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UNITED STATES DISTRICT COURT

15

NORTHERN DISTRICT OF CALIFORNIA, SAN FRANCISCO DIVISION

16

17 GRACE SMITH and RUSSELL
 RAWLINGS, on behalf of themselves and
 18 all others similarly situated, and
 CALIFORNIA FOUNDATION FOR
 19 INDEPENDENT LIVING CENTERS, a
 California nonprofit corporation,

20 Plaintiffs,

21

v.

22

23 MARY WATANABE, in her capacity as
 Director of the California Department of
 Managed Health Care; CALIFORNIA
 24 DEPARTMENT OF MANAGED
 HEALTH CARE; KAISER
 25 FOUNDATION HEALTH PLAN, INC.,
 and KAISER FOUNDATION HEALTH
 26 PLAN NORTHERN CALIFORNIA
 REGION,

27 Defendants.

28

Case No.

CLASS ACTION COMPLAINT

1 Individual and representative Plaintiffs Grace Smith and Russell Rawlings, on
2 behalf of themselves and all others similarly situated, along with Plaintiff California
3 Foundation for Independent Living Centers (“CFILC”), an organization, allege:

4 **INTRODUCTION**

5 1. Plaintiffs bring this action to challenge the exclusion of wheelchairs as an
6 essential health benefit by Defendant California Department of Managed Health Care
7 (“DMHC”), and the discriminatory exclusions, \$2,000 caps, and “home use” restrictions
8 denying meaningful coverage of wheelchairs by health plans administered by Defendants
9 Kaiser Foundation Health Plan, Inc. and Kaiser Foundation Health Plan Northern
10 California Region (collectively “Kaiser”).

11 2. Plaintiffs Smith and Rawlings are people with disabilities who are enrolled
12 in or covered by an individual or small group Kaiser health insurance plan in the State of
13 California. They bring this complaint on behalf of themselves and those similarly situated.

14 3. Plaintiff CFILC is a nonprofit organization that serves and supports more
15 than twenty Independent Living Centers across the state and leads a number of state-wide
16 programs for Californians for disabilities. Plaintiff CFILC’s constituents include people
17 with disabilities who are enrolled in or covered by an individual or small group Kaiser
18 health insurance plan in the State of California.

19 4. Plaintiffs Smith and Rawlings and Plaintiff CFILC’s constituents require
20 wheelchairs due to their disabilities, but their Kaiser health plans either exclude or place a
21 \$2,000 annual limitation and “home use” rule¹ on the coverage of medically necessary
22 wheelchairs. The actual cost of a medically necessary wheelchair can exceed \$40,000—
23 meaning that people with disabilities must either seek alternative sources of health
24 insurance coverage; pay the remaining cost out-of-pocket, if they can; or go without the
25 mobility device that they need. This can leave individuals bankrupt, immobile, and/or

26 _____
27 ¹ Under its “home use” rule, Kaiser will only cover wheelchairs intended and appropriate
28 for use inside the user’s home. Thus, for example, if an individual can move around their
home with a walker or by crawling, but they need a wheelchair to travel even 15 feet
outside their home, then the wheelchair would not be covered.

1 resorting to the use of an inferior or broken wheelchair that puts their health and safety at
2 risk.

3 5. In enacting the Affordable Care Act (“ACA”), Congress sought to ensure
4 that all individuals, including individuals with disabilities, have equal and comprehensive
5 access to health insurance coverage. As a key component of the ACA’s reforms, Section
6 1557 prohibits discrimination on the basis of disability in “any health program or activity,
7 any part of which is receiving Federal financial assistance.” 42 U.S.C. § 18116(a).
8 Discrimination within the meaning of Section 1557 includes when a health insurance
9 plan’s “benefit design”—the structure and content of its health benefit package—
10 discriminates against people with disabilities. 45 C.F.R. § 92.207.

11 6. The ACA also requires all individual and small group health plans to cover
12 essential health benefits (“EHBs”), including “rehabilitative and habilitative services and
13 devices,” without exclusions or annual dollar limitations. 42 U.S.C. §§ 18022, 300gg-11.
14 Each State selects an “EHB-benchmark plan” as a reference point for the health care
15 benefits that such health plans, called “Qualified Health Plans,” must cover. 45 C.F.R. §
16 156.100. The EHB-benchmark plan cannot have a benefit design that discriminates on the
17 basis of disability. 45 C.F.R. §§ 156.110(d), 156.125.

18 7. The State of California selected, and DMHC codified, an EHB-benchmark
19 plan that fails to include wheelchairs as a covered essential health benefit. *See* Cal. Code
20 Regs. tit. 28, § 1300.67.005.

21 8. All Kaiser qualified health plans either completely exclude or impose a
22 \$2,000 annual dollar limitation and “home use” rule on the coverage of wheelchairs.

23 9. The exclusion of wheelchairs from the California EHB-benchmark plan, as
24 codified by Defendant DMHC, discriminates against people with disabilities within the
25 meaning of Section 1557. Likewise, Defendant Kaiser’s exclusions, \$2,000 caps, and
26 “home use” rule on the coverage of wheelchairs violate Section 1557.

27 10. Kaiser’s exclusions, \$2,000 caps, and “home use” rule on the coverage of
28 wheelchairs constitute an illegal denial of an essential health benefit. Kaiser’s \$2,000

1 limitations constitute an illegal annual dollar limitation on an essential health benefit.
2 These unlawful policies violate the Public Health and Safety Act (“PHSA”) and may be
3 enjoined through the Employee Retirement Income Security Act (“ERISA”).

4 11. Through this lawsuit, Plaintiffs seek enforcement of their rights and the
5 coverage of medically necessary wheelchairs for themselves, their constituents, and/or all
6 others similarly situated. They seek injunctive relief requiring DMHC and Kaiser to amend
7 their wheelchair policies and practices in order to achieve compliance with federal laws.
8 These changes are necessary to remedy violations of law and ensure that persons with
9 disabilities have access to the equipment they need to move around, leave their homes,
10 maintain employment, and participate in their communities.

11 **JURISDICTION AND VENUE**

12 12. This Court has jurisdiction over the parties to this action. Plaintiffs Smith
13 and Rawlings and members of the proposed Class are residents of California. Plaintiff
14 CFILC is a resident of California, as are its constituents. Defendants Kaiser Foundation
15 Health Plan, Inc. and Kaiser Foundation Health Plan Northern California Region are both
16 incorporated in, have their principal place of business in, and engaged in the misconduct
17 alleged herein in the State of California. Jurisdiction over the California Department of
18 Managed Health Care and DMHC Director Mary Watanabe is proper under 28 U.S.C. §
19 1343.

20 13. This Court has subject matter jurisdiction over this action. Federal question
21 jurisdiction exists based on the assertion of claims under the Affordable Care Act and the
22 Employee Retirement Income Security Act.

