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United States District Court
Northern District of California

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

TENISHA TATE-AUSTIN, et al.,
Plaintiffs,
v.
JANETTE C. MILLER, et al.,
Defendants.

Case No. [21-cv-09319-MMC](#)

**ORDER GRANTING IN PART AND
DENYING IN PART MILLER
DEFENDANTS' MOTION TO DISMISS;
AFFORDING PLAINTIFFS LEAVE TO
AMEND**

Before the Court is defendants Miller and Perotti Real Estate Appraisals, Inc. (“MPREA”) and Janette C. Miller’s (“Miller”) (collectively, “Miller Defendants”) Motion, filed January 14, 2022, to dismiss, pursuant to Rule 12(b)(6) of the Federal Rules of Civil Procedure, each of the claims asserted against them in plaintiffs Tenisha Tate-Austin, Paul Austin (collectively, the “Austins”), and Fair Housing Advocates of Northern California’s (“FHANC”) complaint.¹ Plaintiffs have filed opposition, to which the Miller Defendants have replied.² Having read and considered the papers filed in support of and in opposition to the motion, the Court rules as follows.³

BACKGROUND⁴

FHANC is “a non-profit corporation dedicated to promoting equal housing

¹ On January 7, 2022, defendant AMC Links LLC (“AMC Links”) filed an answer to the complaint.

² On February 14, 2022, the Attorney General filed a “Statement of Interest” on behalf of the United States, and on February 21, 2022, plaintiffs filed a “Statement of Recent Authority.” The Miller Defendants have not filed a response to either document.

³ By order filed March 22, 2022, the Court took the matter under submission.

⁴ The following facts are taken from allegations in the complaint.

1 opportunity . . . through community education, government advocacy, and counseling.”
 2 (See Compl. ¶ 9.) The Austins are “an African American couple” who own a house in
 3 Marin City, California (hereinafter, the “Pacheco Street House”) (see Compl. ¶ 1), “an
 4 unincorporated community located in Marin County, situated between the cities of
 5 Sausalito to the south and Mill Valley to the north” (see Compl. ¶ 14). Marin City is one
 6 of two census tracts in which the majority of Marin County’s African American residents
 7 are concentrated (see Compl. ¶¶ 15, 18); Sausalito, by contrast, is predominantly white
 8 (see Compl. ¶ 19).⁵

9 In December 2016, the month in which the Austins purchased and financed the
 10 Pacheco Street House, it was appraised at an estimated market value of \$575,500. (See
 11 Compl. ¶ 40.) In May 2018, after “completely remodel[ing]” the house, the Austins
 12 refinanced their mortgage based on an appraisal that estimated the house’s value to be
 13 \$864,000, and in March 2019, after making further renovations, the Austins again
 14 refinanced their mortgage, this time based on an appraisal that valued the house at
 15 \$1,450,000. (See Compl. ¶¶ 41-45.)

16 In 2020, the Austins sought to refinance their mortgage for a third time, in order “to
 17 take advantage of historically low interest rates and obtain additional funding to complete
 18 [a] basement conversion” as well as construction of an “accessory dwelling unit.” (See
 19 Compl. ¶ 46.) In connection therewith, they contacted their mortgage broker, who
 20 retained the services of an appraisal management company, AMC Links, which company
 21 then hired the Miller Defendants to conduct an appraisal of the Pacheco Street House.
 22 (See id.)

23 In January 2020, Miller conducted an inspection of the Pacheco Street House.
 24 (See Compl. ¶¶ 47.) During the inspection, plaintiff Paul Austin “was present” and
 25 “introduced himself by name”; additionally, “photos of the Austins and their minor
 26

27 ⁵ In 2019, African Americans accounted for approximately 35.95% and 0.9% of the
 28 populations of Marin City and Sausalito, respectively. (See Compl. ¶¶ 18-19.)

1 children, all of whom are African American,” as well as “African-themed” art, were
 2 “conspicuous[ly]” on display. (See Compl. ¶¶ 49-51.) On February 12, 2020, AMC Links
 3 issued an appraisal report, in which Miller concluded the market value of the house was
 4 \$995,000. (See Compl. ¶ 53.)

5 The Austins, “shocked” by Miller’s appraisal report, were informed by their
 6 mortgage broker that they “could not obtain refinancing at favorable terms because of
 7 the . . . low value ascribed to the Pacheco Street House” and, in February 2020, the
 8 Austins requested AMC Links provide a second appraisal and by a different appraiser.
 9 (See Compl. ¶¶ 68-69.) Prior to the next appraisal inspection, the Austins asked “a
 10 friend, who is white, to be present” and to “greet the appraiser as if she [were] the
 11 homeowner.” (See Compl. ¶ 69.) In addition, the Austins replaced their family photos
 12 and African-themed art with photos depicting their friend’s “white family.” (See Compl.
 13 ¶ 70.) On the day of the inspection, the friend “answered the door . . . and sat in the
 14 dining area”; neither of the Austins was present. (See Compl. ¶ 71.) On March 8, 2020,
 15 the appraiser issued a report in which the value of the Pacheco Street House was
 16 estimated at \$1,482,500 (see Compl. ¶ 72), and, based thereon, “the Austins refinanced
 17 their mortgage” on terms that were less “favorable” than the “terms that had been
 18 available one month before” (see Compl. ¶ 77).

19 Based on the above allegations, plaintiffs assert seven claims for relief against the
 20 Miller Defendants, specifically, six claims alleging violations of, respectively, (1) the “Fair
 21 Housing Act, 42 U.S.C. § 3601 et seq.” (“FHA”), (2) “California[’s] Fair Employment and
 22 Housing Act, Cal. Gov’t Code §§ 12927, 12955 et seq.” (“FEHA”), (3) the “Civil Rights Act
 23 of 1866, 42 U.S.C. § 1981,” (4) the “Civil Rights Act of 1866, 42 U.S.C. § 1982,”
 24 (5) California’s “Unruh Civil Rights Act, Cal. Gov’t Code § 51 et. seq.” (“Unruh Act”), and
 25 (6) California’s “Unfair Competition Law, Cal. Bus. & Prof. Code § 17200 et seq.” (“UCL”),
 26 as well as one claim alleging (7) “Negligent Misrepresentation, Cal. Civil Code § 1710.”

