “Plaintiffs must plausibly allege that Defendants’  
4 affirmative actions (1) placed [Ms. Espinoza] in a worse position than they would have  
5 occupied had [Doe 1] not acted at all; (2) created or exposed [Ms. Espinoza] to an actual  
6 and particularized danger; and (3) resulted in foreseeable harm to [Ms. Espinoza].” *Id.* at  
7 983 (citing *Polanco v. Diaz*, 76 F.4th 918, 926 (9th Cir. 2023), *cert. denied*, – U.S.–, 144  
8 S. Ct. 2519 (2024)).

9 The complaint plausibly alleges a number of affirmative acts by Doe 1 that placed  
10 or exposed Ms. Espinoza to a situation that was more dangerous than the one she found  
11 her in. Doe 1 allegedly lied to Dispatch that she had not seen Ms. Espinoza when she  
12 arrived at the scene, (Dkt. No. 1, Compl. ¶136), and then lied again that she would return  
13 to the scene but did not. (*Id.* ¶ 130.) Doe 1’s affirmative conduct in lying to Dispatch  
14 that she would return to the scene prevented another officer from responding to assist Ms.  
15 Espinoza, (*id.* ¶¶ 140, 142). *See Murguia v. Langdon*, 61 F.4th 1096, 1115 (9th Cir.  
16 2023) (social worker lied about decedents’ mother’s history of abuse and circumstances  
17 to Officer, rendered the twins more vulnerable to physical injury and absent the  
18 affirmative misrepresentation Officer Garcia may have conducted an independent  
19 investigation into mother’s criminal history and living situation prior to taking the family  
20 to a motel).

21 In addition, Doe 1 allegedly reached out and telephoned Mr. Quinones about Ms.  
22 Espinoza and angrily told him to “leave [the situation] alone” which intimidated him  
23 from calling the Sheriff’s office again and also prevented a neighbor from reporting that  
24 she saw a suspicious man coming out from the area Ms. Espinoza had been seen because  
25 she had heard about Mr. Quinones encounter with Doe 1. (*Id.* ¶¶ 66, 143, 152.) Doe 1’s  
26 affirmative conduct in calling Mr. Quinones intimidated him from calling the Sheriff’s  
27 Department again and even prevented him from taking any further actions to help her.  
28 (*Id.* ¶¶ 152, 160.) Doe 1’s call to Mr. Quinones also prevented a neighbor from calling

1 the Sheriff’s Department about Ms. Espinoza when she saw a suspicious man in the area  
2 where Ms. Espinoza was last seen. (*Id.* ¶¶ 64, 66, 147, 152.)

3 As such, Plaintiffs have plausibly alleged that Doe 1’s actions placed Plaintiffs in a  
4 worse position than she would have been had Doe 1 not acted because if she had not lied  
5 and stated she would go to scene again, another deputy could have taken the call to assist  
6 Ms. Espinoza and if Doe 1 had not called Mr. Quinones, Mr. Quinones and his neighbor  
7 would have followed up with the Sheriff’s Department. As such, Doe 1 exposed Ms.  
8 Espinoza to potential danger and harm from the outside elements or third parties by  
9 affirmatively barring anyone from aiding her. *See Murguia*, 61 F.4th at 1112 (“This  
10 court . . . [has] applied the state-created danger exception in situations where an officer  
11 abandoned the plaintiff in a dangerous situation, separated the plaintiff from a third-party  
12 who may have offered assistance, or prevented other individuals from rendering  
13 assistance to the plaintiff.”); *Martinez v. City of Clovis*, 943 F.3d 1260, 1272 (9th Cir.  
14 2019) (holding that police officer committed a constitutional violation by telling the  
15 plaintiff’s abuser about the plaintiff’s allegations of abuse against him and telling him that  
16 plaintiff was not “the right girl” for him, after which the abuser further physically abused  
17 the plaintiff).

18 Furthermore, Plaintiffs must allege that the injury must have been foreseeable to  
19 the defendant. *Martinez*, 943 F.3d at 1273. “This does not mean that the exact injury  
20 must be foreseeable. Rather, ‘the state actor is liable for creating the foreseeable danger  
21 of injury given the particular circumstances.’” *Id.* at 1273-74 (quoting *Kennedy v. City of*  
22 *Ridgefield*, 439 F.3d 1055, 1064 n.5 (9th Cir. 2006)).

23 Here, Plaintiffs sufficiently assert that the danger and harm to Ms. Espinoza was  
24 foreseeable because Doe 1 knew someone had called about a welfare check stating that a  
25 woman in distress was sitting in a ditch and had no food or water. (Dkt. No. 1, Compl. ¶¶  
26 148-50.) Plaintiffs have alleged that it was foreseeable that harm could occur if Doe 1  
27 left Ms. Espinoza in her vulnerable condition without checking on her. *See e.g., Estate of*  
28 *Soakai*, 137 F.4th at 983 (“It is entirely predictable that allowing seriously wounded

1 individuals to go without aid for longer than necessary would increase the risk of further  
2 injury or death.”)

