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UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

SAFARI CLUB INTERNATIONAL, et al.,  
Plaintiffs,  
v.  
ROB BONTA, in his official capacity as  
Attorney General of the State of California,  
Defendant.

No. 2:22-cv-01395-DAD-JDP

ORDER DENYING PLAINTIFFS' MOTION  
FOR JUDGMENT ON THE PLEADINGS

(Doc. No. 43)

This matter is before the court on plaintiffs' motion for judgment on the pleadings. (Doc. No. 43.) On December 2, 2024, the motion was taken under submission on the papers. (Doc. No. 49.) For the reasons explained below, the court will deny plaintiffs' motion.

**BACKGROUND**

Plaintiffs, three sportsmen advocacy organizations, bring constitutional challenges to a California statute that prohibits firearm industry members from advertising or marketing firearm-related products in a manner that is designed, intended, or reasonably appears to be attractive to minors and from using personal information of minors for the purpose of advertising or marketing firearm-related products to them. *See* Cal. Bus. & Prof. Code § 22949.80(a)(1) ("A firearm industry member shall not advertise, market, or arrange for placement of an advertising or marketing communication offering or promoting any firearm-related product in a manner that is

1 designed, intended, or reasonably appears to be attractive to minors.”); *id.* § 22949.80(b) (“A  
2 firearm industry member publishing material directed to minors in this state or who has actual  
3 knowledge that a minor in this state is using or receiving its material, shall not knowingly use,  
4 disclose, compile, or allow a third party to use, disclose, or compile, the personal information of  
5 that minor with actual knowledge that the use, disclosure, or compilation is for the purpose of  
6 marketing or advertising to that minor any firearm-related product.”).

7 On August 5, 2022, plaintiffs initiated this action against defendant seeking an order  
8 declaring § 22949.80 unconstitutional, on its face and as applied to them, and enjoining its  
9 enforcement. (Doc. No. 1 at ¶ 2.) On October 18, 2022, plaintiffs filed their operative first  
10 amended complaint (“FAC”), asserting claims for: (1) violation of their right to freedom of  
11 speech under the First Amendment; (2) violation of the right to commercial speech under the First  
12 Amendment; (3) violation of their rights to association and assembly under the First Amendment;  
13 (4) violation of the overbreadth doctrine under the First Amendment; (5) violation of the Fifth and  
14 Fourteenth Amendments because the provision is void for vagueness; and (6) violation of the  
15 Equal Protection Clause under the Fourteenth Amendment. (Doc. No. 12 at ¶¶ 98–176.)

16 On October 21, 2022, plaintiffs filed a motion for a preliminary injunction seeking to  
17 enjoin the enforcement of § 22949.80. (Doc. No. 13.) On January 12, 2023, this court issued an  
18 order denying plaintiffs’ motion for preliminary injunction. (Doc. No. 23.) On February 10,  
19 2023, plaintiffs appealed the court’s denial of their motion for a preliminary injunction to the  
20 Ninth Circuit. (Doc. No. 25.) On September 22, 2023, the Ninth Circuit reversed and remanded  
21 for further proceedings.<sup>1</sup> (Doc. No. 30.) On February 28, 2024, the Ninth Circuit issued its  
22 mandate. (Doc. No. 31.)

23 On March 20, 2024, the parties filed a joint status report and attached a proposed order  
24 granting plaintiffs’ motion for preliminary injunction. (Doc. Nos. 32, 32-1.) On April 12, 2024,  
25 the court signed the parties’ proposed order granting the preliminary injunction. (Doc. No. 33.)

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26 <sup>1</sup> In its memorandum decision the Ninth Circuit stated: “For the reasons outlined in *Junior*  
27 *Sports Magazines v. Bonta*, No. 22-56090 (9th Cir. Sept. 13, 2023), we reverse the denial of  
28 preliminary injunction and remand for further proceedings consistent with that opinion.” (Doc.  
No. 30 at 1–2.)

1 The order preliminarily enjoined defendant “from enforcing California Business & Professions  
2 Code § 22949.80.” (*Id.* at 2.) On May 15, 2024, defendant filed a motion to clarify the  
3 preliminary injunction, seeking an order from the court that the preliminary injunction issued  
4 applied only to California Business and Professions Code § 22949.80, subdivision (a). (Doc. No.  
5 35 at 4.) On June 25, 2024, defendant filed a notice of supplemental authority notifying the court  
6 of a decision in *Junior Sports Magazines v. Bonta*, No. 2:22-cv-04663-CAS-JC, wherein United  
7 States District Judge Christina A. Snyder, upon remand from the Ninth Circuit, granted a  
8 preliminary injunction enjoining enforcement of California Business and Professions Code  
9 § 22949.80, subdivision (a), but denying the plaintiffs’ motion to enjoin enforcement of  
10 § 22949.80 in its entirety. (Doc. No. 38 at 15–16.) On June 28, 2024, the plaintiffs in *Junior*  
11 *Sports* appealed from that decision to the Ninth Circuit Court of Appeals. (*Junior Sports*  
12 *Magazines*, Doc. No. 70.)