27 LEGAL STANDARD

28 Dismissal under Rule 12(b)(6) of the Federal Rules of Civil Procedure “can be

1 based on the lack of a cognizable legal theory or the absence of sufficient facts alleged
 2 under a cognizable legal theory." See Balistreri v. Pacifica Police Dep't, 901 F.2d 696,
 3 699 (9th Cir. 1990). Rule 8(a)(2), however, "requires only 'a short and plain statement of
 4 the claim showing that the pleader is entitled to relief.'" See Bell Atlantic Corp. v.
 5 Twombly, 550 U.S. 544, 555 (2007) (quoting Fed. R. Civ. P. 8(a)(2)). Consequently, "a
 6 complaint attacked by a Rule 12(b)(6) motion to dismiss does not need detailed factual
 7 allegations." See id. Nonetheless, "a plaintiff's obligation to provide the grounds of his
 8 entitlement to relief requires more than labels and conclusions, and a formulaic recitation
 9 of the elements of a cause of action will not do." See id. (internal quotation, citation, and
 10 alteration omitted).

11 In analyzing a motion to dismiss, a district court must accept as true all material
 12 allegations in the complaint and construe them in the light most favorable to the
 13 nonmoving party. See NL Indus., Inc. v. Kaplan, 792 F.2d 896, 898 (9th Cir. 1986). "To
 14 survive a motion to dismiss, a complaint must contain sufficient factual material, accepted
 15 as true, to 'state a claim to relief that is plausible on its face.'" Ashcroft v. Iqbal, 556 U.S.
 16 662, 678 (2009) (quoting Twombly, 550 U.S. at 570). "Factual allegations must be
 17 enough to raise a right to relief above the speculative level." Twombly, 550 U.S. at 555.
 18 Courts "are not bound to accept as true a legal conclusion couched as a factual
 19 allegation." See Iqbal, 556 U.S. at 678 (internal quotation and citation omitted).

20 DISCUSSION

21 In the instant motion, the Miller Defendants seek dismissal of each of the claims
 22 asserted against them in plaintiffs' complaint.

23 I. First Claim for Relief (FHA)

24 In the First Claim for Relief, plaintiffs allege the Miller Defendants have violated
 25 §§ 3604, 3605, and 3617 of the FHA.

26 To state a claim under the FHA, a plaintiff must allege he is (1) an "aggrieved
 27 person" who (2) has been "subjected to an alleged discriminatory housing practice." See
 28 Gilligan v. Jamco Dev. Corp., 108 F.3d 246, 250 (9th Cir. 1997) (quoting 42 U.S.C.

1 § 3613(a)(1)(A)). “A plaintiff can establish a FHA discrimination claim under a theory of
 2 disparate treatment or disparate impact.” See Harris v. Itzhaki, 183 F.3d 1043, 1051 (9th
 3 Cir. 1999); see also Thomas v. S.F. Hous. Auth., Case No. 3:16-cv-03819-CRB, 2017
 4 WL 878064, at *4 (N.D. Cal. Mar. 6, 2017) (noting plaintiff must plead “general disparate
 5 impact or disparate treatment elements to make [FHA] claim facially plausible (internal
 6 quotation, citation, and alteration omitted)).

7 **A. Applicability of FHA**

8 At the outset, the Miller Defendants contend the FHA does not apply to the instant
 9 action for the following three asserted reasons: (1) the FHA applies only to “the sale or
 10 rental of real property”; (2) the Pacheco Street House does not fall under any of the four
 11 categories of “dwellings” enumerated in § 3603(a)(1); and (3) the Pacheco Street House
 12 is exempt from the FHA under § 3603(b). As set forth below, the Court finds each such
 13 argument unpersuasive.

14 First, as discussed in further detail below, although some sections of the FHA refer
 15 to the “sale or rental of real property,” see, e.g., 42 U.S.C. § 3604, other sections, such
 16 as § 3605, also expressly apply to other “real estate-related transactions,” see id.
 17 § 3605(a), including the “appraising of residential real property,” see id. § 3605(b)(2), “in
 18 connection with the . . . financing or refinancing of a dwelling,” see 24 C.F.R.
 19 § 100.135(b).

20 Next, although § 3603(a)(1) restricts the application of the FHA to the four
 21 categories of dwellings listed therein, said subsection was effective only until December
 22 31, 1968, after which date the statute was amended to apply to “all dwellings . . . except
 23 as exempted by [§ 3603(b)].” See id. § 3603(a)(2).

24 Lastly, § 3603(b) exempts only single-family houses that are “sold or rented by an
 25 owner,” see id. § 3603(b), and, as the Miller Defendants themselves repeatedly point out,
 26 the instant action involves neither a sale nor rental (see Compl. ¶¶ 44, 46 (alleging the
 27 Austins “sought to refinance their mortgage . . . and obtain additional funding” for
 28

1 renovations)).⁶

2 Having determined that the FHA applies to the instant action, the Court next
3 addresses whether plaintiffs have sufficiently stated an FHA claim.

4 **B. Disparate Treatment or Impact**

5 As noted, a “plaintiff can establish a FHA discrimination claim under a theory of
6 disparate treatment or disparate impact.” See Harris, 183 F.3d at 1051. Here, plaintiffs’
7 FHA claim is premised on both such theories. The Court first addresses the sufficiency
8 of plaintiffs’ allegations with respect to disparate treatment.