23 14. Venue for this action is proper in the Northern District because Defendants
24 Kaiser Foundation Health Plan, Inc. and Kaiser Foundation Health Plan Northern
25 California Region are headquartered in Oakland, California and thus reside in this District.
26 When there are multiple defendants to an action who all reside in the same State, then
27 venue is proper in any district in which any defendant resides. 28 U.S.C. § 1391(b)(1).
28

1 **PARTIES**

2 **I. The Plaintiffs**

3 15. Individual and representative Plaintiff Beth Smith is a resident of Albany,
4 California and requires the use of a power wheelchair for mobility. Ms. Smith is a 62-year-
5 old woman who has cerebral palsy and a traumatic brain injury. Ms. Smith is enrolled in a
6 Kaiser Permanente Small Group Gold 80 HMO plan, which she obtained through her
7 employer. Ms. Smith's Kaiser plan imposes a \$2,000 annual dollar limitation and "home
8 use" rule on its coverage of medically necessary wheelchairs.

9 16. Individual and representative Plaintiff Russell Rawlings is a resident of
10 Sacramento, California and requires the use of a power wheelchair for mobility. Mr.
11 Rawlings is a 44-year-old man who has cerebral palsy. Mr. Rawlings is enrolled in a
12 Kaiser Permanente Small Group Platinum HMO A plan, which he obtained through his
13 employer. Mr. Rawlings' Kaiser plan imposes a \$2,000 annual dollar limitation and "home
14 use" rule on its coverage of medically necessary wheelchairs.

15 17. The California Foundation for Independent Living Centers is a nonprofit
16 corporation duly organized under the laws of California. Its mission is to increase access
17 and equal opportunity for people with disabilities by supporting and building the capacity
18 of Independent Living Centers ("ILCs") throughout the State of California and by leading
19 a number of state-wide programs for Californians with disabilities. Plaintiff CFILC has
20 standing to challenge the policy that is the subject of this complaint. CFILC is led by a
21 board that is majority (more than 51%) people with disabilities, and each board member is
22 an Executive Director of an ILC. CFILC serves and supports more than twenty ILCs
23 across the state of California. Each ILC is led by a board that is majority (more than 51%)
24 people with disabilities. ILCs provide services and resources to support community living
25 and independence of people with disabilities. Plaintiff CFILC is accountable to and
26 responsive to its constituents, who include Californians with disabilities and the board,
27 staff, and volunteers of each ILC. CFILC's constituents include people with disabilities
28 who are enrolled in individual or small group Kaiser health insurance plans and who

1 cannot obtain the wheelchair or wheelchair repair they need because of Kaiser's
2 discriminatory policies limiting its coverage of medically necessary wheelchairs. These
3 constituents have standing to challenge the policy that is the subject of this complaint, and
4 there is no need for individual constituents to participate in this litigation. Access to
5 appropriate wheelchairs is essential to the full integration and inclusion of people with
6 disabilities, and this litigation advances CFILC's purposes.

7 **II. The Defendants**

8 18. Defendant California Department of Managed Health Care is the state
9 agency that oversees all private managed health care plans in the State of California.
10 Among other duties, DMHC is responsible for implementing and enforcing the EHB-
11 benchmark standards in all individual and small group managed health care plans, and
12 ensuring that such plans are otherwise in compliance with federal and state laws.

13 19. Defendant Mary Watanabe is the Director of DMHC. She is sued only in her
14 official capacity. Director Watanabe is responsible for directing, organizing, and
15 administering DMHC's policies and practices. As Director of DMHC, Defendant
16 Watanabe is responsible for enforcing the EHB-benchmark standards in all individual and
17 small group managed health care plans, and ensuring that they are otherwise in compliance
18 with federal and state laws.

19 20. Defendant Kaiser Foundation Health Plan, Inc. ("KFHP") is a not-for-profit
20 corporation organized and existing under the laws of the State of California with its
21 headquarters in Oakland, California. It is one of the largest health insurance companies in
22 the country, offering employer-sponsored, small group, and individual health care plans
23 across eight states. In California, KFHP administers its health care plans through two
24 subsidiary corporations: Kaiser Foundation Health Plan Northern California Region and
25 Kaiser Foundation Health Plan Southern California Region. KFHP offers health plans both
26 through Covered California (the State's ACA-mandated health insurance marketplace) and
27 off-exchange.

28 21. Defendant Kaiser Foundation Health Plan Northern California Region

1 (“KFHP Northern California Region”) is a regional operating subsidiary of KFHP. It
2 administers health care plans, including the individual Plaintiffs’ plans, in the Northern
3 California region. It is a California not-for-profit corporation with its headquarters in
4 Oakland, California.

5 **CLASS ACTION ALLEGATIONS**

6 22. This action is brought by Plaintiffs on behalf of themselves and all others
7 similarly situated pursuant to Federal Rule of Civil Procedure 23. Plaintiffs seek to
8 represent the following class (the “Class”):

9 All persons with disabilities who are or who will be enrolled in or covered by
10 an individual or small group Qualified Health Plan administered by Kaiser
11 Foundation Health Plan, Inc. in the State of California and who need or will
12 need a wheelchair or wheelchair repair.

13 23. Based on Kaiser’s presence statewide, there are likely thousands of Class
14 Members.

15 24. Many questions of law and fact in this action are common to the Class and
16 include the following:

17 a. Whether Defendants’ wheelchair policies discriminate on the basis of
18 disability within the meaning of Section 1557 of the ACA;²

19 b. Whether Defendants’ wheelchair policies violate Sections 2727 and
20 2731 of the Public Health and Safety Act (“PHSA”),³ as amended by the ACA, and entitle
21 Class Members to equitable relief pursuant to Section 502(a)(3) of ERISA;⁴ and

22 c. Whether Plaintiffs and Class Members are entitled to an Order
23 enjoining the Defendants from implementing or continuing their wheelchair policies in
24 their current form.

25 25. The individual Plaintiffs’ claims are typical of the Class Members’ claims.
26 Each of the individual Plaintiffs and Class Members are disabled, need a wheelchair for

27 ² 42 U.S.C. § 18116.

28 ³ 42 U.S.C. §§ 300gg-6(a), 300gg-11(a).

⁴ 29 U.S.C. § 1132(a)(3).

1 mobility, reside in California, and are enrolled in an individual or small group Kaiser
2 health insurance plan. Each of them need equitable relief in order to obtain, or in the future
3 obtain, the wheelchair or wheelchair repair that they need to function.

4 26. The Plaintiffs can and will fairly and adequately represent and protect the
5 interests of the class. Plaintiffs have no interests that conflict with or are antagonistic to the
6 interests of Class Members. Plaintiffs have retained attorneys who are competent and
7 experienced in class actions, and particularly those that relate to the rights of people with
8 disabilities. No conflict exists between the Plaintiffs and Class Members.

9 27. A class action is superior to any other available method for the fair and
10 efficient adjudication of this controversy. Many questions of law and fact are common to
11 the class, and the requested injunctive relief will affect the health care benefits of all Class
12 Members.

13 28. In the absence of a class action, Kaiser enrollees with disabilities will
14 continue to be deprived of the wheelchairs that they need to function, maintain their jobs,
15 and participate in their communities.