3 As to the second requirement, “[d]eliberate indifference is ‘a stringent standard of  
4 fault, requiring proof that a municipal actor disregarded a known or obvious consequence  
5 of his action.’” *Patel*, 648 F.3d at 974 (quoting *Bryan Cnty. v. Brown*, 520 U.S. 397, 410  
6 (1997)). This standard is higher than gross negligence and requires a culpable mental  
7 state. *Id.* at 974. To satisfy deliberate indifference, “Plaintiffs must show that  
8 Defendants knew that their intentional actions would expose Plaintiffs to an unreasonable  
9 risk.” *Estate of Soakai*, 137 F.4th at 984 (citing *Murguia*, 61 F.4th at 1117 n.16). In  
10 other words, “Plaintiffs must allege facts from which we can plausibly infer that  
11 Defendants “kn[ew] that something was going to happen, but ‘ignored the risk and  
12 exposed [Plaintiffs] to it anyway.’” *Id.* (quoting *City of Clovis*, 943 F.3d at 1274); *Patel*,  
13 648 F.3d at 900 (defendant “knows that something is going to happen but ignores the risk  
14 and exposes [the plaintiff] to it.”).

15 Here, Plaintiffs allege that Doe 1 was deliberately indifferent to the known danger  
16 that Ms. Espinoza would become a victim of a crime or that she would die from exposure  
17 to the elements. (Dkt. No. 1, Compl. ¶ 153.) By answering the Dispatch call, Doe 1  
18 knew that someone had called for a welfare check about a women in a ditch with no food  
19 or water. (*Id.* ¶¶ 28, 30.) Despite that, Doe 1 did not get out of her vehicle to even check  
20 or investigate before driving away and did not comply with Department policies  
21 regarding the mentally ill or the homeless population. (*Id.* ¶¶ 32, 33, 183, 198.) Later,  
22 when Mr. Quinones called a second time, Doe 1 reported she would return back to the  
23 scene but did not. (*Id.* ¶¶ 42, 43.) In fact, Doe 1 called Mr. Quinones, in an angry and  
24 irritated voice, and told him to “leave it alone.” (*Id.* ¶¶ 44, 48-50.) The complaint  
25 plausibly alleges that Doe 1 by taking affirmative steps to prevent any assistance to Ms.  
26 Espinoza, she knew that Ms. Espinoza, in distress and without food and water sitting  
27 outside in the elements, would be subject to an unreasonable risk of harm. Accordingly,  
28

1 Plaintiffs have alleged that Doe 1 was deliberately indifferent to an obvious danger to  
2 Ms. Espinoza.

3 The Court concludes that Plaintiffs have plausibly alleged the state-created danger  
4 exception to support a claim for violations of Ms. Espinoza’s Fourteenth Amendment  
5 substantive due process rights and DENIES Defendant’s motion to dismiss on this claim.

6 **C. Third Cause of Action – Failure to Properly Investigate, Supervise and**  
7 **Discipline, 42 U.S.C. § 1983 as to Sheriff Martinez and Supervisory Does 2-10**

8 Defendants move to dismiss the third cause of action arguing that Plaintiffs have  
9 failed to allege that Sheriff Martinez and Does 2-4 actively participated in, directed or  
10 actually knew of Doe 1’s constitutional violations and failed to prevent them. (Dkt. No.  
11 7-1 at 14.) Defendants also contend that Does 5-10 should be dismissed because there  
12 are no specific allegations made against them. (*Id.*) Plaintiffs oppose arguing that they  
13 have alleged Does 2-4 were aware of Doe 1’s actions concerning Ms. Espinoza, and did  
14 nothing to assist her. (Dkt. No. 12 at 18-19.) They also argue that they have alleged  
15 inaction by failing to train, supervise or discipline by Sheriff Martinez and Does 5-10, the  
16 policy setting supervisory defendants. (*Id.* at 19-20.)

17 For § 1983 supervisory liability, the Ninth Circuit has never required that a  
18 supervisor be directly and personally involved in the same way as are individual officers  
19 who are on the scene. *Starr v. Baca*, 652 F.3d 1202, 1205 (9th Cir. 2011). A defendant  
20 may be held liable as a supervisor under § 1983 “if there exists either (1) his or her  
21 personal involvement in the constitutional deprivation, or (2) a sufficient causal  
22 connection between the supervisor’s wrongful conduct and the constitutional violation.”  
23 *Hansen v. Black*, 885 F.2d 642, 646 (9th Cir. 1989). The causal connection for individual  
24 capacity<sup>2</sup> supervisory liability can be shown by “[her] own culpable action or inaction in  
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26  
27 <sup>2</sup> Defendant Sheriff Martinez is sued in her individual capacity. (Dkt. No. 1, Compl. ¶ 13.) However,  
28 Plaintiffs do not allege in what capacity Does 2-4 are sued but the Court presume they are sued in their  
individual capacities. See *Romano v. Bible*, 169 F.3d 1182, 1186 (9th Cir. 1999) (Ninth Circuit  
“presume[s] that officials necessarily are sued in their personal capacities where those officials are

1 the training, supervision, or control of [her] subordinates; for [her] acquiescence in the  
2 constitutional deprivation; or for conduct that showed a reckless or callous indifference to  
3 the rights of others.” *Starr*, 652 F.3d at 1205-06, 1208 (citations omitted).