9 To state a claim for disparate treatment, a plaintiff must allege the defendant
10 “acted with discriminatory intent.” See Cabrera v. Alvarez, 977 F. Supp. 2d 969, 976
11 (N.D. Cal. 2013). A plaintiff need not, however, “prove that the discriminatory purpose
12 was the sole purpose of the challenged action, but only that it was a motivating factor.”
13 See Ave. 6E Invs., LLC v. City of Yuma, Ariz., 818 F.3d 493, 504 (9th Cir. 2016) (internal
14 quotation and citation omitted). Further, discriminatory intent may be shown by either
15 “direct or circumstantial evidence demonstrating that a discriminatory reason more likely
16 than not motivated the defendant and that the defendant’s actions adversely affected the
17 plaintiff in some way.” See Pac. Shores Props., LLC v. City of Newport Beach, 730 F.3d
18 1142, 1158 (9th Cir. 2013) (internal quotation and citation omitted). “[V]ery little”
19 evidence of discriminatory intent is required “to raise a genuine issue of fact,” and “any
20 indication of discriminatory motive may suffice to raise a question that can only be
21 resolved by a fact-finder.” See id. (internal quotation and citation omitted).

22 Here, plaintiffs allege, inter alia, that (1) Miller knew the Austins were African
23 American when she conducted her appraisal of the Pacheco Street House (see Compl.
24 ¶ 48), (2) three of the six comparable sales (“comps”) selected by Miller were located in
25 Marin City, two of which “were not comparable to the Pacheco Street House in any way
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28 ⁶ Further, as plaintiffs point out, § 3603(b) does not apply to FHA claims brought
under §§ 3604(c), 3605, or 3617. See 42 U.S.C. § 3603(b).

1 except for their location in Marin City” (see Compl. ¶ 59 (describing one comp as a “bank-
 2 owned property that sold in foreclosure . . . two years before,” and the other as “an
 3 attached dwelling that was contained within a planned unit development”)),⁷ (3) Miller
 4 made “downward adjustments” to the remaining three comps, one of which was located
 5 in Sausalito and the other two in Mill Valley, ultimately concluding that the Pacheco Street
 6 House “was worth nearly 28% less per square foot than the price per square foot of the
 7 allegedly comparable properties” located in surrounding areas that were predominantly
 8 white (see Compl. ¶¶ 61-62), (4) Miller stated in her report that Marin City had a “distinct
 9 marketability which differs from the surrounding areas,” which comment plaintiffs describe
 10 as “coded in race” (see Compl. ¶ 55), (5) Miller’s estimated market value of the Pacheco
 11 Street House was nearly \$500,000 less than the value of the house as estimated by two
 12 other appraisers less than one year prior to and approximately three weeks after Miller’s
 13 appraisal, respectively (see Compl. ¶¶ 45, 47, 53, 72-74),⁸ and (6) Miller’s above-
 14 referenced appraisal methods “deviated from [the] recognized methods and techniques of
 15 real estate appraisal” provided for in the Uniform Standards of Professional Appraisal
 16 Practice (“USPAP”) (see Compl. ¶¶ 35, 64).⁹

17 The Court finds the above-referenced allegations, construed in the light most
 18 favorable to plaintiffs, see NL Indus., 792 F.2d at 898, suffice to make a plausible

19
 20 ⁷ According to a study conducted by the Federal Home Loan Mortgage
 21 Corporation, appraisers tend to choose comps “located substantially closer to the subject
 22 property if [the subject property is] located in a Black or Latino census tract than if [is]
 23 located in a white census tract.” (See Compl. ¶¶ 26-28 (citing Freddie Mac, Racial and
 24 Ethnic Valuation Gaps in Home Purchase Appraisals, September 20, 2021, available at
 25 http://www.freddiemac.com/research/insight/20210920_home_appraisals.page (last
 26 visited Nov. 17, 2021)).)

27 ⁸ Plaintiffs further allege that, in the three weeks between Miller’s appraisal and the
 28 subsequent appraisal, “nothing about the Pacheco Street House or the local real estate
 market changed in any material way.” (See Compl. ¶ 75.)

⁹ USPAP provides “ethical and performance requirements for professional
 appraisers” and a “gauge” by which appraisal management companies, borrowers, and
 lenders can “measure the quality of an appraiser’s analysis and [the] reliability of their
 conclusions.” (See Compl. ¶ 35.)

1 showing of race as a “motivating factor” in Miller’s appraisal, see Ave. 6E, 818 F.3d at
 2 505-06 (noting evidence of discriminatory intent may include “events leading up to the
 3 challenged decision . . . [,] defendant’s departure from normal procedures,” or use of
 4 “code words” reflecting racial “stereotypes” or “animus”); Earl v. Nielsen Media Res. Inc.,
 5 658 F.3d 1108, 1117 (9th Cir. 2011) (noting “deviation from established policy or practice”
 6 may be evidence of pretext for unlawful discrimination); Hanson v. Veterans Admin., 800
 7 F.2d 1381, 1387-88 (5th Cir. 1986) (considering, on issue of discriminatory intent, parties’
 8 respective expert testimony regarding history of discriminatory appraisal practices and
 9 “reasonable[ness]” of defendant’s appraisal, including downward adjustments to values of
 10 comps, “racial connotations” of “phrases” used in report, and degree of “conform[ity]” to
 11 “established . . . method[s] of appraisal”). Although the Miller Defendants contend the
 12 above-referenced allegations could also “be explained by non-discriminatory factors” (see
 13 Mot. at 9:11-13), “[i]f there are two alternative explanations, one advanced by
 14 defendant[s] and one advanced by plaintiff[s], both of which are plausible, plaintiff[s]’
 15 complaint survives a motion to dismiss under Rule 12(b)(6),” see Starr v. Baca, 652 F.3d
 16 1202, 1216 (9th Cir. 2011).

17 Accordingly, plaintiffs having pleaded sufficient facts to support a finding of
 18 disparate treatment.¹⁰

19 **C. Aggrieved Person**

20 An “aggrieved person” includes “any person who . . . claims to have been injured
 21 by a discriminatory housing practice.” See 42 U.S.C. § 3602(i).