16 OVERVIEW OF AFFORDABLE CARE ACT

17 29. The Affordable Care Act (“ACA”) significantly reformed the U.S. healthcare
18 system—improving access to and the comprehensiveness of both public and private health
19 insurance coverage. Prior to the ACA, people with disabilities were commonly denied or
20 terminated from health coverage, faced annual and lifetime benefit limits, and could not
21 find affordable coverage.⁵ Even if a disabled individual could find health insurance, it
22 would often exclude coverage of pre-existing conditions, fail to offer essential benefits, or
23 otherwise limit benefits based on health status or disability. With the ACA, Congress
24

25 ⁵ See, e.g., H. Stephen Kaye, *Disability-Related Disparities in Access to Health Care*
26 *Before (2008–2010) and After (2015–2017) the Affordable Care Act*, 109 Am. J. Pub.
27 *Health*, no. 7, 1015–21 (July 2019); Valarie K. Blake, *An Opening for Civil Rights in*
28 *Health Insurance After the Affordable Care Act*, 36 B.C. J. L. & Soc. Just. 235 (2016)
(describing pre-ACA health insurance discrimination and how the ACA addressed those
issues).

1 explicitly outlawed these longstanding discriminatory policies.⁶ While Congress did not
2 require a health plan to offer every possible service, it did require it to offer certain
3 minimum features to meet the basic healthcare needs of all Americans, without dropping
4 them unexpectedly or denying care because of their race, age, sex, or disability.

5 30. Section 1557 of the ACA, prohibiting discrimination in health programs or
6 activities receiving federal financial assistance, is a key component of the ACA's
7 comprehensive reforms. *See* 42 U.S.C. § 18116(a). Section 1557 prohibits discrimination
8 on the basis of race, color, national origin, sex, age, and disability. *Id.* It references the
9 "grounds" and "enforcement mechanisms" of other major civil rights statutes, including
10 Section 504 of the Rehabilitation Act.⁷ Section 1557 complements and enforces other ACA
11 provisions, which prohibit pre-existing condition exclusions, mandate coverage of
12 essential health benefits, and prohibit qualified health plan "benefit designs that have the
13 effect of discouraging the enrollment [of] individuals with significant health needs,"
14 among other protections. *See* 42 U.S.C. §§ 300gg-3(b)(1), 18022, 18031(c)(1)(A).

15 31. The U.S. Department of Health and Human Services issued regulations
16 implementing Section 1557. The regulations define actionable discrimination to include
17 discriminatory health plan "benefit designs." It provides: "[a] covered entity shall not, in
18 providing or administering health-related insurance or other health-related coverage: . . .
19 (2) Have or implement . . . benefit designs that discriminate on the basis of . . . disability in
20 a health-related insurance plan or policy, or other health-related coverage." 45 C.F.R. §

22 ⁶ Sara Rosenbaum et al., *Crossing the Rubicon: The Impact of the Affordable Care Act on*
23 *the Content of Insurance Coverage for Persons with Disabilities*, 25 Notre Dame J. L.
24 *Ethics & Pub. Pol'y* 235 (2014) (describing ACA nondiscrimination provisions and
25 focusing on the function of essential health benefits).

26 ⁷ Because the ACA significantly changed the obligations of covered entities, pre-ACA
27 case law is not necessarily dispositive when determining the scope of Section 1557's
28 protections and remedies. Additionally, the fact that Congress refers to the definitions of
protected classes and enforcement procedures of the referenced statutes does not mean that
all case law is incorporated. A statute's incorporation of another's enforcement
mechanisms does not necessarily incorporate its substance. *See CONRAIL v. Darrone*, 465
U.S. 624 (1984).

1 92.207. Plans that, for example, “place[e] most or all drugs that treat a specific condition
2 on the highest cost tiers;”⁸ or “exclude bone marrow transplants regardless of medical
3 necessity”⁹ would run afoul of Section 1557’s prohibition on discriminatory benefit
4 design, federal guidance explains.

5 32. The U.S. Court of Appeals for the Ninth Circuit has also affirmed that
6 Section 1557 “specifically prohibits discrimination in plan benefit design.” *Schmitt v.*
7 *Kaiser Foundation Health Plan of Washington*, 965 F.3d 945, 949 (9th Cir. 2020). It
8 explains:

9 While [the ACA] does not guarantee individually tailored health care plans,
10 it attempts to provide adequate health care to as many individuals as possible
11 by requiring insurers to provide essential health benefits. And it imposes an
12 affirmative obligation not to discriminate in the provision of health care—in
13 particular, to consider the needs of disabled people and not design plan
14 benefits in ways that discriminate against them. Thus, the ACA allows a
claim for discriminatory benefit design ... *Id.* at 955.

15 *See also Doe v. CVS Pharmacy, Inc.*, 982 F.3d 1204, 1211–12 (9th Cir. 2020), *cert.*
16 *granted* (affirming that a “meaningful access” claim must be evaluated in relation to the
17 purposes of the statute that establishes the benefit, including those guaranteed by the
18 ACA).

19 33. The ACA also required health care plans to improve the scope of their
20 covered benefits. With Section 1302 of the ACA, and amendments to the Public Health
21 and Safety Act (“PHSA”), Congress required all individual and small group health plans—
22 whether offered on- or off-exchange—to cover ten categories of essential health benefits,
23

24 ⁸ HHS Notice of Benefit and Payment Parameters for 2016, 80 Fed. Reg. 10,750, 10,822
(Feb. 17, 2015).

25 ⁹ Center for Medicare and Medicaid Services, Qualified Plan Certification Review Tools,
26 Information and Guidance, <https://www.qhpcertification.cms.gov/s/Review%20Tools> (last
27 accessed Oct. 7, 2021), internal link to “Review Process Guide (Updated 4/30/2021),”
28 https://www.qhpcertification.cms.gov/s/ReviewProcessGuide_2022v1.1.xlsm?v=1 (last
accessed Oct. 7, 2021) (spreadsheet, 15th tab, named “Non-Discrimination Guidance”,
Row 20).

1 including “rehabilitative and habilitative services and devices,” without exclusions or
2 annual dollar limitations. 42 U.S.C. §§ 18022, 300gg-6, 300gg-11; 45 C.F.R. §
3 147.126(a)(2). Wheelchairs are the quintessential rehabilitative and habilitative device
4 within the meaning of the PHSA, as amended by the ACA, upon which thousands of
5 disabled individuals rely for their basic mobility.

6 34. Upon passage of the ACA, Congressman George Miller expressed his
7 understanding of “rehabilitative and habilitative services and devices” as “benefits [that]
8 are of particular importance to people with disabilities and chronic conditions . . . include
9 durable medical equipment” and “will not be limited to ‘in-home’ use only.” 111 Cong.
10 Rec. 1882 (March 21, 2010).