13 On October 16, 2024, plaintiffs in this case filed the pending motion for judgment on the  
14 pleadings as to their first two claims, seeking a declaration from the court that § 22949.90 violates  
15 the First Amendment and an order permanently enjoining enforcement of that statute. (Doc. No.  
16 43.)

17 On November 5, 2024, the court granted defendant’s motion to clarify the injunction and  
18 issued an order stating that the preliminary injunction entered on April 12, 2024 in this case  
19 enjoined enforcement only of California Business and Professions Code § 22949.80(a), noting  
20 that the court broadly “agrees with Judge Snyder’s analysis in *Junior Sports* that California  
21 Business and Professions Code § 22949.80(b) proscribes different conduct than subsection (a)  
22 and does not fall within the scope of the Ninth Circuit’s analysis of the constitutionality of  
23 subsection (a) in *Junior Sports*.” (Doc. No. 46 at 5–6.)

24 On November 6, 2024, defendant filed his opposition to plaintiffs’ motion for judgment  
25 on the pleadings, arguing that plaintiffs are not entitled to judgment in their favor. (Doc. No. 47.)  
26 Therein, defendant also argued that this court should defer ruling on plaintiffs’ motion for  
27 judgment on the pleadings until the Ninth Circuit rules on the second appeal in *Junior Sports*.  
28 (*Id.*) On November 27, 2024, plaintiffs filed their reply thereto. (Doc. No. 48.)

1 On July 8, 2025, plaintiffs filed a notice of supplemental authority alerting the court to the  
2 Ninth Circuit’s memorandum decision in *Junior Sports Magazines Inc. v. Bonta*, No. 24-4050  
3 (9th Cir. July 7, 2025) and included additional argument in support of their pending motion for  
4 judgment on the pleadings in light of that decision by the Ninth Circuit.<sup>2</sup> (Doc. No. 50.) The  
5 court ordered defendant to respond (Doc. No. 51); on August 22, 2025, defendant filed a response  
6 (Doc. No. 54), and on August 29, 2025, plaintiffs filed a reply thereto (Doc. No. 55).

### 7 LEGAL STANDARD

8 Federal Rule of Civil Procedure 12(c) provides that: “After the pleadings are closed—but  
9 early enough not to delay trial—a party may move for judgment on the pleadings.” A motion for  
10 judgment on the pleadings “challenges the legal sufficiency of the opposing party’s pleadings[.]”  
11 *Morgan v. Cnty. of Yolo*, 436 F. Supp. 2d 1152, 1154–55 (E.D. Cal. 2006), *aff’d*, 277 F. App’x  
12 734 (9th Cir. 2008).

13 The same legal standards governing a Rule 12(b)(6) motion are applicable to a motion  
14 brought under Rule 12(c). *See Dworkin v. Hustler Mag., Inc.*, 867 F.2d 1188, 1192 (9th Cir.  
15 1989). Accordingly, “judgment on the pleadings is properly granted when, taking all the  
16 allegations in the non-moving party’s pleadings as true, the moving party is entitled to judgment  
17 as a matter of law.” *Marshall Naify Revocable Tr. v. United States*, 672 F.3d 620, 623 (9th Cir.  
18 2012) (quoting *Fajardo v. Cnty. of Los Angeles*, 179 F.3d 698, 699 (9th Cir. 1999)); *see also*  
19 *Fleming v. Pickard*, 581 F.3d 922, 925 (9th Cir. 2009) (stating that “judgment on the pleadings is  
20 properly granted when there is no issue of material fact in dispute, and the moving party is  
21 entitled to judgment as a matter of law”). “For purposes of the motion, the allegations of the non-  
22 moving party must be accepted as true, while the allegations of the moving party which have been  
23 denied are assumed to be false.” *Hal Roach Studios, Inc. v. Richard Feiner & Co.*, 896 F.2d  
24 1542, 1550 (9th Cir. 1989). The facts are viewed in the light most favorable to the non-moving

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27 <sup>2</sup> In that decision, the Ninth Circuit panel reversed the district court once again, “clarify[ing] that  
28 [their] constitutional analysis applied to the entirety of Section 22949.80” and “remand[ing] with  
instructions to issue a preliminary injunction against the enforcement of the entirety of Cal. Bus.  
& Prof. Code § 22949.80.” (Doc. No. 50-1 at 3, 9.)