22 The Miller Defendants contend FHANC is not an “aggrieved person” within the
 23 meaning of the FHA. (See Reply at 4:22-26.) Plaintiffs allege, however, that as a result
 24 of the Miller Defendants’ challenged conduct, “FHANC began an investigation into the
 25 appraisal industry and appraisal practices in Marin County,” thereby diverting FHANC’s
 26

27 ¹⁰ In light of this finding, the Court does not address herein plaintiffs’ alternative
 28 theory that “the methods of valuation used by Miller had a disparate impact on African
 American homeowners or home purchasers.” (See Compl. ¶ 66.)

1 resources, “including staff time and financial resources, from other investigations and
2 activities” in order to “work[] with the media and local community to counteract the effects
3 of discriminatory appraisal practices by developing new educational resources and
4 educating residents about their fair housing rights.” (See Compl. ¶ 78.) Plaintiffs further
5 allege that such conduct “frustrate[d] FHANC’s mission of promoting equal opportunity
6 and equity in housing.” (See Compl. ¶ 79.) Such allegations suffice to show FHANC is
7 an aggrieved person for purposes of the FHA. See Fair Hous. of Marin v. Combs, 285
8 F.3d 899, 905 (9th Cir. 2002) (noting organization may be “aggrieved” if a discriminatory
9 practice results in a “diversion of its resources [or] frustration of its mission”); Smith v.
10 Pac. Props. & Dev. Corp., 358 F.3d 1097, 1105-06 (9th Cir. 2004) (finding complaint
11 sufficiently pleaded standing, based on allegations that fair housing organization suffered
12 frustration of mission and “divert[ed] its scarce resources from other efforts” to “monitor
13 [defendant’s] violations and educate the public regarding the discrimination at issue”
14 (internal quotation and citation omitted)); Project Sentinel v. Komar, Case No. 1:19-cv-
15 00708-DAD-EPG, 2021 WL 1346025, at *8-9 (E.D. Cal. Apr. 12, 2021) (finding complaint
16 sufficiently pleaded standing, based on allegations that non-profit organization “expended
17 staff time and resources” to “investigate[] . . . defendants’ illegal activities” and “provide[]
18 education and outreach to affected communities to counteract the discrimination,” and
19 that challenged conduct “frustrat[ed] [its] mission”).

20 **D. Discriminatory Housing Practice**

21 A “discriminatory housing practice” is “an act that is unlawful under [§§] 3604,
22 3605, 3606, or 3617” of the FHA. See id. § 3602(f). Here, plaintiffs’ FHA claim is brought
23 under §§ 3604(a) and (c), 3605, and 3617. The Court addresses each such section in
24 turn.

25 **1. Section 3604(a) and (c)**

26 Section 3604(a) makes it unlawful “[t]o refuse to sell or rent after the making of a
27 bona fide offer, or to refuse to negotiate for the sale or rental, or otherwise make
28 unavailable or deny, a dwelling to any person because of race” See 42 U.S.C.

1 § 3604(a).

2 Section 3604(c) makes it unlawful “[t]o make, print, or publish . . . any notice,
3 statement, or advertisement, with respect to the sale or rental of a dwelling that indicates
4 any preference, limitation, or discrimination based on race” See id. § 3604(c).

5 The Miller Defendants contend plaintiffs have not stated a claim under either
6 § 3604(a) or (c) because the Austins’ refinancing involved neither the sale nor rental of
7 the Pacheco Street House, nor did it make a dwelling “unavailable” to the Austins. As set
8 forth below, the Court agrees.

9 Both the plain language of § 3604 and related regulations promulgated by the
10 Department of Housing and Urban Development (“HUD”) indicate § 3604 applies only to
11 sale or rental transactions, or to transactions that have an effect of making housing
12 “unavailable” to a plaintiff, see 42 U.S.C. § 3604; 24 C.F.R. § 100.70(a) (interpreting
13 § 3604(a) as applying to “word[s] or conduct” that “restrict or attempt to restrict the
14 choices of a person . . . in connection with seeking, negotiating for, buying[,], or renting a
15 dwelling”), whereas § 3605 covers other “residential real estate-related transactions,”
16 see 42 U.S.C. § 3605, such as appraisals conducted in connection with the “making or
17 purchasing of loans or providing other financial assistance . . . [f]or purchasing,
18 constructing, improving, repairing or maintaining a dwelling” already owned, see 24
19 C.F.R. § 100.115.¹¹

20 Indeed, numerous courts, including the Ninth Circuit, have held that where, as
21 here, the allegedly discriminatory conduct occurs in connection with the refinancing or
22 extension of financing for the purpose of maintaining a home the plaintiff already owns
23 (see Compl. ¶ 46), § 3605, rather than § 3604, is “the more appropriate vehicle” for the
24 FHA claim, see Gibson v. Household Int’l, Inc., 151 Fed. App’x 529, 531 (9th Cir. 2005)
25 (holding district court did not err in dismissing § 3604 claim appropriately brought under
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28 ¹¹ Courts “ordinarily defer to [HUD’s] reasonable statutory interpretation” of the
FHA. See Meyer v. Holley, 537 U.S. 280, 287 (2003).

1 § 3605; noting plaintiff cited “no authority that a § 3604 claim may proceed in the case of
2 a non-purchase money loan”); see also Coche v. United Wholesale Mortg. LLC, Case
3 No. SACV 21-00372-CJC (JDEx), 2021 WL 4815027, at *3 (C.D. Cal. June 3, 2021)
4 (holding § 3604 “does not apply to refinance transactions”); Eva v. Midwest Nat’l Mort.
5 Bank, Inc., 143 F. Supp. 2d 862, 886 (N.D. Ohio 2001) (noting “§ 3604 relates to
6 acquiring a home, while § 3605 applies to the making or purchasing of loans or providing
7 other financial assistance for maintaining a dwelling previously acquired”); Laufman v.
8 Oakley Bldg. & Loan Co., 408 F. Supp. 489, 491, 493 (S.D. Ohio 1976) (noting § 3604
9 applies to “sale or rental” transactions, whereas § 3605 applies to “transactions involving
10 extensions of financial assistance”); Thomas v. First Fed. Sav. Bank of Ind., 653 F. Supp.
11 1330, 1337 (N.D. Ind. 1987) (finding § 3604 inapplicable where “allegations concern[ed]
12 the availability of additional financing, . . . not the availability of housing”).