11 35. The ACA’s nondiscrimination and EHB requirements work to ensure that
12 health insurers offer benefits to meet the basic healthcare needs of all individuals,
13 regardless of race, age, sex, national origin, and disability. However, this does not mean
14 that the ACA requires all health plans to cover all treatments for all people at minimal or
15 no cost to the individual. Plans can still use clinically indicated, reasonable medical
16 management techniques when approving or denying services. 45 C.F.R. § 156.125. Plans
17 can vary in terms of enrollee cost-sharing, plan premiums, the network of providers
18 offered, and other factors. Insurers may offer plan-specific co-payments, co-insurance, and
19 deductibles that are consistent with annual out-of-pocket limits. 42 U.S.C. §§ 18022(c),
20 300gg-6.¹⁰ Insurers can also vary premium rates based on factors such as coverage of an
21 individual or family, rating area, age (with limitations), and tobacco use. *Id.* § 300gg.¹¹ On
22 the healthcare marketplaces, the ACA offers plans divided into bronze, silver, gold, and
23 platinum “metal categories,” each of which has progressively less cost-sharing and
24 progressively higher premiums. 42 U.S.C. § 18022(a), (d).

25 _____
26 ¹⁰ As with any method used by insurers to limit their own costs, cost-sharing may not
27 discriminate on the basis of disability. This could include financially prohibitive cost
28 sharing targeted at benefits disproportionately relied upon by people with disabilities.

¹¹ Premium rates cannot be based on health status, disability, or other factors. 42 U.S.C. §
300-gg.

1 **STATEMENT OF FACTS**

2 **I. Mobility Disabilities and Wheelchairs**

3 36. A person with an impairment that affects movement or mobility has a
4 disability that substantially limits one or more major life activities. This encompasses not
5 only people with impairments that directly limit their ability to walk or stand, but also
6 people who, for example, have a severe breathing impairment or balance limitation that
7 limits their mobility.

8 37. Durable medical equipment (“DME”) means rehabilitation and habilitation
9 devices that are designed for repeated use and used for the treatment of a medical
10 condition or injury or to preserve the patient's functioning and ability to perform activities
11 of daily living. DME includes, but is not limited to, manual and power wheelchairs,
12 scooters, oxygen equipment, crutches, walkers, electric beds, shower and bath seats, and
13 mechanical patient lifts.

14 38. A wheelchair is a type of wheeled DME that is designed for the main
15 purpose of locomotion. Wheelchairs come in many forms. Some wheelchairs are manually
16 propelled by the user or pushed by another person. Other wheelchairs are powered by
17 electric motors or batteries. Both manual and power wheelchairs can be individually
18 configured. Wheelchair systems can include adaptive seating, alternative positioning,
19 adjustable tilt or recline, transitional sizing (e.g., for a growing child), and other
20 technology that requires evaluation, fitting, design, adjustment, and programming.

21 39. An appropriate wheelchair is the standard of care for people with disabilities
22 who cannot walk or who have difficulty walking. An appropriate wheelchair is one that
23 meets the user’s needs and environmental conditions, provides a proper fit and postural
24 support, has properly configured technology, and is safe and durable.¹² Medical
25

26 _____
27 ¹² World Health Org., *Guidelines on the Provision of Manual Wheelchairs in Less*
28 *Resourced Settings* 21 (2008), available at
[https://www.who.int/disabilities/publications/technology/English%20Wheelchair%20Guidelines%20\(EN%20for%20the%20web\).pdf](https://www.who.int/disabilities/publications/technology/English%20Wheelchair%20Guidelines%20(EN%20for%20the%20web).pdf).

1 professionals determine what type of wheelchair is appropriate for the user.

2 40. Wheelchairs require regular maintenance and repairs, as necessary. An adult
3 may use the same wheelchair for up to ten years. Like many medical devices requiring
4 long-term use, components can experience wear-and-tear or break. Timely and quality
5 wheelchair repairs are necessary to ensure that a wheelchair user remains safe and mobile.

6 41. Wheelchairs enable people with disabilities to become mobile, remain
7 healthy, and participate fully in community life. An appropriate wheelchair can increase an
8 individual's physical function, level of activity, and control over their own bodies and
9 movements. With proper fitting and customization, it can improve respiration and
10 digestion, prevent life-threatening pressure sores, minimize joint sprain and pain, and
11 reduce the progression of an individual's impairment or secondary conditions. It also
12 increases access to health care by facilitating travel to the doctor's office, physical and
13 occupational therapy, mental health providers, and the pharmacy. Maintenance of health,
14 in turn, improves quality of life and decreases future health care expenses.¹³

15 42. Wheelchairs also enable people with disabilities to access education,
16 employment, family life, and their communities. With an appropriate wheelchair, an
17 individual can move around and outside of their homes—increasing independence and
18 enabling travel to, from, and around their school, work, the grocery store, the library, and
19 any other place a person may need or want to go. Wheelchairs enable people with
20 disabilities to earn an income that supports themselves and their families, pursue a career
21 of their interest, and gain access to employer-sponsored health insurance. They reduce an
22 individual's need to turn to public benefits or an institution in order to survive.

23 43. An appropriate wheelchair can cost anywhere from \$500 to \$50,000. A

24 _____
25 ¹³ See, e.g., World Health Org., *supra* note 12 at 23; Alicia M. Koontz, et al., *Wheeled*
26 *Mobility*, 2015 Biomed. Research Int'l (Apr. 1, 2015) (Editorial) (introducing Special Issue
27 focused on wheelchairs), available at <https://www.hindawi.com/journals/bmri/si/701370/>;
28 Silvia Yee, Mary Lou Breslin, et al., *Compounded Disparities: Health Equity at the*
Intersection of Disability, Race, and Ethnicity, Nat'l Acads. Sci., Eng'g, & Med. (2017),
available at [https://dredf.org/wp-content/uploads/2018/01/Compounded-Disparities-](https://dredf.org/wp-content/uploads/2018/01/Compounded-Disparities-Intersection-of-Disabilities-Race-and-Ethnicity.pdf)
[Intersection-of-Disabilities-Race-and-Ethnicity.pdf](https://dredf.org/wp-content/uploads/2018/01/Compounded-Disparities-Intersection-of-Disabilities-Race-and-Ethnicity.pdf).

1 standard manual wheelchair costs an average of \$1,000; but those intended for everyday
2 use more typically cost between \$3,000 and \$5,000. A power wheelchair costs between
3 \$1,500 and \$50,000, depending on the customizations and technology that the user needs.
4 Plaintiff Smith needs a power wheelchair that costs \$17,000. Plaintiff Rawlings needs a
5 power wheelchair that costs in excess of \$8,000.

6 **II. Coverage of Wheelchairs in California’s EHB-Benchmark Plan**

7 44. The ACA requires all private health insurance plans offered in the individual
8 or small group markets to cover ten categories of enumerated essential health benefits
9 (“EHBs”) and the items and services within each category. 42 U.S.C. § 18022(a), (b)(1).
10 These plans must cover, as an EHB, “rehabilitative and habilitative services and devices.”
11 *Id.* § 18022(b)(1)(G).