1 party and all reasonable inferences are drawn in favor of that party. *See Living Designs, Inc. v.*  
2 *E.I. DuPont de Nemours & Co.*, 431 F.3d 353, 360 (9th Cir. 2005).

### 3 ANALYSIS

4 In their pending motion for judgment on the pleadings, plaintiffs argue that they are  
5 entitled to judgment in their favor as to their first and second claims because “the Ninth Circuit in  
6 *Junior Sports* [] agreed Section 22949.80 likely violates the First Amendment” and “[t]here is no  
7 additional evidence that would save this flagrantly unconstitutional statute.” (Doc. No. 43 at 8.)  
8 In opposition, defendant argues that plaintiffs are not entitled to judgment on the pleadings for  
9 two reasons. (Doc. No. 47 at 2.) First, defendant contends that plaintiffs have failed to show that  
10 there are no issues of material fact that prevent judgment from being entered at the pleading stage.  
11 (*Id.* at 12–13.) Second, defendant argues that plaintiffs are not entitled to judgment in their favor  
12 at this time because the FAC fails to allege facts sufficient to state a claim that subdivision (b) of  
13 § 22949.80 violates the First Amendment, let alone that that subsection is unconstitutional as a  
14 matter of law. (*Id.* at 13–17.)

15 Following the Ninth Circuit’s order in *Junior Sports* dated July 7, 2025, which held that  
16 the district court abused its discretion by enjoining only § 22949.80(a) and not also subdivision  
17 (b), defendant conceded in his responsive brief that “the Ninth Circuit has now held that all of  
18 section 22949.80 likely violates the First Amendment, at least for purposes of a preliminary  
19 injunction,” but continues to maintain his first argument that the granting of judgment on the  
20 pleadings is not appropriate because defendant’s answer raises disputed issues of material fact.  
21 (Doc. No. 54 at 3.) In particular, defendant observes that while plaintiffs’ FAC contains  
22 allegations supporting their Article III standing to bring this action, in his answer defendant  
23 denies those allegations. (*Id.*) Defendant argues that because the allegations of his answer must  
24 be accepted as true, the denials of plaintiffs’ allegations with respect to standing are sufficient to  
25 evidence disputes of material fact precluding the granting of judgment on the pleadings in favor  
26 of plaintiffs. (*Id.*)

27 In reply, plaintiffs argue that defendant’s assertion that purported factual disputes  
28 concerning standing prevent the entry of judgment on the pleadings fails for three reasons. (Doc.

1 No. 55 at 3.) First, plaintiffs argue that the denials in defendant’s answer are “boilerplate” and do  
2 not create triable issues of fact because plaintiffs submitted “undisputed declarations establishing  
3 each organization’s concrete and imminent injuries” in conjunction with their motion for  
4 preliminary injunction, which defendant has never challenged. (*Id.* at 3–4.) Second, plaintiffs  
5 argue that “even if standing were in question,” plaintiffs can bring a facial challenge to  
6 § 22949.80 without meeting the traditional injury in fact requirement. (*Id.* at 4.) Finally,  
7 plaintiffs argue that the allegations that defendant denied in his answer “are not relevant to the  
8 determination of the applicable First Amendment standard and whether Section 22949.80 violates  
9 it.” (*Id.*) The court will first review the relevant allegations of plaintiffs’ FAC and defendant’s  
10 answer thereto and then address each argument below.

#### 11 **A. The Allegations**

12 The relevant allegations of plaintiffs’ FAC are as follows:

13 81. Plaintiffs regularly “advertise, market, or arrange for placement  
14 of an advertising or marketing communication offering or  
15 promoting . . . firearm-related product[s] in a manner that is  
designed, intended, or [might] reasonably appear[] to be attractive  
to minors.” Cal. Bus. & Prof. Code § 22949.80(a)(1).

16 82. Plaintiffs plan, advertise, market, promote, sponsor, host, and/or  
17 facilitate lawful events, competitions, trainings, educational  
18 programs, safety courses, and/or gun shows, specifically for youth  
19 or where youth are likely to be in attendance and where youth  
lawfully use, handle, observe, and/or otherwise possess firearms,  
ammunition, and/or firearm parts.

20 83. In addition, Plaintiffs widely distribute printed and electronic  
21 communications promoting their events and programs. Such  
communications regularly include images and/or depictions of  
minors handling or “using firearm-related products.”

