VANESSA L. HOLTON (111613) 1 ROBERT G. RETANA (148677) ALISON V. LIPPA (160807) THE STATE BAR OF CALÍFORNIA OFFICE OF GENERAL COUNSEL 3 180 Howard Street Superior Court of California County of San Francisco San Francisco, CA 94105-1639 4 Telephone: (415) 538-2333 MAY 04 2020 Fax: (415) 538-2321 5 alison.lippa@calbar.ca.gov 6 Attorneys for Plaintiff THE STATE BAR OF CALIFORNIA 7 **Exempt from Filing Fees Pursuant to** 8 **Government Code Section 6103** 9 10 SUPERIOR COURT OF THE STATE OF CALIFORNIA 11 COUNTY OF SAN FRANCISCO 12 Case CGC - 20 - 584278 THE STATE BAR OF CALIFORNIA, 13 Plaintiff, 14 COMPLAINT FOR INJUNCTIVE RELIEF PURSUANT TO BUSINESS & 15 PROFESSIONS CODE § 6155 16 LEGALMATCH.COM, a corporation; and DOES 1-10, inclusive, 17 Defendants. 18 19 20 21 BY FAX 22 23 24 25 26 27 28

COMPLAINT FOR INJUNCTIVE RELIEF PURSUANT TO BUSINESS & PROFESSIONS CODE § 6155

Plaintiff the State Bar of California ("State Bar" or "Plaintiff"), brings this suit and hereby alleges the following on information and belief:

PARTIES AND VENUE

- 1. The authority of the State Bar to bring this action is derived from the statutory law of California, specifically Business & Professions Code section 6155.
- 2. Defendant LEGALMATCH.COM ("LegalMatch" or "Defendant") is a California corporation with its headquarters and principal place of business located in California at 395 Oyster Point Blvd, Suite 309, South San Francisco, CA 94080.
- 3. The true names and capacities, whether individual, corporate, associate, or otherwise, of the defendants sued herein under the fictitious names of DOES 1 through 10, inclusive, are unknown to Plaintiff, who therefore sues said defendants by such fictitious names. Each fictitiously named defendant is responsible in some manner for the violations of law herein alleged. Plaintiff will amend its complaint to show the true names and capacities of such defendants, as well as the manner in which each fictitious defendant is responsible for the violations of law of LegalMatch herein alleged, when these facts are ascertained.
- 4. Whenever in this complaint reference is made to any act of any corporate defendant, such allegation shall be deemed to mean that such corporate defendant did the acts alleged in the complaint through its officers, directors, agent, employees, and/or representatives while they were acting within the actual ostensible scope of their authority.
- 5. The defendants at all times mentioned herein have transacted business within the City and County of San Francisco and throughout the State of California. The violations of law herein described have been committed within and from the City and County of San Francisco, and elsewhere within the State of California.
- 6. The actions of Defendant, as hereinafter set forth, are in violation of the laws and public policies of the State of California and are inimical to the rights and interests of the general public as consumers and citizens. Unless the State Bar is granted the remedies sought herein, including injunctive relief by order of this Court, the Defendant will continue to engage in the

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unlawful acts and practices set forth below and will continue to cause injury and harm to the general public.

INTRODUCTION

- 7. The State Bar is charged with protecting consumers by ensuring that only lawyer referral services that are registered with and certified by the State Bar as meeting minimum standards set forth by the State Bar are permitted to operate. (Cal. Bus. & Prof. Code § 6155, subd. (a)(1), (f).) The Legislature has clearly made unlawful solicitation for or on behalf of an attorney except when done in a manner that is regulated and compliant with state standards. (Cal. Bus. & Prof. Code §§ 6152, subd. (a)(1), 6155, subd. (a)(1).) Moreover, attorneys are not permitted to accept referrals of potential clients unless the lawyer referral service has met those standards. (Cal. Bus. & Prof. Code § 6155, subd. (a)(1).)
- 8. A certified lawyer referral service must, for example, only recommend attorneys who meet the State Bar's standards of practice and experience related to the client's legal needs. Lawyers who participate in a certified lawyer referral service must also carry malpractice insurance, which means that they have the ability to pay if they are successfully sued for malpractice. These requirements are designed to protect the public from unqualified and unscrupulous lawyers. Members of the public are often unable to assess the qualifications and integrity of a lawyer on their own.
- 9. LegalMatch provides an online lawyer referral service that connects individuals seeking legal assistance to lawyers who purchase a subscription from LegalMatch. It operates across the United States, including in California.
- 10. LegalMatch has never been certified to operate as such by the State Bar. Its operations therefore violate Business & Professions Code Section 6155. Attorneys who accept or have accepted referrals from LegalMatch also violate Business and Professions Code 6155.

FACTUAL BACKGROUND

Lawyer Referral Services Are Governed By Bus. & Prof. Code § 6155.