12 45. The ACA directs the Secretary of the U.S. Department of Health and Human
13 Services (“HHS”) to further define the EHBs through regulations. *Id.* § 18022(b). The
14 defined benefits must include “[r]ehabilitative and habilitative services and devices,” *id.* §
15 18022(b)(1)(G), and must meet certain minimum statutory standards, *id.* § 18022(b)(1)–
16 (4). In defining the benefits, the Secretary “shall ... not make coverage decisions,
17 determine reimbursement rates, establish incentive programs, or design benefits in ways
18 that discriminate against individuals because of their age, disability, or expected length of
19 life.” *Id.* § 18022(b)(4)(B). The Secretary “shall ... take into account the health care needs
20 of diverse segments of the population, including women, children, persons with
21 disabilities, and other groups” and “ensure that health benefits established as essential not
22 be subject to denial to individuals against their wishes on the basis of the individuals’ age
23 or expected length of life or of the individuals’ present or predicted disability, degree of
24 medical dependency, or quality of life.” *Id.* § 18022(b)(4)(C), (D).

25 46. The regulations adopted by HHS allow each State to select an “EHB-
26 benchmark plan” as a reference point for EHB coverage. *See* 45 C.F.R. § 156.100. The
27 EHB-benchmark plan establishes a baseline of the items and services that each plan, at a
28 minimum, must cover. An EHB-benchmark plan must include “[r]ehabilitative and

1 habilitative services and devices.” *Id.* § 156.110(a)(7). HHS defines habilitative benefits as
 2 “[h]ealth care services and devices that help a person keep, learn, or improve skills and
 3 functioning for daily living.” *Id.* § 156.115(a)(5)(i). HHS’s EHB Final Rule states that
 4 “rehabilitative and habilitative services and devices” are intended to help a person “attain,
 5 [] regain, maintain, or prevent deterioration of a skill or function” that was either “never
 6 learned or acquired due to a disabling condition” or “lost or impaired due to illness, injury,
 7 or disabling condition.”¹⁴ An EHB-benchmark plan may “[n]ot include discriminatory
 8 benefit designs.” *Id.* § 156.110(d). Discriminatory benefit designs include when a plan’s
 9 coverage policies, or the implementation of such policies, “discriminates based on an
 10 individual’s age, expected length of life, present or predicted disability, degree of medical
 11 dependency, quality of life, or other health conditions.” *Id.* §156.125(a).

12 47. Implementing the ACA, California law requires all individual and small
 13 group plans to cover essential health benefits. California selected the “Kaiser Foundation
 14 Health Plan Small Group HMO 30 plan . . . [as] offered during the first quarter of 2014,”
 15 and as supplemented by additional State requirements, as its EHB-benchmark plan. Cal.
 16 Health & Safety Code § 1367.005(a)(2)(A); Cal. Ins. Code § 10112.27(a)(2)(A).

17 48. California law requires “rehabilitative and habilitative services and devices”
 18 to be covered as an EHB. Cal. Health & Safety Code § 1367.005(a)(1); Cal. Ins. Code §
 19 10112.27(a)(1). California defines “habilitative services” as “health care services and
 20 devices that help a person keep, learn, or improve skills and functioning for daily living.”
 21 Cal. Health & Safety Code § 1367.005(p)(1); Cal. Ins. Code § 10112.27(q)(1).

22 49. California law provides that, “[w]ith respect to habilitative services, in
 23 addition to any habilitative services and devices [covered by the EHB-benchmark plan,
 24 i.e., the Kaiser plan] coverage shall also be provided as required by federal rules,
 25
 26
 27

28 ¹⁴ HHS Notice of Benefit and Payment Parameters for 2016, 80 Fed. Reg. 10,750, 10,811
 (Feb. 17, 2015) (codifying and explaining the final EHB regulations).

1 regulations, and guidance issued pursuant to Section 1302(b) of [the ACA].”¹⁵ Cal. Health
2 & Safety Code § 1367.005(a)(3); Cal. Ins. Code § 10112.27(a)(1), (3).

3 50. California law further prohibits a “health care service plan” from
4 “employ[ing] benefit designs that will have the effect of discouraging the enrollment of
5 individuals with significant health needs or discriminate based on an individual’s race,
6 color, national origin, present or predicted disability, age, sex, gender identity, sexual
7 orientation, expected length of life, degree of medical dependency, quality of life, or other
8 health conditions.” Cal. Health & Safety Code § 1399.851(a)(3); Cal. Ins. Code §
9 10965.5(a)(3).

10 51. DMHC is charged with enforcing the EHB-benchmark standards in all
11 individual and small group managed health care plans in the State of California. *See* Cal.
12 Code Regs. tit. 28, § 1300.67.005 (requiring all individual and small group contracts
13 subject to Cal. Health & Safety Code § 1367.005 to comply with DMHC’s EHB
14 regulations, including requiring the plans to file an “EHB Filing Worksheet” that records
15 how the plan’s benefit design complies with the regulations).

16 52. DMHC issued regulations detailing which health care services and devices a
17 plan must cover in order to comply with California’s EHB-benchmark standard. *See id.*
18 The DMHC regulations codify the benefit design of the Kaiser Small Group HMO 30 plan,
19 as offered during the first quarter of 2014. Cal. Code Regs. tit. 28, § 1300.67.005(c)(2),
20 (d)(5). If an item or service is not listed in DMHC’s EHB regulations, then the department
21 does not consider it to be an EHB and does not enforce its coverage pursuant to Cal.
22 Health & Safety Code § 1367.005.

23
24 ¹⁵ Section 1302(b) of the ACA provides, in part, that the EHB package must “take into
25 account the health care needs of . . . persons with disabilities” and “ensure that [EHBs] not
26 be subject to denial . . . on the basis of the individuals’ . . . present or predicted disability,
27 degree of medical dependency, or quality of life.” 42 U.S.C. § 18022(b)(4). Section
28 1302(b) implementing regulations prohibit EHB “benefit design[s]” that “discriminate[]
based on an individual's age, expected length of life, present or predicted disability, degree
of medical dependency, quality of life, or other health conditions.” 45 C.F.R. §§
156.110(d), 156.125.

1 53. DMHC’s regulations provide that only a narrow list of durable medical
2 equipment is required to be covered¹⁶ as EHBs:

- 3 (i) Standard curved handle or quad cane and replacement supplies
- 4 (ii) Standard or forearm crutches and replacement supplies
- 5 (iii) Dry pressure pad for a mattress
- 6 (iv) IV pole
- 7 (v) Enteral pump and supplies
- 8 (vi) Bone stimulator
- 9 (vii) Cervical traction (over door)
- 10 (viii) Phototherapy blankets for treatment of jaundice in newborns[, and]
- 11 (ix) Dialysis care equipment []

12 Cal. Code Regs. tit. 28, § 1300.67.005(d)(5)(C).

13 54. Coverage of these items is further limited to only those intended “for use in
14 the enrollee’s home.” *Id.* § 1300.67.005(d)(5).¹⁷ Durable medical equipment for home use
15 is “an item that is intended for repeated use, primarily and customarily used to serve a
16 medical purpose, generally not useful to a person who is not ill or injured, and appropriate
17 for use in the home.” *Id.* § 1300.67.005(d)(5)(A).

18 55. Wheelchairs—a quintessential DME item on which thousands of disabled
19 Californians rely for basic mobility—are excluded from DMHC’s essential health benefit
20 list. DMHC does not explain, or even make mention, of this omission, even though
21 wheeled mobility devices make up the greatest portion of assistive devices in use and even
22 though independence in mobility is one of the most important determinants of quality of
23 life for individuals with disabilities.¹⁸

24 _____
25 ¹⁶ Note that “coverage” includes “repair or replacement of covered equipment.” Cal. Code
26 Regs. tit. 28, § 1300.67.005(d)(5)(B).