4 As to Sheriff Martinez, the complaint alleges she was a policy-maker and  
5 responsible for the promulgation of policies and procedures that complied with state and  
6 federal Constitutions and California state laws. (Dkt. No. 1, Compl. ¶ 12.) She was also  
7 responsible for the supervision of officers employed by San Diego Sheriff’s Office  
8 (“SDSO”). (*Id.*) Plaintiffs claim that Sheriff Martinez failed to properly supervise her  
9 employees regarding the dangers of dehydration and exposure and was personally aware  
10 of repeated violations of Constitutional rights committed by her subordinates through  
11 multiple prior complaints from citizens and victims. (*Id.* ¶¶ 171, 180.) She was aware  
12 that her deputies were treating “transient” or unhoused people differently than housed  
13 people and failed to ensure that deputies were providing equal services to all people and  
14 not subjecting homeless and mentally ill to increased danger by “deliberately castigating  
15 citizens for reporting dangerous situations in which such persons were exposed to risk of  
16 harm.” (*Id.* ¶ 181.) She also knew that her deputies were violating SDSO’s policies and  
17 procedures as it concerned the mentally ill and the homeless population as the Sheriff’s  
18 Department website contained these statistics. (*Id.* ¶ 182.) Sheriff Martinez knew her  
19 deputies were failing to properly address the mentally ill by contacting PERT or the  
20 homeless by contacting CARE despite “the implementation of California state law as of  
21 October 2023.” (*Id.* ¶ 183.) Because the number of complaints, investigations and  
22 findings are maintained by her Department, Sheriff Martinez was aware that her  
23 Department investigates only a miniscule number of citizen complaints. (*Id.* ¶ 185.)  
24 According to Plaintiffs, the Sheriff’s Department initiates full Internal Affairs (“IA”)  
25 investigations for about 15% of misconduct complaints by SDSO employees and for  
26

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27  
28 named in a complaint, even if the complaint does not explicitly mention the capacity in which they are  
sued.”) (citations omitted).

1 citizen complaints like Mr. Quinones, the rate of full investigation is less than 2 percent.  
2 (*Id.* ¶ 125.) Since Sheriff Martinez signs off on IA documents, she was aware that not  
3 many misconduct cases are being investigated. (*Id.* ¶ 186.)

4 Here, Plaintiffs provide broad, summary allegations of supervisory liability and fail  
5 to present specific assertions that Sheriff Martinez was provided notice, or in fact knew,  
6 of any prior incidents of deputies failing to protect an individual from harm after taking  
7 affirmative acts and placing that individual in harms way. *See Hydrick v. Hunter*, 669  
8 F.3d 937, 941 (9th Cir. 2012) (finding supervisory-liability allegations insufficient  
9 explaining that decision in *Starr* depended on “detailed factual allegations” of complaint).  
10 As such, Plaintiffs have not sufficiently alleged that Sheriff Martinez had “knowledge of”  
11 and “acquiesce[d] in” the alleged unconstitutional conduct of her subordinates, *see Starr*,  
12 652 F.3d at 1207, and the Court GRANTS Defendant’s motion to dismiss the third cause  
13 of action as to Sheriff Martinez.

14 As to Does 2-4, Plaintiffs allege they are Doe 1’s supervisors and had access to  
15 Doe 1’s real time activities on that day. (Dkt. No. 1, Comp. ¶ 56.) As such, Does 2-4  
16 knew that Doe 1 left the scene in less than two minutes, knew that Mr. Quinones called  
17 within one minute of Doe 1 leaving to complain and informed Dispatch that she was still  
18 in the ditch. (*Id.* ¶¶ 56, 57, 58, 173.) They also knew Doe 1 did nothing to help Ms.  
19 Espinoza knowing that she was still in the ditch. (*Id.* ¶¶ 59, 174.) They knew that Doe 1  
20 reported that she would be returning to the scene but did not and did nothing to supervise  
21 or intervene by sending another deputy to the scene. (*Id.* ¶¶ 60, 175.) On information  
22 and belief, Does 2-4 knew Doe 1 called Mr. Quinones to dissuade him from calling for  
23 help or providing assistance to Ms. Espinoza. (*Id.* ¶ 177.) Construing the facts in the  
24 light most favorable to Plaintiffs, the Court concludes that they have plausibly alleged  
25 that Does 2-4 were aware of Doe 1’s conduct and failed to take action and should have  
26 reasonably known that Doe 1’s actions and inactions would cause a constitutional injury  
27 to Ms. Espinoza. Thus, the Court DENIES this claim as to Does 2-4.

28

1 Finally, Defendants argue that Does 5-10 must be dismissed because the complaint  
2 fails to allege any specific allegations concerning them. (Dkt. No. 7-1 at 15.) Plaintiffs  
3 disagree but also argue that dismissal would be premature without giving them an  
4 opportunity to identify them in discovery. (Dkt. No. 12 at 19 n.5.)