- 11. Section 6155 provides that an entity may not operate as a lawyer referral service unless it is registered with the State Bar and is operated in conformity with minimum standards for a lawyer referral service established by the State Bar. (Section 6155, subd. (a)(1)). The Statute specifically provides that the State Bar "shall formulate and enforce rules and regulations for carrying out this section ...," which includes requiring a lawyer referral service to "register with the state Bar and obtain from the State bar a certificate of compliance with the minimum standards for lawyer referral services." (Cal. Bus. & Prof. Code § 6155, subd. (f)(2).)
- 12. In order to operate, a lawyer referral services must first submit an application for a certificate of compliance; and, it is only issued by the State Bar if the record demonstrates that the applicant meets all of the State Bar's requirements. A lawyer referral service is deemed registered with the State Bar when it has been certified.
- 13. The Rules of the State Bar provide that certification is mandatory for a lawyer referral service. "An individual or organization that refers prospective clients to attorneys must comply with minimum standards and be certified by the State Bar of California as a lawyer referral service ..." (Rules of the State Bar, Title 3, Div. 5, Art. I, Rule 3.800 *et seq.*). LegalMatch is therefore required to obtain certification from the State Bar that it complies with the minimum standards to operate as a lawyer referral service.

LegalMatch Operates an Online Lawyer Referral Business.

- 14. LegalMatch operates an online service that connects individuals seeking legal assistance to lawyers who purchase a subscription from LegalMatch. According to the LegalMatch website, www.legalmatch.com, in 1999, the Online Legal Matching (OLM) concept was developed by LegalMatch founding lawyers "with a goal to provide a Web-based exchange to help individuals and small businesses make educated decisions when choosing a lawyer." LegalMatch.com went live in 2000.
- 15. LegalMatch claims that it is the industry leader in attorney/client matching services and is "the best way to find the right lawyer." Its website notes that as of 2014, three million

cases had been posted to LegalMatch and the website hit 25 million-page views.

(https://www.legalmatch.com/attorneys/companyinfo.html.) Presently, the home page notes that LegalMatch has increased its business to four million total posted cases.

(https://www.legalmatch.com/).

- 16. In *Jackson v. LegalMatch.com* (2019) 42 Cal.App.5th 760, 764, review denied (Mar. 11, 2020)) ("*Jackson*"), the California Court of Appeal determined that LegalMatch engages in referral activity for purposes of California Business & Professions Code section 6155 which regulates lawyer referral services.
- 17. The *Jackson* court looked to language included on the LegalMatch website to determine that, as a matter of law, LegalMatch operates as an attorney referral service. "Indeed, LegalMatch states that it "connect[s] people in immediate need of legal services with the right attorneys," and admits that consumers' inquiries are "automatically sent" to subscribing attorneys. (*Jackson, supra*, 42 Cal.App.5th at 778).

LegalMatch Has Not Received Certification from the State Bar to Operate a Lawyer Referral Service.

- 18. LegalMatch has not been certified by the State Bar to operate a lawyer referral service.
- 19. On March 20, 2020, shortly after the *Jackson* decision was issued, the State Bar wrote to LegalMatch to demand that LegalMatch "immediately cease operations until such time as it is duly certified as a lawyer referral service under section 6155 and State Bar Rules." (See attached as Exhibit A the State Bar's March 20, 2020 letter to LegalMatch).
- 20. LegalMatch has failed to respond to the State Bar's March 20, 2020 directive that it cease and desist all operations until it is duly certified as a lawyer referral service.

LegalMatch Continues To Operate Without State Bar Certification.

21. Upon information and belief, LegalMatch remains in operation despite its lack of certification. LegalMatch's website, www.legalmatch.com, indicates that LegalMatch—is operating as a lawyer referral service despite its lack of certification. The website currently contains statements that are very similar to the phrases on which the *Jackson* court relied in

COMPLAINT FOR INJUNCTIVE RELIEF PURSUANT TO BUSINESS & PROFESSIONS CODE § 6155

FIRST CAUSE OF ACTION

Violation of Business & Professions Code § 6155

(Against Defendant LegalMatch)

- 26. Plaintiff realleges and incorporates by reference the allegations set forth in each preceding paragraph of this complaint.
- 27. Business and Professions Code section 6155 governs the regulation of lawyer referral services by ensuring that they comply with certain minimum standards formulated and enforced by the State Bar. Section 6155, subd. (a)(1) provides in relevant part:
 - a. An individual, partnership, corporation, association, or any other entity shall not operate for the direct or indirect purpose, in whole or in part, of referring potential clients to attorneys, and no attorney shall accept a referral of such potential clients, unless all of the following requirements are met:
 - (1) The service is registered with the State Bar of California and (a) on July 1, 1988 is operated in conformity with minimum standards for a lawyer referral service established by the State Bar ... (emphasis added.)
 - 28. Business and Professions Code section 6155, subd. (f) provides in relevant part:
 - (f) With the approval of the Supreme Court, the State Bar shall formulate and enforce rules and regulations for carrying out this section, including rules and regulations that do the following:
 - (1) Establish minimum standards for lawyer referral services. The minimum standards shall include provisions ensuring that panel membership shall be open to all attorneys practicing in the geographical area served who are qualified by virtue of suitable experience, and limiting attorney registration and membership fees to reasonable sums that do not discourage widespread attorney membership.
 - (2) Require that an entity seeking to qualify as a lawyer referral service register with the State Bar and obtain from the State Bar a certificate of compliance with minimum standards for lawyer referral services.
 - (3) Require that the certificate may be obtained, maintained, suspended, or revoked pursuant to procedures set forth in the rules and regulations. ...
- 29. As alleged above, LegalMatch operates an online lawyer referral service for the direct purpose of referring potential clients to attorneys in California who subscribe to

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