13 Although a discriminatory appraisal may “make unavailable or deny” a dwelling to
14 a member of a particular race, see Hanson, 800 F.2d at 1386 (finding § 3604(a)
15 applicable where discriminatory appraisal prevented prospective homebuyer from
16 purchasing home); Southend Neighborhood Improvement Assoc. v. County of St. Clair,
17 743 F.2d 1207, 1210 (7th Cir. 1984) (noting “[c]ourts have applied [§ 3604] to actions
18 having a direct impact on the ability of potential homebuyers or renters to locate in a
19 particular area and to indirectly related actions arising from efforts to secure housing”),
20 here, as the Miller Defendants point out, there is no allegation that any dwelling was
21 made “unavailable” to the Austins, who “owned the [Pacheco Street House both] before
22 and after the refinance transaction” (see Reply at 5:7-8); see also Southend, 743 F.2d at
23 1210 (holding, where plaintiffs were not “hindered in an effort to acquire a dwelling,”
24 discriminatory conduct “did not affect[] the availability of housing in a manner implicating
25 [§] 3604(a)”; noting § 3604(a) “is designed to ensure . . . no one is denied the right to live
26 where they choose for discriminatory reasons, but it does not protect intangible interests
27 in . . . already-owned property”); Comm. Concerning Cmty. Improvement v. City of
28 Modesto, Case No. 1:04-cv-6121 AWI DLB, 2006 WL 3834171, at *8 (E.D. Cal. Dec. 29,

1 2006) (finding § 3604(a) “d[id] not protect [p]laintiffs against a decrease in the value of
2 their homes” where such decrease “d[id] not make the dwellings unavailable to them”).

3 Accordingly, to the extent plaintiffs rely on § 3604, their FHA claim is subject to
4 dismissal.

5 **2. Section 3605**

6 Section 3605 makes it “unlawful for any person or other entity whose business
7 includes engaging in residential real estate-related transactions to discriminate against
8 any person in making available such a transaction, or in the terms or conditions of such a
9 transaction, because of race” See 42 U.S.C. § 3605(a). As noted, a “residential
10 real estate-related transaction” includes the “appraising of residential real property,” see
11 id. § 3605(b)(2), “in connection with the . . . financing or refinancing of a dwelling,” see 24
12 C.F.R. § 100.135(b).

13 Here, for purposes of § 3605, the appraisal at issue is a “residential real estate-
14 related transaction,” see 42 U.S.C. § 3605(a), and plaintiffs allege Miller “knew the
15 [Austins] were African American when she conducted the appraisal inspection on
16 January 29, 2020,” because Paul Austin was present and photos of the Austins’ family
17 were “conspicuous[ly]” on display (see Compl. ¶¶ 48-51). Plaintiffs further allege that
18 “Miller’s valuation was influenced by the [Austins]’ race . . . , or the racial demographics of
19 Marin City, or both” (see Compl. ¶ 65) and, as set forth in detail earlier herein, have
20 pleaded facts sufficient to support that allegation.

21 Accordingly, to the extent plaintiffs rely on § 3605, their FHA claim is not subject to
22 dismissal.

23 **3. Section 3617**

24 Section 3617 makes it unlawful “to . . . interfere with any person in the exercise or
25 enjoyment of . . . any right granted or protected by [§§ 3604 or 3605] of [the FHA].” See
26 42 U.S.C. § 3617. The phrase “‘interfere with’ has been broadly applied to reach all
27 practices which have the effect of interfering with the exercise of rights under the federal
28 fair housing laws.” See United States v. City of Hayward, 36 F.3d 832, 835 (9th Cir.

1 1994) (internal quotation and citation omitted). Thus, to state a claim under § 3617, “a
 2 plaintiff must only allege: (1) discrimination (2) because of a protected class.” See Ohana
 3 v. Marriott, Case No. 2:14-cv-04274-SVW-MRW, 2016 WL 11760169, at *9 (C.D. Cal.
 4 Nov. 8, 2016) (citing Edwards v. Marin Park, Inc., 356 F.3d 1058, 1063 (9th Cir. 2004)).

5 As set forth above, plaintiffs have sufficiently alleged that the Miller Defendants
 6 interfered with their rights under § 3605, specifically, by discriminating against the Austins
 7 on the basis of their race in appraising the Pacheco Street House. (See Compl. ¶¶ 65,
 8 68, 77); see also United States v. Am. Inst. of Real Estate Appraisers of Nat’l Assoc. of
 9 Realtors, 442 F. Supp. 1072, 1079 (N.D. Ill. 1977) (holding “treat[ing] race . . . as a
 10 negative factor in determining the value of dwellings . . . may . . . ‘interfere’ with persons
 11 in the exercise and enjoyment of rights guaranteed by” § 3605).

12 Accordingly, to the extent plaintiffs rely on § 3617, their FHA claim is not subject to
 13 dismissal.

14 **E. Conclusion: First Claim for Relief**

15 In sum, plaintiffs’ First Claim for Relief is subject to dismissal to the extent it is
 16 brought under § 3604(a) and (c), but not to the extent it is brought under §§ 3605 and
 17 3617.

18 **II. Second Claim for Relief (FEHA)**

19 In the Second Claim for Relief, plaintiffs allege the Miller Defendants violated
 20 §§ 12955(c), (d), and (i), 12955.7, and 12955.8 of FEHA.