5 The Court agrees with Defendants that Plaintiffs have not provided any specific  
6 allegation as to Does 5-10. The complaint solely alleges that “Does 5-10 were aware of  
7 prior misconduct of Does 1-4 but failed to take action and failed to investigate and  
8 discipline them.” (See Dkt. No. 1, Compl.) Conclusory allegations without any specific  
9 facts do not state a claim. *See Iqbal*, 556 U.S. at 678 (conclusory allegations listing the  
10 elements of a claim do not state a plausible claim).

11 The Court also considers whether Doe 5-10’s dismissal would be premature.  
12 Although the Ninth Circuit disfavors the use of “John Doe” to identify a defendant, in  
13 certain instances where the defendants’ identities are not known prior to filing the action,  
14 an action should not be dismissed without giving the plaintiffs “an opportunity through  
15 discovery to identify the unknown defendants, unless it is clear that discovery would not  
16 uncover the identities, or that the complaint would be dismissed on other grounds.”  
17 *Gillespie v. Civiletti*, 629 F.2d 637, 642 (9th Cir. 1980). Even though the identity of Doe  
18 Defendants may not be known, the complaint must allege facts to state a claim against  
19 them. *See Wakefield v. Thompson*, 177 F.3d 1160, 1163 (9th Cir. 1999) (“The more  
20 substantive question we must resolve is whether the district court’s dismissal of the  
21 complaint against Doe was appropriate because, even if Doe's identity is discovered, the  
22 complaint would have to be dismissed on other grounds.”) Here, because Plaintiffs have  
23 failed to make any allegations as to Does 5-10, the Court GRANTS Defendants’ motion  
24 to dismiss Does 5-10 for failing to state a claim.

25 In conclusion, the Court GRANTS in part and DENIES in part Defendant’s motion  
26 to dismiss the third cause of action.

27 **D. Fourth Cause of Action – *Monell* Unconstitutional Policy, Custom or Practice**  
28 **as to County of San Diego**

1 Cities, counties and other local government entities are subject to claims under 42  
2 U.S.C. § 1983. *Monell v. Dep't of Social Servs. of the City of New York*, 436 U.S. 658  
3 (1978). While municipalities, their agencies and their supervisory personnel cannot be  
4 held liable under § 1983 on any theory of respondeat superior or vicarious liability, they  
5 can, however, be held liable for deprivations of constitutional rights resulting from their  
6 formal policies or customs. *Id.* at 691-93. Liability only attaches where the municipality  
7 itself causes the constitutional violation through “execution of a government's policy or  
8 custom, whether made by its lawmakers or by those whose edicts or acts may fairly be  
9 said to represent official policy.” *Id.* at 694.

10 To prevail, a plaintiff must allege “(1) [the plaintiff] had a constitutional right of  
11 which he was deprived; (2) the municipality had a policy; (3) the policy amounts to  
12 deliberate indifference to his constitutional right; and (4) ‘the policy is the moving force  
13 behind the constitutional violation.’” *Gordon v. Cnty. of Orange*, 6 F.4th 961, 973 (9th  
14 Cir. 2021) (citing *Dougherty v. City of Covina*, 654 F.3d 892, 900 (9th Cir. 2011)). Even  
15 if there is no formal or written official policy, a public entity may be liable for a  
16 “longstanding practice or custom which constitutes the standard operating procedure of  
17 the local government entity.” *Trevino v. Gates*, 99 F.3d 911, 918 (9th Cir. 1996). The  
18 custom or practice must “be so ‘persistent and widespread’ that it constitutes a  
19 ‘permanent and well settled city policy.’” *Id.* (quoting *Monell*, 436 U.S. at 691).  
20 “Liability for improper custom may not be predicated on isolated or sporadic incidents; it  
21 must be founded upon practices of sufficient duration, frequency and consistency that the  
22 conduct has become a traditional method of carrying out policy.” *Id.*

23 As to a municipality’s policy, a “plaintiff must allege either that (1) a particular  
24 municipal action itself violates federal law, or directs an employee to do so; or (2) the  
25 municipality, through inaction, failed to implement adequate policies or procedures to  
26 safeguard its community members’ federally protected rights.” *Hyun Ju Park v. City and*  
27 *Cnty. of Honolulu*, 952 F.3d 1136, 1141 (9th Cir. 2020) (internal quotation marks and  
28 citations omitted).

1 In this case, Plaintiffs assert liability based on a failure to act; therefore, they must  
2 allege the County acted with deliberate indifference which is “a stringent standard of  
3 fault, requiring proof that a [municipality] disregarded a known or obvious consequence  
4 of [its] action.” *Bd. of the Cnty. Comm'rs of Bryan Cnty., Okl. v. Brown*, 520 U.S. 397,  
5 410 (1997) (“Claims not involving an allegation that the municipal action itself violated  
6 federal law, or directed or authorized the deprivation of federal rights, present much more  
7 difficult problems of proof.”) (citations omitted); *see also Hyun Ju Park*, 952 F.3d at  
8 1141 (“When, as here, a plaintiff pursues liability based on a failure to act, she must  
9 allege that the municipality exhibited deliberate indifference to the violation of her  
10 federally protected rights.”) (citing *Tsao v. Desert Palace, Inc.*, 698 F.3d 1128, 1143 (9th  
11 Cir. 2012)).