27 ¹⁷ DMHC’s “home use” rule finds no support in the ACA or its regulations. Actually,
28 legislative history supports the opposite—that Congress intended there to be no “home
use” rule imposed on durable medical equipment. *See* 111 CONG. REC. 1882 (March 21,
2010) (statement of Congressman George Miller).

¹⁸ *See, e.g.,* Koontz, *supra* note 13.

1 56. By excluding wheelchairs from its list of EHBs, DMHC permits health
2 issuers offering plans in the individual and small group markets, including Kaiser, to
3 continue to place discriminatory exclusions and annual dollar limitations on the coverage
4 of medically necessary wheelchairs.

5 **III. Kaiser’s Coverage of Wheelchairs in Individual and Small Group Plans**

6 57. In plan year 2020,¹⁹ Kaiser offered 11 individual and 20 small group plans
7 through Covered California, and at least 10 individual and 26 small group plans off-
8 exchange. All of these plans either completely exclude coverage of wheelchairs, or impose
9 a \$2,000 annual dollar limitation and “home use” rule on the coverage of wheelchairs.²⁰

10 58. In plan year 2021, Kaiser offered 11 individual and 26 small group plans
11 through Covered California, and at least 10 individual and 32 small group plans off-
12 exchange. All of these plans either completely exclude coverage of wheelchairs, or impose
13 a \$2,000 annual dollar limitation and “home use” rule on the coverage of wheelchairs.²¹

14
15 _____
16 ¹⁹ A “plan year” is determined by the date in which the health insurance contract
17 commenced.

18 ²⁰ See *California Individual & Family 2020 Plan Documents*, Kaiser Permanente (2020),
19 [http://info.kaiserpermanente.org/healthplans/plandocuments/california/individual/archive.h](http://info.kaiserpermanente.org/healthplans/plandocuments/california/individual/archive.html)
20 [tml](http://info.kaiserpermanente.org/healthplans/plandocuments/california/individual/archive.html) (last visited Oct. 7, 2021) (2020 Individual Plans); *Covered California for Small*
21 *Business Plans Kaiser*, Covered California (2021),
22 <https://www.coveredca.com/forsmallbusiness/plans/kaiser/> (expand “2020 Summary of
23 Benefits and Coverage and EOC” tab) (last visited Oct. 7, 2021) (2020 Covered California
24 Small Group Plans); *California Small Business 2020 Plan Documents*, Kaiser Permanente
25 (2020),
26 [http://info.kaiserpermanente.org/healthplans/plandocuments/california/smallbusiness/archi](http://info.kaiserpermanente.org/healthplans/plandocuments/california/smallbusiness/archive.html)
27 [ve.html](http://info.kaiserpermanente.org/healthplans/plandocuments/california/smallbusiness/archive.html) (last visited Oct. 7, 2021) (2020 Small Group Plans Offered Off-Exchange).

28 ²¹ See *California Individual & Family 2021 Plan Documents*, Kaiser Permanente (2021),
[http://info.kaiserpermanente.org/healthplans/plandocuments/california/individual/index.ht](http://info.kaiserpermanente.org/healthplans/plandocuments/california/individual/index.html)
[ml](http://info.kaiserpermanente.org/healthplans/plandocuments/california/individual/index.html) (last visited Oct. 7, 2021) (2021 Individual Plans); *Covered California for Small*
Business Plans Kaiser, Covered California (2021),
<https://www.coveredca.com/forsmallbusiness/plans/kaiser/> (expand “2021 Summary of
Benefits and Coverage and EOC” tab) (last visited Oct. 7, 2021) (2021 Covered California
Small Group Plans); *California Small Business 2021 Plan Documents*, Kaiser Permanente
(2021),
<http://info.kaiserpermanente.org/healthplans/plandocuments/california/smallbusiness/> (last
visited Oct. 7, 2021) (2021 Small Group Plans Offered Off-Exchange).

1 59. Kaiser’s benefit design separates DME into two categories: “base” DME and
 2 “supplemental” DME.²² Kaiser covers base DME, which includes a list that closely
 3 approximates the narrow set of DME enumerated in DMHC regulations: “canes and
 4 crutches; bone stimulator; cervical traction, over door; nebulizers and supplies; infusion
 5 pumps and supplies; [and] blood glucose monitors.” Kaiser either excludes or imposes a
 6 \$2,000 annual dollar limitation on the sum of all supplemental DME, which it says
 7 includes “oxygen tanks; CPAP (continuous positive airway pressure) machines;
 8 wheelchairs; [and] hospital beds.”²³

9 60. For Kaiser’s \$2,000 annual dollar limitations, Kaiser explains:

10 For DME covered under the "Supplemental DME items" section (including
 11 repair and replacement of covered equipment), there is a benefit limit per
 12 Member per Accumulation Period. . . . We will calculate accumulation

13 _____
 14 ²² On information and belief, Kaiser created the base and supplemental DME distinction. It
 15 is not commonplace among health care providers, medical suppliers, or other health
 16 insurers. The most obvious distinction between the categories is cost; less expensive items
 17 are called “base” DME and more expensive items are called “supplemental” DME.
 18 Another distinction is that the list of supplemental DME includes items that are generally
 19 needed over a lifetime by a smaller group of people that have chronic conditions and
 20 identifiable diagnoses. Neither category is inherently more or less “medically necessary”
 21 than the other.

22 ²³ See, Kaiser Permanente, *2021 Small Business Plan Highlights* at 26, available at
 23 https://account.kp.org/static/bcssp/pdfs/shared/cal/2021/KP_CA_SB_Plan_Highlights_Jan_2021.pdf
 24 (Kaiser’s DME Benefits Flyer, describing the items Kaiser considers to be
 25 “base” DME and “supplemental” DME) (last visited Oct. 7, 2021); see, e.g., Kaiser
 26 Permanente Platinum 90 HMO Individual Plan, *2020 Combined Membership Agreement, Evidence of Coverage, and Disclosure Form*,
 27 http://info.kaiserpermanente.org/healthplans/plandocuments/california/pdfs/2020/KPIF-On-Exchange/2020_Kaiser_Permanente-Platinum_90_HMO_FINAL_ADA.pdf (last
 28 visited Oct. 7, 2021) (example of a Kaiser Individual plan that excludes all “supplemental”
 DME, including wheelchairs); Kaiser Permanente Gold 80 HMO 250/25 Small Business
 Plan, *2020 Combined Membership Agreement, Evidence of Coverage, and Disclosure Form*,
http://info.kaiserpermanente.org/healthplans/plandocuments/california/pdfs/2020/Small_Business/NCR/2020_Sample_NCR_Small_Grp_EOC_Gold_80_HMO_250-25_Child_Dental_12152.pdf
 (last visited Oct. 7, 2021) (example of a Kaiser Individual plan that places a \$2000 annual limitation on “supplemental” DME, including
 wheelchairs).