21 “FEHA in the housing area is . . . intended to conform to the general requirements
 22 of federal law in the area and may provide greater protection against discrimination.”
 23 Brown v. Smith, 55 Cal. App. 4th 767, 780 (1997). “In other words, the FHA provides a
 24 minimum level of protection that FEHA may exceed.” See Auburn Woods I Homeowners
 25 Ass’n v. Fair Emp. & Hous. Comm’n, 121 Cal. App. 4th 1578, 1591 (2004); see also Cal
 26 Gov’t Code § 12955.6 (providing FEHA shall not “be construed to afford to the classes
 27 protected [thereunder] fewer rights or remedies than the [FHA] . . . and its implementing
 28 regulations”). Thus, provisions of FEHA that “protect substantially the same rights as”

1 their corresponding FHA provisions “are subject to the same analysis.” See Cabrera, 977
 2 F. Supp. 2d at 975 (citing Walker v. City of Lakewood, 272 F.3d 1114, 1131 n.8 (9th Cir.
 3 2001)).

4 Here, the Court finds §§ 12955(i)¹² and 12955.7¹³ of FEHA protect substantially
 5 the same rights as §§ 3605 and 3617 of the FHA, respectively. See House v. Cal State
 6 Mortg. Co., Case No. CV-F-08-1880 OWW/GSA, 2009 WL 2031775, at *18-20 (E.D. Cal.
 7 July 9, 2009) (applying § 3605 case law to § 12955(i) FEHA claim); Egan v. Schmock, 93
 8 F. Supp. 2d 1090, 1094 (N.D. Cal. 2000) (finding § 12955.7 of FEHA “mirrors the
 9 language of [§ 3617] of the FHA”). Consequently, to the extent “plaintiffs have sufficiently
 10 pled FHA claims” under §§ 3605 and 3617, “they have also sufficiently pled . . . [their]
 11 corresponding FEHA claims.” See Watson v. Palm Crest Apartments, Case No. CV 07-
 12 3955 ODW (CWx), 2007 WL 9706307, at *6 (C.D. Cal. Oct. 10, 2007); see also Johnson
 13 v. Birks Props., LLC, Case No. 21-CV-01380-GPC-DEB, 2022 WL 104736, at *3 (S.D.
 14 Cal. Jan. 11, 2022) (noting, to extent “[p]laintiff has stated a claim . . . sufficient to
 15 withstand a Rule 12(b)(6) [m]otion under the FHA, she has also done so under FEHA”);
 16 Anderson v. TCAM Core Prop. Fund Operating LP, Case No. SACV 14-01932-CJC
 17 (JCGx), 2015 WL 268872, at *2 (C.D. Cal. Jan. 14, 2015) (finding, where plaintiff
 18 sufficiently pleaded FHA claim, FEHA claim based on same allegations “similarly
 19 sufficient”).¹⁴

21 _____
 22 ¹² Section 12955(i) of FEHA makes it unlawful “[f]or any person or other
 23 organization or entity whose business involves real estate-related transactions to
 24 discriminate against any person in making available a transaction, or in the terms and
 25 conditions of a transaction, because of race,” and “[f]or any person or other entity whose
 26 business includes performing appraisals . . . of residential real property to discriminate
 27 against any person in making available those services, or in the performance of those
 28 services, because of race.” See Cal. Gov’t Code § 12955(i).

¹³ Section 12955.7 of FEHA makes it unlawful “to coerce, intimidate, or interfere
 with any person in the exercise or enjoyment of, or on account of that person having
 exercised or enjoyed, or on account of that person having aided or encouraged any other
 person in the exercise or enjoyment of, any right granted or protected by [§] 12955.” See
id. § 12955.7.

¹⁴ In light of this finding, the Court does not address herein the adequacy of

1 Accordingly, plaintiffs' Second Claim for Relief is not subject to dismissal.

2 **III. Third and Fourth Claims for Relief (Civil Rights Act of 1866)**

3 In the Third and Fourth Claims for Relief, plaintiffs allege the Miller Defendants
4 violated their rights under §§ 1981 and 1982, respectively, of the Civil Rights Act of
5 1866.¹⁵

6 Section 1981 provides that "[a]ll persons within the jurisdiction of the United States
7 shall have the same right in every State and Territory . . . to the equal benefit of all laws
8 and proceedings for the security of persons and property as is enjoyed by white citizens."
9 See 42 U.S.C. § 1981.

10 Section 1982 provides that "[a]ll citizens of the United States shall have the same
11 right, in every [s]tate and [t]erritory, as is enjoyed by white citizens thereof to inherit,
12 purchase, lease, sell, hold and convey real and personal property." See id. § 1982.

13 The Miller Defendants contend §§ 1981 and 1982 "do[] not apply to the facts of
14 this case," for the asserted reason that the "only two" § 1981 and § 1982 cases that
15 "relate[] to appraisers," namely, Latimore v. Citibank, F.S.B., 979 F. Supp. 662 (N.D. Ill.
16 1997) and Mathis v. United Homes, LLC, 607 F. Supp. 2d 441 (E.D.N.Y. 2009), are
17 "distinguishable." (See Mot. at 15:6-23, 16:2-6.) As set forth below, the Court is
18 unpersuaded.

19 At the outset, the Court notes that, contrary to the Miller Defendants' argument,
20 Latimore and Mathis are not the "only two" § 1981 and § 1982 cases that "relate[] to
21 appraisers" (see Mot. at 15:6-7, 16:2-3); plaintiffs and the Miller Defendants themselves
22 have both cited other cases fitting such description, see Steptoe v. Sav. of Am., 800 F.
23 Supp. 1542 (N.D. Ohio 1992); Thomas v. First Sav. Bank of Ind., 653 F. Supp. 1330
24 (N.D. Ind. 1987).

25 Moreover, the distinctions identified by the Miller Defendants do not support

26 _____
27 plaintiffs' Second Claim for Relief to the extent it is based on other provisions of FEHA.

28 ¹⁵ The Third Claim for Relief is brought only on behalf of the Austins.