22 84. Plaintiffs also sell space for traditional advertising concerning  
23 firearm-related products that California law allows minors to use  
24 and possess, and those advertisements often appear near content  
that is directed at youths.

25 85. Plaintiffs’ lawful activities regularly involve signage, flyers,  
26 discussions, branded merchandise and giveaways, and/or other  
27 communications depicting minors exercising, or otherwise  
28 encouraging minors to exercise, their Second Amendment right to  
possess and use lawful firearms for lawful purposes. Plaintiffs also  
sell and provide branded merchandise featuring caricatures and  
cartoons—many of which may appeal to youths and adults—to

1 promote their organizations, solicit membership and other support,  
2 and promote pro-Second Amendment messages and ideas.

3 86. Plaintiffs' lawful activities also sometimes include vendors or  
4 exhibitors who, among other things: Promote membership or  
5 financial support of their organization; sell or distribute branded  
6 merchandise or merchandise with pro-firearm slogans and other  
7 political messages; disseminate books, pamphlets, coloring books,  
8 flyers, and other communications promoting the use of firearms and  
9 related products generally, hunting with firearms, the Second  
10 Amendment, firearm safety, and recreational or competitive  
11 shooting programs; or sell or advertise for sale firearms and related  
12 products and services.

13 87. Plaintiffs desire to advertise, market, or arrange for placement  
14 of advertising or marketing communications offering or promoting  
15 firearm-related products that on their face would violate Section  
16 22949.80, specifically advertising and marketing communications  
17 that are intended to encourage minors to exercise their Second  
18 Amendment right to possess and use lawful firearms for lawful  
19 purposes.

20 88. Although Plaintiffs believe the provisions of Section 22949.80  
21 that prohibit Plaintiffs from advertising or marketing firearm-  
22 related products in a manner that may be attractive to minors are  
23 unconstitutional on their face, Plaintiffs fear that engaging in such  
24 advertising or marketing communications will result in enforcement  
25 actions against Plaintiffs by Defendant, and/or expose Plaintiffs to  
26 liability in private civil actions authorized by Section 22949.80,  
27 subjecting Plaintiffs to substantial monetary penalties and other  
28 liabilities that could jeopardize Plaintiffs' businesses and other  
lawful activities.

89. Plaintiffs also desire to advertise, market, or arrange for  
placement of advertising or marketing communications offering or  
promoting firearm-related products where it is unclear whether the  
communications violate the prohibitions of Section 22949.80.

90. Although Plaintiffs believe that Section 22949.80, on its face  
and as applied, unconstitutionally fails to provide persons of  
ordinary intelligence adequate notice of what conduct is proscribed,  
Plaintiffs fear that engaging in any advertising or marketing  
communications where it is unclear whether the communications  
violate Section 22949.80 will result in enforcement actions against  
Plaintiffs by Defendant, and/or expose Plaintiffs to liability in  
private civil actions authorized by Section 22949.80, subjecting  
Plaintiffs to substantial monetary penalties and other liabilities that  
could jeopardize Plaintiffs' businesses and other lawful activities.  
Even if lacking merit, these civil actions could devastate Plaintiffs  
financially because the statute only provides for an award of fees  
and costs to prevailing plaintiffs.

91. Section 22949.80 thus has the practical effect of wiping out a  
vital outlet for the free exchange of ideas related to the lawful  
possession and use of lawful "firearm-related products" and for the

1 promotion and preservation of the nation's historical tradition of  
2 firearms ownership and hunting heritage in California through the  
3 passing down of pro-Second Amendment attitudes and traditions to  
4 future generations.

5 92. Indeed, as evidenced both on the face of Section 22949.80 and  
6 by the legislative history of AB 2571, this appears to be the purpose  
7 and intent of the law.

8 93. For example, the Senate Judiciary Committee's June 10, 2022,  
9 "Bill Analysis of AB 2571" quotes heavily from the Violence  
10 Policy Center's ("VPC") 2016 report, "Start Them Young," which  
11 disparagingly "outlines the problem" of the "gun industry's"  
12 attempts to "attract future legal gun owners" as follows:

13 The gun industry has long understood that it faces a slow-motion  
14 demographic collapse. With the industry's customer base growing  
15 older, household gun ownership in America has steadily declined.  
16 As its primary market of white males ages and dies off, the firearms  
17 industry has set its sights on America's children. Much like the  
18 tobacco industry's search for replacement smokers, the gun industry  
19 is seeking replacement shooters to purchase its deadly products.  
20 Firearms companies have teamed up with "corporate partners" like  
21 the National Rifle Association of America, the gun industry's trade  
22 association the National Shooting Sports Foundation (NSSF), and  
23 online public-cations such as Junior Shooters in an industry-wide  
24 effort to market firearms to kids. They do this by promoting  
25 websites and magazines targeted at children, designing "kid-  
26 friendly" guns to appeal to the youth market, and even working to  
27 create the equivalent of "reality" video" games to encourage gun  
28 use from an early age. The industry's focus on recruiting children  
into the gun culture has been acknowledged since at least the 1990s.