12 A plaintiff alleging deliberate indifference can survive a Rule 12(b)(6) challenge if  
13 he or she alleges the municipality has engaged in a pattern of prior, similar violations of  
14 federally protected rights of which it had actual or constructive notice. *See Connick v.*  
15 *Thompson*, 563 U.S. 51, 62 (2011) (“A pattern of similar constitutional violations by  
16 untrained employees is ‘ordinarily necessary’ to demonstrate deliberate indifference . . .  
17 .”); *Starr*, 652 F.3d at 1216-17 (reversing dismissal where plaintiff “specifically allege[s]  
18 numerous incidents” of prior, similar incidents of excessive force and the defendant was  
19 provided notice of all these incidents); *Bagos v. Vallejo*, No. 2:20-cv-00185-KJM-AC,  
20 2020 WL 6043949, at \*5-6 (E.D. Cal. Oct. 13, 2020) (“[p]rior incidents involving  
21 lawsuits alone, even those which do not result in a finding or admission of wrongdoing,  
22 can be sufficient for *Monell* liability purposes in the face of a motion to dismiss.”); *Villa*  
23 *v. Cnty. of San Diego*, Case No.: 20-CV-537-CAB-NLS, 2020 WL 5535384, at \*3-4  
24 (S.D. Cal. Sept. 15, 2020) (denying motion to dismiss *Monell* claim of policy and custom  
25 and failure to train claim as the plaintiff referenced federal investigations, citizen  
26 complaints and lawsuits against the County that include similar allegations of  
27 misconduct).  
28

1 Here, Plaintiffs allege a number of customs and practices of the County that  
2 amount to deliberate indifference to Ms. Espinoza’s constitutional rights. Plaintiffs  
3 allege the County had a longstanding policy of:

- 4 1. “allowing its staff to ignore people in distress and not disciplining deputies who  
5 engage in misconduct”, (Dkt. No. 1, Compl. ¶ 200);
- 6 2. failing to investigate and discipline when citizens complain about deputy  
7 misconduct, (*id.* ¶¶ 200, 201);
- 8 3. disbelieving or discrediting civilian complaints resulting in a pattern where such  
9 complaints are sent directly to the deputy who was the subject of the complaint  
10 rather than his supervisor, (*id.* ¶¶ 202, 203);
- 11 4. not disciplining deputies who engage in misconduct, allowing staff to file  
12 incomplete or inaccurate reports to make false statements and to obstruct or  
13 interfere with investigations by withholding material information, (*id.* ¶¶ 205, 206);
- 14 5. falsifying information during investigations of misconduct and misleading the  
15 investigation by the independent citizens’ review board, (*id.* ¶ 207);
- 16 6. covering up misconduct of deputies and hiding the facts from the public to  
17 prevent scrutiny, (*id.* ¶ 208); and
- 18 7. failing to discipline and train deputies, (*id.* ¶ 111).

19 In support, Plaintiffs provide allegations of instances of County misconduct of  
20 cover ups and history of misconduct. (*Id.* ¶¶ 113-124.) These instances concern assault  
21 and use of excessive force by deputies who were allegedly never disciplined and an  
22 alleged cover up by Sheriff Martinez misleading family members of a victim that there  
23 was no wrong doing by the Department when in fact an IA investigation found a deputy  
24 engaged in misconduct. (*Id.* ¶¶ 122-23.)

25 However, these examples of prior instances of alleged misconduct are not similar  
26 to the violations in his case where Plaintiffs allege the Defendants violated Ms.  
27 Espinoza’s Fourteenth Amendment substantive due process clause right under the state-  
28 created danger theory. *See Connick*, 563 U.S. at 62 (“A pattern of similar constitutional

1 violations by untrained employees is ‘ordinarily necessary’ to demonstrate deliberate  
2 indifference . . . .”). Further, the alleged policy of failing to investigate citizens’  
3 complaints and disbelieving or discrediting civilian complaints is attributable to Mr.  
4 Quinones’ second call. However, Plaintiff has not plausibly alleged that Mr. Quinones  
5 made a citizens’ complaint. Plaintiffs allege that on the second call, Mr. Quinones  
6 reported that Ms. Espinoza remained near the ditch and was not gone as Doe 1 had  
7 reported; he did not complain. (*Id.* ¶ 40.) Therefore, the policies concerning citizens’  
8 complaints do not support a *Monell* claim. Finally, the alleged policy of falsifying  
9 information during investigations of misconduct and misleading the investigation by the  
10 independent citizens’ review board and covering up misconduct of deputies and hiding  
11 the facts from the public to prevent scrutiny do not arise from the facts of this case, and  
12 do not support a *Monell* claim. Because Plaintiffs have not sufficiently alleged a *Monell*  
13 claim against the County of San Diego, the Court GRANTS Defendants’ motion to  
14 dismiss the *Monell* claim.