1 dismissal of plaintiffs' claims. First, although Latimore involved "the denial of a loan
2 application," whereas the Austins' "loan application was approved and they were able to
3 refinance the property" (see Mot. at 13:9-16), the Miller Defendants have cited no
4 authority, nor is the Court aware of any, supporting the proposition that the denial of a
5 loan is a prerequisite to asserting a § 1981 or § 1982 claim based on a discriminatory
6 appraisal, and, indeed, of the cases cited, the one district court to have been presented
7 with the issue has held to the contrary, see Steptoe, 800 F. Supp. at 1546-47 (rejecting
8 argument that denial of loan is required element of claim brought under FHA, § 1981, or
9 § 1982; noting "[a]n appraisal sufficient to support a loan request is a necessary condition
10 precedent . . . [for] a home loan," and "[a] potential defendant in an FHA case could
11 always insulate itself from liability . . . by purposefully lowballing an appraisal and then
12 doing nothing more"). Second, although Mathis involved the overvaluation of property,
13 whereas the instant case involves an alleged undervaluation of the Pacheco Street
14 House (see Mot. at 15:20-22), the Court agrees with plaintiffs that "[w]hether a defendant
15 overvalues or undervalues Black-owned property is a difference without distinction" (see
16 Opp. at 22:16-28); see also Steptoe, 800 F. Supp. at 1546-47 (finding, where appraiser
17 allegedly undervalued subject property, plaintiffs established prima facie case under
18 §§ 1981 and 1982).

19 The Miller Defendants next contend plaintiffs' § 1981 and 1982 claims are subject
20 to dismissal for the reason that "[p]laintiffs do not allege . . . Miller interfered with [their]
21 right to equal treatment or to hold real property at all, let alone for reasons related to
22 race." (See Reply at 11:14-16.) As discussed in detail above, however, plaintiffs have
23 sufficiently alleged Miller treated them differently on the basis of their race in conducting
24 the subject appraisal (see Compl. ¶¶ 48-62), and, with respect to interference with the
25 right to hold property, "the [Supreme] Court has broadly construed th[e] language [of
26 § 1982] to protect not merely the enforceability of property interests acquired by black
27 citizens but also their right to acquire and use property on an equal basis with white
28 citizens," see City of Memphis v. Greene, 451 U.S. 100, 120 (1981); see also Evans v.

1 First Fed. Sav. Bank of Ind., 669 F. Supp. 915, 920 (N.D. Ind. 1987) (holding “use of
 2 one’s already-owned property to obtain a loan is a protected use of that property under
 3 [§ 1982]”; noting right to “[use] the equity in one’s already-owned home as collateral for a
 4 loan” is “a significant interest associated with home ownership” and “as fused into the
 5 right to ‘hold’ property as is the right of access to, or enjoyment of, recreational facilities
 6 associated with the property”); Ghosh v. Uniti Bank, Case No. CV 10-7412 DSF (AGRx),
 7 2011 WL 13127590, at *2 (C.D. Cal. Jan. 27, 2011) (adopting “persuasive reasoning in
 8 Evans”; holding “§ 1982 covers refinancing of real property” already in plaintiff’s
 9 possession).

10 Accordingly, plaintiffs’ Third and Fourth Claims for Relief are not subject to
 11 dismissal.

12 **IV. Fifth Claim for Relief (Unruh Act)**

13 In the Fifth Claim for Relief, brought on behalf of the Austins, plaintiffs allege that
 14 the Miller Defendants violated California’s Unruh Act.

15 The Unruh Civil affords broad protection against discrimination, providing that “[a]ll
 16 persons,” regardless of race, are entitled to “full and equal accommodations, advantages,
 17 facilities, privileges, or services in all business establishments of every kind whatsoever.”
 18 See Cal. Civ. Code § 51.

19 The Miller Defendants contend plaintiffs’ Unruh Act claim is subject to dismissal for
 20 the asserted reason that “[n]one of the decisions citing the Unruh Act involve a claim
 21 against an appraiser.” (See Mot. at 16:13-16.) The question thus presented is whether
 22 appraisers are deemed “business establishments” under the statute.

23 “The Unruh Act expand[ed] the reach of [a] prior public accommodations statute
 24 from common carriers and places of accommodation and recreation, e.g., railroads,
 25 hotels, restaurants, theaters, and the like, to include all business establishments of every
 26 kind whatsoever.” See Isbister v. Boys’ Club of Santa Cruz, Inc., 40 Cal. 3d 72, 78
 27 (1985) (internal quotation, citation, alteration, and emphasis omitted). “By its use of the
 28 emphatic words ‘all’ and ‘of every kind whatsoever,’ the Legislature intended that the

1 phrase ‘business establishments’ be interpreted in the broadest sense reasonably
2 possible.” Id. (internal quotation and citation omitted).

3 Although courts have avoided setting forth a rigid test for determining whether an
4 entity is a “business establishment,” the California Supreme Court has explained that the
5 definition of “business,” within the meaning of the Unruh Act, “embraces everything about
6 which one can be employed, and . . . is often synonymous with ‘calling, occupation, or
7 trade, engaged in for the purpose of making a livelihood or gain,’” and that the term
8 “establishment” includes “not only a fixed location,” but also “a permanent commercial
9 force or organization or a permanent settled position (as in life or business).” See Burks
10 v. Poppy Constr. Co., 57 Cal. 2d 463, 468 (1962) (citation omitted) (holding construction
11 company is a “business establishment” for purposes of Unruh Act). The California
12 Supreme Court has also noted that the Unruh Act “firmly established the right of all
13 persons to nondiscriminatory treatment by establishments that engage in business
14 transactions with the public,” see Warfield v. Peninsula Golf & Country Club, 10 Cal. 4th
15 594, 618 (1995), and “aims to eliminate arbitrary discrimination in the provision of all
16 business services to all persons,” see Harris v. Cap. Growth Invs. XIV, 52 Cal. 3d 1142,
17 1174 (1991).