1 toward the benefit limit by adding up the Charges for the durable medical
2 equipment you received in the Accumulation Period that are subject to the
3 limit (including any of these items we covered under any other Health Plan
4 evidence of coverage offered by your Group, whether or not the other
5 evidence of coverage had a benefit limit), and subtracting any Cost Share
6 you paid for those items. If you reach the benefit limit, we will not cover any
7 more durable medical equipment in that Accumulation Period if they are
8 subject to the benefit limit.²⁴

9 61. Additionally, Kaiser only covers “DME for Home Use,” which it defines as
10 DME that meets the following criteria:

- 11 • The item is intended for repeated use
- 12 • The item is primarily and customarily used to serve a medical purpose
- 13 • The item is generally useful only to an individual with an illness or injury
14 [and]
- 15 • The item is appropriate for use in the home.²⁵

16 Thus, for example, if an individual with a disability can use crutches or crawl to get around
17 their home, but he or she requires a wheelchair to travel any distance outside their home,
18 then the wheelchair would be denied under this policy.

19 **IV. The Experiences of the Individual Plaintiffs and the Plaintiff Class**

20 62. Because of her disabilities, Plaintiff Beth Smith requires the use of a power
21 wheelchair. Ms. Smith needs a power wheelchair in order to move around her home, visit
22 her family, and engage in community life. She also needs a wheelchair to travel to her
23 place of employment, Through the Looking Glass (“TLG”). TLG is a community-based
24 nonprofit organization that provides research, training, and services for families with a
25 child, parent or grandparent that has a disability or medical issue. As a Licensed Clinical
26 Social Worker with a background in Early Childhood Development and Child Life, Ms.
27 Smith works as a clinical supervisor at TLG. She needs a wheelchair not only to get to her

28 ²⁴ See, e.g., Kaiser Permanente Gold 80 HMO 250/25 Small Business Plan, *supra* note 23
at 45.

²⁵ See, e.g., *id.* at 44.

1 office, but to move around her office and engage with clients in need once she is there.

2 63. Plaintiff Smith’s medically necessary power wheelchair costs approximately
3 \$17,000.

4 64. Plaintiff Smith has an urgent need for a replacement wheelchair. Her current
5 chair is nine-years-old and regularly malfunctions, requiring repair. Ms. Smith has paid
6 out-of-pocket for multiple replacement batteries and a new seat for the chair. Additionally,
7 Ms. Smith has felt forced to arrange at-home repairs—relying on friends, family, and
8 hardware store screws to keep her chair running. These at-home repairs are only a
9 temporary solution, and Ms. Smith fears that her chair could fail at any moment, which in
10 the wrong environment or situation could be dangerous.

11 65. Plaintiff Smith’s Kaiser plan classifies wheelchairs as “supplemental” DME.
12 It imposes a \$2,000 annual dollar limitation on the sum of her wheelchair and any other
13 “supplemental” DME that she may need. This means that Ms. Smith would need to pay at
14 least \$15,000 out-of-pocket for her medically necessary wheelchair.

15 66. Because of his disabilities, Plaintiff Russell Rawlings requires the use of a
16 power wheelchair. Mr. Rawlings needs a power wheelchair in order to move around his
17 home, access healthcare and other essential services, engage in community life, and access
18 the full scope of his employment. Mr. Rawlings is the Statewide Community Organizer at
19 CFILC. In his leadership position, Mr. Rawlings facilitates a statewide network of
20 advocates, creating a productive space for the organizers of Independent Living Centers to
21 gather and collaborate. He needs a power wheelchair to travel to and from his office
22 (COVID-19 protocol permitting) and attend job-related meetings and conferences across
23 the State.

24 67. Plaintiff Rawlings has an urgent need for a new power wheelchair. His
25 current chair is approximately eight-years-old, requires frequent repair, and lacks adequate
26 motor power. It also lacks power tilt and has improper seating positioning (Mr. Rawlings’
27 feet, for example, cannot reach the peddles on his current chair). This places his health and
28 safety at risk.

1 68. The medically necessary power wheelchair that Mr. Rawlings needs costs in
2 excess of \$8,000.

3 69. Mr. Rawlings' Kaiser plan classifies wheelchairs as "supplemental" DME. It
4 imposes a \$2,000 annual dollar limitation on the sum of his wheelchair and any other
5 "supplemental" DME that he may need. This means that Kaiser does not cover more than
6 \$2,000 of Mr. Rawlings' medically necessary wheelchair.

7 70. Members of the Plaintiff Class, as well as constituents of Plaintiff CFILC,
8 face similar barriers to obtaining the wheelchairs that their medical professionals prescribe
9 and that they need for social integration, access to education, employment, transportation,
10 and family life, and equal access to public spaces. Without access to appropriate mobility
11 equipment, an individual's health, functioning, and independence can be compromised.
12 Without access to an appropriate wheelchair, some people are unable to leave their homes
13 or even get out of bed. Others face institutionalization because they cannot function in
14 their own homes without a wheelchair and do not have family support.

15 71. As a result of DMHC's exclusion of wheelchairs from its list of essential
16 health benefits, and Kaiser's implementation of exclusions, \$2,000 caps, and a "home use"
17 rule on the coverage of wheelchairs, the health, safety, and daily functioning of the entire
18 Plaintiff Class is put at risk.

19
20 **FIRST CAUSE OF ACTION**
21 **(Disability Discrimination in Violation of**
22 **Section 1557 of the Affordable Care Act (42 U.S.C. § 18116)**
23 **Against All Defendants)**

24 72. Plaintiffs reallege each allegation in each of the paragraphs above as if fully
25 set forth herein.

26 73. Section 1557 of the ACA provides that "[a]n individual shall not, on the
27 ground prohibited under . . . section 794 of title 29 [Section 504 of the Rehabilitation Act] .
28 . . . , be excluded from participation in, be denied the benefits of, or be subjected to
discrimination under, any health program or activity, any part of which is receiving

1 Federal financial assistance, including credits, subsidies, or contracts of insurance” 42
2 U.S.C. § 18116. Discrimination includes discriminatory “benefit designs.” 45 C.F.R. §
3 92.207.

4 74. Defendants are health programs or activities receiving federal financial
5 assistance and are thus “covered entities” for the purposes of Section 1557.

6 75. Plaintiffs are “qualified persons with a disability” under both Section 504
7 and Section 1557.

8 76. It is discrimination by proxy to exclude wheelchairs from the EHB-
9 benchmark. “[Proxy discrimination] arises when the defendant enacts a law or policy that
10 treats individuals differently on the basis of seemingly neutral criteria that are so closely
11 associated with the disfavored group that discrimination on the basis of such criteria is,
12 constructively, facial discrimination against the disfavored group.”²⁶ The use of a
13 wheelchair is a proxy for disability. All wheelchair users have a “physical or mental
14 impairment that substantially limits one or more major life activities,” 42 U.S.C. §
15 12102(1)(A), including “walking,” *id.* § 12102(2)(A).