15 **E. Fifth Cause of Action - Wrongful Death, Cal. Civ. Proc. Code section 377.60**  
16 **and Sixth Cause of Action – Negligence against All Defendants**

17 Defendants move to dismiss the wrongful death and negligence claims because  
18 Plaintiffs have not sufficiently alleged Defendants owed a duty of care to Ms. Espinoza  
19 necessary to plead both claims. (Dkt. No. 7-1 at 19-20.) Plaintiffs argue that they have  
20 stated a duty of care under the “negligent undertaking” doctrine, an exception to the “no  
21 duty to aid” rule. (Dkt. No. 12 at 25-26.)

22 Under California law, the elements of a negligence claim are (1) duty to use due  
23 care, (2) breach of that duty, (3) that the defendant’s breach caused the injury suffered,  
24 and (4) the plaintiff suffered an injury. *Vasilenko v. Grace Family Church*, 3 Cal. 5th  
25 1077, 1083 (2017). “The elements of the cause of action for wrongful death are the tort  
26 (negligence or other wrongful act), the resulting death, and the damages, consisting of the  
27 pecuniary loss suffered by the heirs.” *Quiroz v. Seventh Ave. Ctr.*, 140 Cal. App. 4th  
28

1 1256, 1263 (2006) (emphasis omitted) (citation omitted). Both causes of action require  
2 Plaintiffs to allege that Defendants owed them a duty to use due care.

3 “As a rule, one has no duty to come to the aid of another.” *Williams v. State of*  
4 *Cal.*, 34 Cal. 3d 18, 23 (1983). However, under the negligent undertaking rule or the  
5 Good Samaritan Rule, “a volunteer who, having no initial duty to do so, undertakes to  
6 provide protective services to another, will be found to have a duty to exercise due care in  
7 the performance of that undertaking if one of two conditions is met: either (a) the  
8 volunteers failure to exercise such care increases the risk of harm to the other person, or  
9 (b) the other person reasonably relies upon the volunteers undertaking and suffers injury  
10 as a result.” *Delgado v. Trax Bar & Grill*, 36 Cal. 4th 224, 249 (2006). The negligent  
11 undertaking theory applies to the police and the breach of the duty may be an affirmative  
12 act or an omission or failure to act that places the individual in peril or increases the risk  
13 of harm. *See Williams v. State of Cal.*, 34 Cal. 3d 18, 24 (1983).

14 Plaintiffs must allege that Defendants’ acts increased the harm or risk of the harm  
15 inflicted by the third party. *Golick v. State of Cal.*, 82 Cal. App. 5th 1127, 1146 (2022).  
16 “[T]o state a claim for affirmatively increasing a risk of harm,” a plaintiff must  
17 demonstrate “a ‘direct connection’ between the [defendant’s] challenged conduct and  
18 some risk of harm or heightened risk of harm [from the third party’s wrongful conduct]  
19 that would not otherwise have arisen if not for the defendant’s conduct.” *Id.* at 1147  
20 (alleged connections between officer’s conduct and third party’s shooting spree were  
21 “little more than speculation” and insufficient to support a finding of duty under the  
22 negligent undertaking doctrine).

23 Here, Doe 1’s act of answering the Dispatch call but then leaving the scene without  
24 getting out of her vehicle to render aid increased Ms. Espinoza’s exposure to danger. Her  
25 act of telling Dispatch that she would return to the scene but did not also increased Ms.  
26 Espinoza’s risk of harm. Lastly, Doe 1’s telephone call to Mr. Quinones telling him to  
27 leave the situation alone which had the consequence of intimidating him from making  
28 any further calls to the Sheriff’s Office or even trying to assist Ms. Espinoza created a

1 heightened risk of harm for her. By her actions, Plaintiffs have alleged that Doe 1 owed a  
2 duty of care to Ms. Espinoza under the negligent undertaking doctrine. As such, the  
3 Court DENIES Defendant’s motion to dismiss the negligence and wrongful death causes  
4 of action.

5 **F. Seventh Cause of Action – Bane Act as to Does 1-10**

6 Defendants move to dismiss the Bane Act claim as to Does 1-10 because Plaintiffs  
7 have failed to allege they engaged in any intentional act violating Ms. Espinoza’s  
8 constitutional rights. (Dkt. No. 7-1 at 20.) Second, Defendants maintain that Plaintiffs  
9 have failed to allege an underlying constitutional violation as to Does 1-10.<sup>3</sup> (*Id.* at 20-  
10 21.) Plaintiffs respond that they have sufficiently alleged a Bane Act cause of action  
11 because they alleged that Defendants violated Ms. Espinoza’s due process rights with  
12 deliberate indifference and Doe 1 interfered with rescue efforts in a coercive, threatening  
13 and intimidating manner through her interaction with Mr. Quinones which is sufficient to  
14 allege a claim under the Bane Act. (Dkt. No. 12 at 27.)