18 Given the above authority, the Court finds appraisers, such as the Miller
19 Defendants,¹⁶ fall within the Unruh Act’s broad definition of a business establishment.
20 The Court further finds the Unruh Act, like FEHA, “protect[s] substantially the same rights
21 as the FHA provisions at issue” and, thus, is “subject to the same analysis” as plaintiffs’
22 FHA claim. See Cabrera, 977 F. Supp. 2d at 975. Here, as discussed above, plaintiffs
23 have sufficiently pleaded a claim under the FHA; consequently, they also have sufficiently
24 pleaded a claim under the Unruh Act. See Watson, 2007 WL 9706307, at *7 (finding
25

26
27 ¹⁶ Liability under the Unruh Act “extends beyond the business establishment itself
28 to the business establishment’s employees responsible for the discriminatory conduct.”
See N. Coast Women’s Care Med. Grp., Inc. v. Superior Court, 44 Cal. 4th 1145, 1154
(2008).

1 Unruh Act claim adequately pleaded where plaintiffs adequately pleaded FHA disparate
 2 treatment claim); Patton v. Hanassab, Case No. 14-cv-1489 AJB (WVG), 2015 WL
 3 589460, at *4-5 (S.D. Cal. Feb. 12, 2015) (same); Anderson, 2015 WL 268872, at *2
 4 (finding, where plaintiff sufficiently pleaded FHA claim, Unruh Act claim premised on
 5 same allegations “similarly sufficient”).

6 Accordingly, the Austins’ Fifth Claim for Relief is not subject to dismissal.

7 **V. Sixth Claim for Relief (UCL)**

8 In the Sixth Claim for Relief, plaintiffs allege the Miller Defendants violated
 9 California’s UCL.

10 The UCL “prohibits unfair competition by means of any unlawful, unfair, or
 11 fraudulent business practice.” See Birdsong v. Apple, Inc., 590 F.3d 955, 959 (9th Cir.
 12 2009) (citing Cal. Bus. & Prof. Code §§ 17200-17210). “Each prong of the UCL is a
 13 separate and distinct theory of liability.” Id.

14 The Miller Defendants contend plaintiffs have not pleaded their UCL claim with the
 15 requisite specificity. The Court agrees. A UCL claimant must identify the “particular
 16 section of the statutory scheme which was violated” and “state with reasonable
 17 particularity the facts supporting the statutory elements of the violation.” See Khoury v.
 18 Maly’s of Calif., Inc., 14 Cal. App. 4th 612, 619 (1993). Here, although plaintiffs allege, in
 19 conclusory fashion, that defendants “have engaged in unlawful discrimination in the
 20 operation of their business” (see Compl. ¶ 100) and appear to suggest in their opposition
 21 that their UCL claim is based on their FHA, FEHA, and Unruh Act claims (see Opp. at
 22 23:11-13), any such predicate is not made clear from the allegations in support of the
 23 Sixth Claim for Relief, which merely “incorporates by reference” the entirety of the factual
 24 allegations made in the complaint (see Compl. ¶ 99).

25 Accordingly, plaintiffs’ Sixth Claim for Relief is subject to dismissal.

26 **VI. Seventh Claim for Relief (Negligent Misrepresentation)**

27 In the Seventh Claim for Relief, brought on behalf of the Austins, plaintiffs allege
 28 the Miller Defendants negligently misrepresented they “were providing an unbiased

1 appraisal of the Pacheco Street House.” (See Compl. ¶ 103.)

2 To state a claim for negligent misrepresentation, a plaintiff must allege “(1) the
3 misrepresentation of a past or existing material fact, (2) without reasonable ground for
4 believing it to be true, (3) with intent to induce another’s reliance on the fact
5 misrepresented, (4) justifiable reliance on the misrepresentation, and (5) resulting
6 damage.” See Apollo Cap. Fund, LLC v. Roth Cap. Partners, LLC, 158 Cal. App. 4th
7 226, 243 (2007). Additionally, a plaintiff must “allege facts establishing that [the]
8 defendant[] owed him a duty to communicate accurate information.” See Friedman v.
9 Merck & Co., 107 Cal. App. 4th 454, 477 (2003).

10 Here, the Miller Defendants contend plaintiffs “have not alleged that they relied
11 upon [Miller’s] appraisal in any detrimental way.” (See Mot. at 18:21-19:12.) The Court
12 agrees that plaintiffs’ facts are insufficient to support their conclusory allegation that the
13 Austins “reasonably relied on defendants’ representations” (see Compl. ¶ 105); indeed,
14 plaintiffs allege the Austins were “[s]hocked” by Miller’s low valuation and obtained
15 another appraisal, on which they were able to refinance their mortgage (see Compl.
16 ¶¶ 68, 77).¹⁷

17 Accordingly, the Austins’ Seventh Claim for Relief is subject to dismissal.

18 CONCLUSION

19 For the reasons stated above, the Miller Defendants’ motion to dismiss is hereby
20 GRANTED in part and DENIED in part as follows:

21 1. With respect to plaintiffs’ First Claim for Relief (FHA), the motion is
22 (a) GRANTED to the extent said claim is based on § 3604, and (b) DENIED to the extent
23 said claim is based on §§ 3605 and 3617.

24 2. With respect to plaintiffs’ Second (FEHA), Third (§ 1981), Fourth (§ 1982), and
25 Fifth (Unruh Act) Claims for Relief, the motion is hereby DENIED.

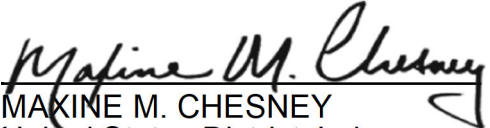
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27 _____
28 ¹⁷ In light of this finding, the Court does not address herein the Miller Defendant’s
additional argument that they did not owe the Austins a duty of care.

1 3. With respect to plaintiffs' Sixth (UCL) and Seventh (Negligent
2 Misrepresentation) Claims for Relief, the motion is hereby GRANTED.

3 4. If plaintiffs wish to amend their complaint to cure the above-noted deficiencies,
4 they shall file their First Amended Complaint no later than May 6, 2022.

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6 **IT IS SO ORDERED.**

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8 Dated: April 13, 2022


MAXINE M. CHESNEY
United States District Judge

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United States District Court
Northern District of California