94. The Senate Judiciary Committee's analysis continues, quoting a  
New York Times article lauding the VPC report:

The gun industry markets a variety of products explicitly to  
children, a new report shows, from armed stuffed animals to lighter  
versions of rifles. And some see kids as a vital group of future gun  
buyers who need to be brought into the fold at a young age.

The report, called "Start Them Young" and issued on Thursday by  
the Violence Policy Center, lists a variety of firearms meant at least  
partly for children. It mentions the Crickett rifle, a gun made for  
children by the company Keystone Sporting Arms. Keystone's  
website and some of its merchandise bear the image of "Davey  
Crickett," a gun-wielding cartoon insect. The company sells Davey  
Crickett hats, dog tags and pins, as well as a Davey Crickett Beanie  
Baby, listed as "not for children under three years of age."

Keystone's website also sells books featuring "Little Jake," a boy  
who uses his gun to bring down a bear and save an African village  
from a marauding elephant. The publisher of the books says Little  
Jake is actually older than he looks: "Little Jake is a fictional  
character in his late teens. While small in stature so that young

1 children may relate to him, Little Jake is old enough to hunt and  
2 fish safely on his own without adult supervision.”

3 95. It is thus clear that the California Legislature, in enacting AB  
4 2571, understood the importance of engaging youth in hunting and  
5 the shooting sports for the preservation of the nation’s historical  
6 tradition of firearms ownership and, in fact, intended AB 2571 to  
7 serve as a barrier to, and to chill, constitutionally protected conduct.  
8 The intent of AB 2571, as evidenced by the legislative record, is not  
9 to keep unlawful firearms out of the hands of minors or to prevent  
10 unlawful use of firearms, but rather to prevent “firearm industry  
11 members”—which, as defined, necessarily include pro-Second  
12 Amendment organizations, hunting conservation organizations, and  
13 youth shooting programs—from “indoctrinating” youth to become  
14 “advocates” for the Second Amendment and “gun culture.”

15 96. Likewise, shortly after signing AB 2571 into law, Governor  
16 Newsom—the source of AB 2571, *see* Sen. Rules Comm., Bill  
17 Analysis Re: AB 2571 (Bauer-Kahan), 2021-2022 Reg. Sess., at 1  
18 (Cal. 2022)—posted to his official Twitter account a videotaped  
19 message to “the members of the United States Supreme Court” and  
20 to “right-wing Republicans across this country,” asking  
21 rhetorically:

22 Do you have no common decency, respect, or even common  
23 understanding that kids should not have one of these [referring to a  
24 semi-automatic rifle in his hands]? This is an AR-15. This is a  
25 weapon of war. A weapon of mass destruction. But you’re out  
26 there promoting and allowing marketing of these weapons of war to  
27 our kids. Supporting and celebrating gun manufacturers who put up  
28 advertisements like the ones you see behind me. These are cartoon  
skulls will pacifiers in them. His and her pacifiers. Cartoon skulls  
of children with pacifiers. *That is what the right wing is marketing  
and promoting* at behest of the gun industry in this country. The  
good news, if there’s any, is that this ends at least today in  
California. I just signed a bill, so the gun industry *and those that  
are backing this industry* can no longer market to our children. The  
idea that we even have to do this is ridiculous. This law, by the  
way, goes into effect immediately. Because *decent human beings,  
people with common sense, know that we should not be allowing  
this kind of disgusting marketing to go on another day.*

97. Accordingly, there is an actual, practical, and present need for  
declaratory and injunctive relief to ensure there is a clear  
determination of law that will resolve these disputes in a uniform  
manner and avert the potential imposition of improper and  
unconstitutional enforcement actions against Plaintiffs by  
Defendant, or civil actions against Plaintiffs by private parties, for  
allegedly violating the unconstitutional provisions of Section  
22949.80. As described above, Plaintiffs have declined to engage  
in certain advertising and marketing communications out of fear  
that engaging in such communications will result in enforcement  
and/or private civil actions against Plaintiffs, subjecting Plaintiffs to  
substantial monetary penalties and other liabilities that could  
jeopardize Plaintiffs’ businesses and other lawful activities.