15 The Bane Act provides a private cause of action against anyone who “interferes by  
16 threat, intimidation, or coercion, or attempts to interfere by threat, intimidation, or  
17 coercion, with the exercise or enjoyment by an individual or individuals of rights secured  
18 by the Constitution or laws of the United States, or of the rights secured by the  
19 Constitution or laws of California.” Cal. Civil Code § 52.1(b) & (c); *Reese v. Cnty. of*  
20 *Sacramento*, 888 F.3d 1030, 1040 (9th Cir. 2018) (the Bane Act “protects individuals  
21 from conduct aimed at interfering with rights that are secured by federal or state law,  
22 where the interference is carried out ‘by threats, intimidation or coercion.’”). To state a  
23

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24  
25 <sup>3</sup> Defendant also argues that even though the claim is alleged against Does 1-10, the cause of action  
26 includes an allegation that the County is vicariously liable. (Dkt. No. 7-1 at 21.) In reply, Plaintiffs do  
27 not address whether they intended to alleged vicarious liability as to the County. The complaint alleges  
28 that the Bane Act claim is against Does 1-10, (Dkt. No. 1, Comp. at p. 30), but includes a summary  
allegation that the County is vicariously liable under Cal. Gov’t Code section 815.2. (*Id.* ¶ 237.)  
Because Plaintiffs do not address the issue in their reply, the Court finds that they concede to  
Defendants’ argument that the claim against the County, if alleged, should be dismissed.

1 claim under the Bane Act, Plaintiffs must allege “(1) interference with or attempted  
2 interference with a state or federal constitutional or legal right, and (2) the interference or  
3 attempted interference was by threats, intimidation, or coercion.” *Allen v. City of*  
4 *Sacramento*, 234 Cal. App. 4th 41, 67 (2015). “The essence of a Bane Act claim is that  
5 the defendant, by the specified improper means (i.e., ‘threats, intimidation or coercion’),  
6 tried to or did prevent the plaintiff from doing something he or she had the right to do  
7 under the law or to force the plaintiff to do something that he or she was not required to  
8 do under the law.” *Austin B. v. Escondido Union School Dist.*, 149 Cal. App. 4th 860,  
9 882 (2007).

10 The seventh cause of action alleges a violation of California’s Bane Act, California  
11 Civil Code section 52.1, for violations of the United States and California constitutions  
12 and California Civil Code section 43. (Dkt. No. 1, Compl. ¶ 250.) Specifically, the  
13 complaint alleges that Defendants Does 1-10 violated Ms. Espinoza’s

14 a. [t]he right to be free from objectively unreasonable treatment and  
15 deliberate indifference to Irma Espinoza’s serious medical needs as secured  
16 by the Fourteenth Amendments to the United States Constitution and by  
17 California Constitution, Article 1, §§ 7 and 13;

18 b. [t]he right to enjoy and defend life and liberty; acquire, possess, and  
19 protect property; and pursue and obtain safety, happiness, and privacy, as  
20 secured by the California Constitution, Article 1, § 1; and

21 c. [t]he right to protection from bodily restraint, harm, or personal insult, as  
22 secured by California Civil Code § 43.

23 (*Id.* ¶ 250.) They also allege that Defendants’ due process violations with deliberate  
24 indifference constitute violations of the Bane Act. (*Id.* ¶ 251.) Finally, Plaintiffs assert  
25 that Defendants deprived Ms. Espinoza life-saving care by threatening and preventing  
26 others from providing her safety. (*Id.* ¶ 252.)

27 As to the underlying federal constitutional rights underlying the Bane Act,  
28 Plaintiffs offer alternative theories. First, there is a claim for deliberate indifference to

1 serious medical needs. (*Id.* ¶ 250(a)). District courts have held that a Bane Act claim  
2 may be based on a claim for deliberate indifference to serious medical needs under the  
3 Eighth Amendment, for prisoners, or Fourteenth Amendment,<sup>4</sup> for pretrial detainees.  
4 *M.H. v. Cnty. of Alameda*, 90 F. Supp. 3d 889, 898-99 (N.D. Cal. 2013) (concerning  
5 deceased inmate); see *Lapachet v. California Forensic Med. Grp., Inc.*, 313 F. Supp. 3d  
6 1183, 1195 (E.D. Cal. 2018) (concluding that threats, coercion and intimidation are  
7 inherent in deliberate indifference claim raised by inmate). In *Cornell*, the court of  
8 appeal approved *M.H.*'s holding that a Bane Act claim may be based on allegations of  
9 "deliberate indifference to prisoner's medical needs." *Cornell v. City & Cnty. of San*  
10 *Francisco*, 17 Cal. App. 5th 766, 802 n.31, as modified (Nov. 17, 2017). A Bane Act  
11 claim for deliberate indifference to medical needs under the Fourteenth Amendment has  
12 been limited to pre-trial detainees and Plaintiffs have not provided legal authority that  
13 they, on behalf of Ms. Espinoza, a non-detained individual, may bring a Fourteenth  
14 Amendment claim for deliberate indifference to serious medical needs.