16 77. The U.S. Department of Justice has adopted regulations implementing the
17 ADA discussing “predictable assessment” of disability which state that “individualized
18 assessment of some types of impairments will, in virtually all cases, result in a
19 determination of coverage” as a person with a disability. 28 C.F.R. § 35.108(d)(2)(ii).
20 “Given their inherent nature, these types of impairments will, as a factual matter, virtually
21 always be found to impose a substantial limitation on a major life activity.” *Id.* As an
22 example, “mobility impairments requiring the use of a wheelchair substantially limit
23 musculoskeletal function.” *Id.* § 35.108(d)(2)(iii)(D).

24 78. It is also discrimination in benefit design to exclude wheelchairs from the
25 EHB-benchmark. This policy directly denies the benefits of effective coverage to people
26 with disabilities. Without adequate coverage for medically-necessary wheelchairs,
27

28 ²⁶ *Schmitt v. Kaiser Found. Health Plan of Wash.*, 965 F.3d 945, 958 (9th Cir. 2020)
(citing *Davis v. Guam*, 932 F.3d 822, 837 (9th Cir. 2019)).

1 individuals with disabilities are limited in their daily functioning, yet people without
2 disabilities experience no such limitation.

3 79. Defendant DMHC has discriminated within the meaning of Section 1557 by
4 codifying EHB-benchmark regulations that have a benefit design that excludes coverage of
5 medically necessary wheelchairs that people with disabilities uniquely rely on to maintain
6 their health, daily functioning, and independence. These regulations, which all individual
7 and small group plans in the State of California model their benefit designs after, inhibit
8 people with disabilities from accessing the basic devices they need to leave their homes,
9 live integrated lives, maintain employment, and live in their communities. As a result, the
10 individual Plaintiffs, others similarly situated, and the constituents of Plaintiff CFILC are
11 denied meaningful access to durable medical equipment including wheelchairs.

12 80. Defendants KFHP and KFHP Northern California Region have discriminated
13 within the meaning of Section 1557 by having and implementing a benefit design that
14 discriminates on the basis of disability by excluding or limiting coverage specifically for
15 wheelchair users (a proxy for disability), and by having and implementing a benefit design
16 that discriminates against people with disabilities. This benefit design denies the individual
17 Plaintiffs, others similarly situated, and the constituents of Plaintiff CFILC meaningful
18 access to durable medical equipment including wheelchairs.

19 81. Further, by imposing a “home use” rule on wheelchairs, all Defendants
20 discriminate against people with disabilities within the meaning of *Olmstead v. L.C.*, 527
21 U.S. 581 (1999). Limiting the coverage of wheelchairs to only those intended for use
22 within the home unjustifiably limits people with disabilities from “enjoy[ing] the benefits
23 of community living.” *Olmstead*, 527 U.S. at 599. It places people with disabilities in the
24 position of being dependent on others for activities such as shopping or getting healthcare
25 services and exacerbates their risk of being homebound or institutionalized.

26 82. By codifying and enforcing policies that exclude or severely limit coverage
27 of medically necessary wheelchairs, which are “rehabilitative and habilitative services and
28 devices” that people with disabilities rely on to maintain their health, daily functioning,

1 and independence, DMHC and Kaiser have created and perpetuated an EHB benefit design
2 that discriminates on the basis of disability, in violation of 42 U.S.C. § 18116 and 45
3 C.F.R. § 92.207.

4 **SECOND CAUSE OF ACTION**
5 **(Claim to Enjoin Kaiser’s Wheelchair Policies Under**
6 **Section 502(a)(3) of ERISA (29 U.S.C. § 1132(a)(3))**
7 **Against Defendants KFHP and KFHP Northern California Region)**

8 83. Plaintiffs reallege each allegation in each of the paragraphs above as if fully
9 set forth herein.

10 84. Section 2727 of the PHSA, as amended by the ACA, provides that an issuer
11 offering health insurance coverage in the individual or small group markets shall ensure
12 that such coverage includes the EHB package required under ACA Section 1302(a). 42
13 U.S.C. § 300gg-6(a).

14 85. Section 2731 of the PHSA, as amended by the ACA, provides that an issuer
15 offering individual or group health insurance coverage may not establish annual limits on
16 the dollar value of EHBs for any participant or beneficiary. 42 U.S.C. § 300gg-11(a); *see*
17 *also* 45 C.F.R. § 147.126(a)(2).

18 86. Section 2727 [42 U.S.C. § 300gg-6] and Section 2731 [42 U.S.C. § 300gg-
19 11(a)] of the PHSA are enforceable through ERISA. Section 502(a)(3) of ERISA permits
20 civil actions “to enjoin any act or practice which violates any provision of this title” or “to
21 obtain other appropriate equitable relief (i) to redress such violations or (ii) to enforce any
22 provisions of this title or the terms of the plan.” 29 U.S.C. § 1132(a)(3). Section 715 of
23 ERISA—a provision of the referenced “title”— expressly incorporates the content of both
24 Section 2727 and Section 2731 of the PHSA. 29 U.S.C. § 1185d(a)(1). Thus, a plan
25 participant or beneficiary may bring a civil action against a health issuer to enforce these
26 EHB provisions.

27 87. Defendants KFHP and KFHP Northern California Region are issuers
28 offering health insurance coverage in the individual and small group markets and thus
must adhere to Sections 2727 and 2731 of the PHSA.

1 88. Kaiser’s exclusions of wheelchairs in many of its individual plans offered in
2 plan years 2020 and 2021 violate Section 2727 of the PHSA, as enforced through Section
3 502(a)(3) of ERISA. Wheelchairs are “rehabilitative and habilitative services and devices”
4 within the meaning of the ACA and its implementing regulations. Kaiser’s exclusion of
5 such devices from its plans illegally excludes EHBs that both Congress and HHS intended
6 to include in the EHB package. Plaintiffs thus request equitable relief to enjoin Kaiser’s
7 violation of the EHB statute.

8 89. Kaiser’s \$2,000 annual dollar limitations on wheelchairs in its small group
9 plans offered in plan years 2020 and 2021 violate Section 2731 of the PHSA, as enforced
10 through Section 502(a)(3) of ERISA. Wheelchairs are EHBs within the category of
11 “rehabilitative and habilitative services and devices.” The law is clear that annual dollar
12 limitations are prohibited on EHBs. Plaintiffs thus request equitable relief to enjoin
13 Kaiser’s continued use of \$2,000 limitations on the coverage of wheelchairs.

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PRAYER FOR RELIEF

WHEREFORE, Plaintiffs, on behalf of themselves and all other similarly situated, request of this Court the following equitable relief:

1. An Order certifying that the action may be maintained as a Class Action and appointing Plaintiffs and Plaintiffs’ undersigned counsel to represent the Class;
2. An Order enjoining Defendants from implementing or continuing its policies in their current form, or such other appropriate injunctive relief;
3. An Order awarding Plaintiffs’ reasonable attorneys’ fees and costs; and
4. An Order awarding Plaintiffs’ such other and further relief as this Court deems to be just and proper.

DATED: October 7, 2021

/s/ Ernest Galvan
ERNEST GALVAN (SBN: 196065)
MICHAEL NUNEZ (SBN: 280535)
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DISABILITY RIGHTS EDUCATION
AND DEFENSE FUND

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