1 Plaintiffs have no adequate remedies at law and there is a present  
2 and immediate need for declaratory and injunctive relief.

3 (Doc. No. 12 at 28.)

4 In response to practically all of these allegations, defendant states in his answer that he  
5 “lacks knowledge or information sufficient to form a belief as to the truth of the allegations and,  
6 therefore, denies them.” (Doc. No. 16 at 12–14.)<sup>3</sup>

7 **B. The Boilerplate Nature of the Denials and Plaintiffs’ Declarations**

8 Plaintiffs argue that defendant’s “boilerplate denials of allegations ‘for lack of knowledge  
9 or belief’” do not create a triable issue that prevents judgment on the pleadings. (Doc. No. 55 at  
10 3.) Defendant disagrees, noting that as the non-moving party, his denials must be accepted as true  
11 at this stage of the litigation and “need not be supported with facts to defeat” plaintiffs’ motion.  
12 (Doc. No. 54 at 4) (citing *Rosen v. Hollywood Show, LLC*, No. 2:18-cv-00215-CAS-E, 2019 WL  
13 4138658, at \*2 (C.D. Cal. June 3, 2019) (“Plaintiff argues that he is entitled to judgment as a  
14 matter of law because Hollywood Show did not support its denials with facts. This argument fails  
15 because a defendant does not bear the burden of disproving plaintiff’s case at the pleading  
16 stage.”)). Plaintiffs respond by arguing that “[s]uch bare denials do not create a triable issue”  
17 here because they have already submitted declarations demonstrating their standing in support of  
18 their motion for preliminary injunction, and defendant never challenged those declarations. (Doc.  
19 No. 55 at 3–4.)

20 As stated above, the same legal standards governing a Rule 12(b)(6) motion are applicable  
21 to a motion brought under Rule 12(c). *See Dworkin*, 867 F.2d at 1192. “Rule 12(b)(6) and Rule  
22 12(c) motions are generally confined to the four corners of the complaint and any materials it  
23 incorporates, and a district court generally may not consider materials outside the pleadings.”  
24 *Focus 15, LLC v. NICO Corp.*, No. 21-cv-01493-EMC, 2022 WL 267441, at \*6 (N.D. Cal. Jan.  
25 28, 2022) (citing *Lee v. City of Los Angeles*, 250 F.3d 668, 688 (9th Cir. 2001)); *see also*

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26 <sup>3</sup> To the extent the allegations of plaintiffs’ FAC include a citation or quotation, defendant states  
27 in his answer that the cited “authority speaks for itself.” (Doc. No. 16 at 13–14.) Defendant also  
28 notes in his answer that some paragraphs of plaintiffs’ allegations described above “consist[] of  
legal argument and/or conclusions that do not require admission or denial.” (*Id.*)

1 *Broadcom Corp. v. Netflix Inc.*, 677 F. Supp. 3d 1010, 1018 (N.D. Cal. 2023) (“Rule 12(b)(6) and  
2 Rule 12(c) motions generally are confined to the four corners of the complaint, and any materials  
3 it incorporates.”); *Jackson v. Nev. Dep’t of Corr.*, No. 2:21-cv-01772-JAD-EJY, 2024 WL  
4 3540585, at \*2 (D. Nev. July 24, 2024) (“But motions for judgment on the pleadings under  
5 Federal Rule of Civil Procedure 12(c) are generally confined to the four corners of the  
6 complaint . . .”). Plaintiffs have presented no argument that their FAC incorporates any of the  
7 declarations they filed in support of their later motion for preliminary injunction. Accordingly,  
8 the court cannot and does not consider those declarations in resolving the pending motion for  
9 judgment on the pleadings and therefore rejects plaintiffs’ argument that defendant’s boilerplate  
10 denials in his answer cannot raise an issue of material fact because of the evidence presented in  
11 those declarations. *See Stekly v. I.Q. Data Int’l, Inc.*, No. 25-cv-00216-ECT-DLM, 2025 WL  
12 2374081, at \*4 (D. Minn. Aug. 15, 2025) (denying the plaintiff’s motion for partial judgment on  
13 the pleadings, noting that whether the plaintiff has evidence that “casts doubt on the truth of” the  
14 denials in the defendant’s answer, and whether those denials “turn out to have been unsupported,  
15 is beside the point” because “[i]n the context of a Rule 12(c) motion, they must be accepted as  
16 true”); *CTM Holdings, LLC v. U.S. Dep’t of Agric.*, No. 24-cv-02016-CJW-MAR, 2024 WL  
17 5699963, at \*2–3 (N.D. Iowa Dec. 6, 2024) (finding that “this case is not appropriate to decide on  
18 a plaintiff’s motion for judgment on the pleadings” because the defendant’s answer contained  
19 boilerplate denials of “almost every fact in [the] plaintiff’s ‘injury’ section of the complaint”  
20 which, “if taken as true, would lead to the conclusion that [the] plaintiff has suffered, or will  
21 imminently suffer, no injury” and lacks standing).