15 Plaintiffs also assert a Bane Act claim based on the due process failure to protect  
16 under the Fourteenth Amendment.<sup>5</sup> (Dkt. No. 7-1 at 20-21; Dkt. No. 12 at 27.) Here,  
17 Doe 1 had no interaction with Ms. Espinoza that forced her to do something that she was  
18 not required to do or prevented her from doing something she had a right to do. Rather,  
19 Plaintiffs allege the "coercion" element premised on Doe 1's interference with any  
20 attempt to aid Ms. Espinoza through her law enforcement position which ensured Ms.  
21 Espinoza was denied aid through other means. (Dkt. No. 12 at 27.) Specifically, Doe 1  
22 ignored Ms. Espinoza on arrival after the first call and even after Mr. Quinones' second  
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24  
25 <sup>4</sup> "[M]edical care claims brought by pretrial detainees ... 'arise under the Fourteenth Amendment's Due  
26 Process Clause, rather than under the Eighth Amendment's Cruel and Unusual Punishments Clause.'" *Gordon v. Cnty. of Orange*, 888 F.3d 1118, 1124 (9th Cir. 2018) (citation omitted).

27 <sup>5</sup> Plaintiffs argue that a violation of due process rights with deliberate indifference, by itself, constitutes  
28 a violation of the Bane Act and cites multiple cases for this proposition. (Dkt. No. 12 at 27 n.7.)  
However, context matters, all of these cases involved excessive force, unlawful arrests or inadequate  
medical care for prisoner/detainees. None address the precise rights that are presented here.

1 call, left her in a state of distress without food and water. Afterwards, Doe 1 allegedly  
2 had contact with Mr. Quinones and affirmatively directed him to stop calling the Sheriff’s  
3 Department to provide aid to Ms. Espinoza. Neither side has provided any legal authority  
4 as to whether and how the coercion element can be asserted on a Fourteenth Amendment  
5 failure to protect claim under the state-created danger exception. Nor have the parties  
6 addressed whether the coercion/intimidation element can be met by the alleged  
7 intimidation of a member of the public who is reporting a person in distress.

8 The Court acknowledges that there is a lack of clear precedent on the requirements  
9 for Bane Act liability. *See Sandoval v. Cnty. of Sonoma*, 912 F.3d 509, 519 (9th Cir.  
10 2018) (recognizing that because the California Supreme Court has not addressed the  
11 elements of a Bane Act claim, the Ninth Circuit and California Court of Appeals “have  
12 struggled to articulate clearly when Bane Act liability attaches[.]”). In *Sandoval*, relying  
13 on *Reese v. Cnty. of Sacramento*, 888 F.3d 1030, 1044 (9th Cir. 2018), the Ninth Circuit  
14 explained that a plaintiff must show an independent coercion when the defendant’s  
15 conduct is negligent in violating the plaintiff’s constitutional rights; however, the  
16 “coercion inherent in a Fourth Amendment violation could support a Bane Act claim if  
17 the coercion occurred with “specific intent to violate the arrestee’s right to freedom from  
18 unreasonable seizure.” *Id.* at 519-20 (Fourth Amendment unlawful seizure claim for  
19 impounding vehicles).

20 To the extent Plaintiffs’ theory of liability is viable, the question is whether  
21 Plaintiffs have alleged that Does 1-10 had the specific intent to violate Ms. Espinoza’s  
22 due process rights. *See Sandoval*, 912 F.3d at 520 (the plaintiffs must show that the  
23 County and City impounded the plaintiffs’ cars with the specific intent to violate their  
24 Fourth Amendment rights). Here Plaintiffs allege that Defendants acted with reckless  
25 disregard to Ms. Espinoza’s rights. (Dkt. No. 1, Compl. ¶ 256.) At this stage, without  
26 full briefing on this issue and viewing the facts most favorable to Plaintiffs, the Court  
27 accepts that the alleged intimidation of Mr. Quinones to deter him from curing Doe 1’s  
28 failure to summon medical care qualifies as intimidation which interfered with

1 Espinoza’s due process right to affirmative aid under the Fourteenth Amendment and was  
2 committed with the specific intent to violate Espinoza’s due process rights. Accordingly,  
3 the Court DENIES Defendants’ motion to dismiss.

4 **G. Leave to Amend**

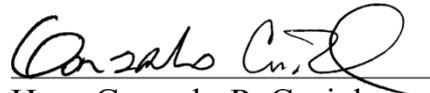
5 To the extent the Court finds any deficiencies, Plaintiffs seek leave to amend.  
6 (Dkt. No. 12 at 28.) Because leave to amend should be freely granted and would not be  
7 futile, the Court GRANTS Plaintiffs’ request for leave to amend. *See Chubb*, 710 F.3d at  
8 956.

9 **Conclusion**

10 Based on the above, the Court GRANTS in part and DENIES in part Defendants’  
11 motion to dismiss Defendants’ motion to dismiss with leave to amend. Plaintiffs may file  
12 an amended complaint on or before **June 1, 2026**.

13 IT IS SO ORDERED.

14 Dated: May 7, 2026

15   
16 Hon. Gonzalo P. Curiel  
17 United States District Judge  
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