### 22 **C. The Injury in Fact Requirement**

23 As noted above, plaintiffs also argue that even if their standing is “in question,” “it is  
24 axiomatic that ‘a plaintiff whose constitutional rights have not been violated may nevertheless  
25 bring a facial challenge to a law that implicates the First Amendment without meeting the  
26 traditional injury in fact requirement.’” (Doc. No. 55 at 4) (quoting *Kumar v. Koester*, 683 F.  
27 Supp. 3d 1108, 1114 (C.D. Cal. 2023), *aff’d and remanded*, 131 F.4th 746 (9th Cir. 2025)).  
28 Plaintiffs contend that their “facial challenge is justiciable without individualized evidence of

1 enforcement.” (Doc. No. 55 at 4) (citing *City of Los Angeles v. Patel*, 576 U.S. 409, 415–17  
2 (2015)).

3 The argument advanced by plaintiffs in this regard is, however, inapposite because  
4 defendant has not suggested that plaintiffs failed to allege that they suffered an injury by way of  
5 enforcement of § 22949.80. Instructive here is the following observation by the district court in  
6 *Kumar*:

7 A plaintiff whose constitutional rights have not been violated may  
8 nevertheless bring a facial challenge to a law that implicates the  
9 First Amendment without meeting the traditional injury in fact  
10 requirement. *Tennison v. Paulus*, 144 F.3d 1285, 1287 (9th Cir.  
11 1998). Under this relaxed standard, a plaintiff has suffered an  
12 injury sufficient to establish standing if he argues that a policy  
13 burdens protected First Amendment activity. *See Real v. City of*  
14 *Long Beach*, 852 F.3d 929, 933 (9th Cir. 2017) (holding that an  
15 artist had standing to bring a First Amendment facial challenge to a  
16 zoning ordinance by simply asserting that the ordinance restricted a  
17 protected activity). However, “the mere existence of a proscriptive  
18 statute” is insufficient to assert a justiciable claim. *Thomas*, 220  
19 F.3d at 1139. Instead, to establish standing, a plaintiff must have a  
20 “concrete plan” to violate the relevant law or face a credible threat  
21 of enforcement for its violation. *Id.* This relaxed standard for  
22 asserting a justiciable injury in fact also applies to due process  
23 challenges implicating First Amendment interests. *Arce v.*  
24 *Douglas*, 793 F.3d 968, 987–88 (9th Cir. 2015).

25 *Kumar*, 683 F. Supp. 3d at 1114.

26 In *Kumar*, the district court was not suggesting that a plaintiff can bring a facial challenge  
27 to a statute without establishing standing. The court was instead discussing how a plaintiff may  
28 establish standing by demonstrating a concrete plan to violate the statute in question or a credible  
threat of prosecution for violation of that statute, rather than being required to first violate the  
statute and suffer an actual injury through the resulting consequences. Plaintiffs’ allegations  
regarding a credible threat of enforcement and a burden on their protected activities are the exact  
allegations at issue here. As detailed above, plaintiffs allege that they regularly participate in the  
advertising and marketing activities prohibited by § 22949.80 and describe what those activities  
are, allege that they fear that engaging in those activities will result in enforcement actions, and  
allege that they have thus declined to engage in those activities due to that fear. (Doc. No. 14 at  
¶¶ 81–97.) Defendant denies those allegations for lack of knowledge or insufficient information.

1 (Doc. No. 16 at ¶¶ 81–97.) Contrary to plaintiffs’ suggestion, defendant does not argue that  
2 plaintiffs should have alleged facts sufficient to meet a higher threshold for standing, such as facts  
3 suggesting that plaintiffs did indeed engage in certain advertising and marketing activities and are  
4 now facing enforcement actions under § 22949.80. Accordingly, the court is also not persuaded  
5 that the general denials in defendant’s answer are somehow negligible or should be disregarded  
6 because plaintiffs need not meet the traditional injury in fact requirement for standing.

7 **D. The Merits**

8 Finally, plaintiffs argue that the denials in defendant’s answer are irrelevant because they  
9 are “immaterial to the merits question of whether Section 22949.80, on its face, violates the First  
10 Amendment” and “the Ninth Circuit held the statute unconstitutional *assuming* that Plaintiffs’  
11 speech is commercial, not because of any fact-specific application.” (Doc. No. 55 at 4.)  
12 Plaintiffs explain that “the allegations necessary to resolve the legal question of whether Section  
13 22949.80 violates the First Amendment are not in dispute.” (Doc. No. 48 at 7.)

14 The court again observes that this argument evades the issue that defendant has raised  
15 here. While the Ninth Circuit held in *Junior Sports* that § 22949.80 is likely unconstitutional  
16 under the First Amendment and remanded with instructions to issue a preliminary injunction  
17 against the enforcement of that statute in its entirety, the plaintiffs in this case are now seeking  
18 entry of judgment in their favor under Rule 12(c), which requires there to be “no issue of material  
19 fact in dispute.” *Fleming*, 581 F.3d at 925. Plaintiffs present no authority suggesting that the  
20 court should reach the merits of their motion as a matter of law despite the presence of disputed  
21 allegations as to plaintiffs’ standing, and the court’s own research suggests otherwise. *See CTM*  
22 *Holdings, LLC*, 2024 WL 5699963, at \*2 (“At base, defendants’ denials, if taken as true, would  
23 lead to the conclusion that plaintiff has suffered, or will imminently suffer, no injury. Of course,  
24 if plaintiff does not have any injury, it would not have standing. If plaintiff does not have  
25 standing, then the Court cannot grant judgment on the pleadings in favor of plaintiff. Thus, based  
26 upon the way in which the Court must view the facts for the purposes of this motion, the Court  
27 cannot grant plaintiff’s motion because of outstanding factual disputes. The Court, therefore,  
28 does not reach the parties’ legal arguments.”) Accordingly, the court concludes that it cannot,

1 under the legal framework of a Rule 12(c) motion, grant judgment in favor of plaintiffs at this  
2 time given the dispute that defendant has identified, even if defendant’s general denials can  
3 ultimately be disproven by plaintiffs. *See Rosen*, 2019 WL 4138658, at \*2 (“Plaintiff’s motion  
4 for judgment on the pleadings fails because Hollywood Show denied several material allegations  
5 in its answer and those denials must be accepted as true. Thus, it cannot be said that only  
6 questions of law remain.”); *see also Stekly*, 2025 WL 2374081, at \*3 (denying the defendant’s  
7 motion for judgment on the pleadings, noting: “I.Q. plausibly denied that Ms. Stekly suffered an  
8 Article III-worthy injury. In the Rule 12(c) context, granting Ms. Stekly’s motion would require  
9 a once-and-for-all conclusion that she suffered Article III-worthy injuries in connection with each  
10 of the two at-issue claims.”). Plaintiffs’ motion for judgment on the pleadings must therefore be  
11 denied. *See Am. All. for Equal Rts. v. Ivey*, No. 2:24-cv-00104-RAH, 2024 WL 3463347, at \*4  
12 (M.D. Ala. July 17, 2024) (“Because both the Governor and Brokers Association denied factual  
13 allegations about Ms. Clark that are critical to the Alliance’s standing (and therefore critical to the  
14 outcome of the case), they have disputed material facts. Judgment on the pleadings must be  
15 denied.”).

#### 16 **E. Next Steps in the Litigation**

17 Plaintiffs suggest that if the court does find that the denials in defendant’s answer raise  
18 material factual issues, the court should convert this motion and set a briefing schedule as to  
19 summary judgment proceedings. (Doc. No. 48 at 7.) Defendant, on the other hand, suggests that  
20 “this case may benefit from the parties engaging in discussion about potential resolution of this  
21 matter, rather than further litigation.” (Doc. No. 54 at 4.) Accordingly, the court will set this  
22 matter for Initial Scheduling Conference on November 24, 2025. The parties shall file a joint  
23 status report by November 10, 2025, addressing the scheduling of the case or otherwise indicating  
24 how they prefer this matter to now proceed.

#### 25 **CONCLUSION**

26 For the reasons set forth above,

27 1. Plaintiffs’ motion for judgment on the pleadings (Doc. No. 43) is DENIED; and

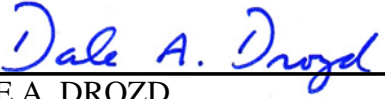
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2. This matter is hereby SET for Initial Scheduling Conference on November 24, 2025 at 1:30 p.m. before District Judge Dale A. Drozd via Zoom.

IT IS SO ORDERED.

Dated: September 29, 2025

  
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DALE A. DROZD  
UNITED STATES DISTRICT JUDGE