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6 **IN THE UNITED STATES DISTRICT COURT**  
7 **FOR THE DISTRICT OF ARIZONA**  
8

9 The Satanic Temple, Inc., et al.

No. CV-18-00621-PHX-DGC

10 Plaintiffs,

**ORDER**

11 v.

12 City of Scottsdale,

13 Defendant.  
14  
15

16 Defendant City of Scottsdale moves to dismiss Plaintiffs' claims under  
17 Rule 12(b)(1), and Plaintiffs move to strike several affirmative defenses. Docs. 62, 63.  
18 The motions are fully briefed, and oral argument will not aid the Court's decision. *See*  
19 Fed. R. Civ. P. 78(b); LRCiv 7.2(f). The Court will deny the motion to dismiss and grant  
20 the motion to strike in part.

21 **I. Background.**

22 The following facts state the parties' respective positions. Scottsdale's City Council  
23 regularly opens its public sessions with an invocation. Doc. 57 ¶ 20. On February 8, 2016,  
24 an individual called Kellie Kuester, the management assistant to the mayor, and asked that  
25 Michelle Shortt, head of the Arizona chapter of the Satanic Temple, be placed on the  
26 invocation schedule. Doc. 33-4 ¶ 8. Ms. Shortt was scheduled to give the invocation on  
27 April 5, 2016, but the date was later changed to July 6, 2016, at her request. *Id.* ¶¶ 8-10.  
28 The City later removed Ms. Shortt from the invocation schedule. *Id.* ¶ 15.

1           The record contains statements by city council members that reflect a desire to  
2 prevent Plaintiffs from giving the invocation. Doc. 1-1 at 2, 10, 12. Defendant also  
3 received emails from many citizens opposing the invocation. Doc. 33-1 at 22. Defendant  
4 contends, however, that only the city manager, Brian Biesemeyer, was authorized to decide  
5 whether Ms. Shortt should remain on the invocation schedule. Doc. 33-2 at 14-15. Upon  
6 learning of her request, Mr. Biesemeyer asserts that he investigated the City’s practices  
7 regarding invocation speakers and learned that the general historical practice was to require  
8 that entities offering invocations have a substantial connection to Scottsdale. *Id.* at 8-9.  
9 According to Mr. Biesemeyer, a substantial connection exists if “a number of Scottsdale  
10 residents” are related to the requesting entity. *Id.* at 10. Mr. Biesemeyer asserts that when  
11 he learned from Ms. Kuester that Ms. Shortt and her organization were from Tucson, he  
12 decided that they did not have a substantial connection to Scottsdale and removed Ms.  
13 Shortt from the invocation schedule. *Id.* at 19.

14           This lawsuit was filed on February 26, 2018 by “The Satanic Temple” and Michelle  
15 Shortt. Doc. 1. It seeks a declaratory judgment that the City’s exclusion of minority  
16 religions, and the specific denial of Ms. Shortt’s invocation, violate the Establishment and  
17 Equal Protection Clauses. Doc. 57 at 8. It also seeks to enjoin the City from denying  
18 non-Christian groups the opportunity to give the invocation. *Id.* at 9.

19           The parties cross-moved for summary judgment, and the Court denied the motions  
20 on the record during oral argument on July 16, 2019. *See* Docs. 43, 52. During a later  
21 scheduling conference, the City questioned whether The Satanic Temple and Ms. Shortt  
22 were in fact the “real parties in interest” as required under Federal Rule of Civil  
23 Procedure 17. After discussion, the Court directed Plaintiffs to “file a short memorandum  
24 with the Court that explains what their intent is with respect to having the real party in  
25 interest appear in the case.” Doc. 48. Plaintiffs filed a memorandum that identified several  
26 additional Plaintiffs. Doc. 53. At the Court’s order (Doc. 56), Plaintiffs filed a First  
27 Amended Complaint which includes five Plaintiffs: Ms. Shortt; The Satanic Temple as “a  
28 voluntary group of persons, without an Arizona charter, formed by mutual consent for the

1 purpose of promoting a common enterprise or prosecuting a common objective” (the  
2 “Unincorporated Association”); The Satanic Temple, Inc., a Massachusetts religious  
3 corporation (“TST, Inc.”); The United Federation of Churches LLC, a Massachusetts LLC  
4 d.b.a. “The Satanic Temple” (“UFC”); and Adversarial Truth LLC, an Arizona LLC, d.b.a.  
5 “The Satanic Temple (Arizona Chapter) (“Adversarial Truth”). Doc. 57 at 1-3. Defendant  
6 argues that none of these Plaintiffs has standing. Doc. 63.

## 7 **II. Legislative Prayer and This Case.**

8 Legislative prayer occupies a unique place in Establishment Clause jurisprudence.  
9 In *Marsh v. Chambers*, 463 U.S. 783 (1983), the Supreme Court found no First Amendment  
10 violation in the Nebraska Legislature’s practice of opening its sessions with a prayer  
11 delivered by a chaplain paid from state funds. *Marsh* concluded that legislative prayer,  
12 while religious in nature, has long been understood as compatible with the Establishment  
13 Clause. Legislative prayer has been “practiced by Congress since the framing of the  
14 Constitution” and “lends gravity to public business, reminds lawmakers to transcend petty  
15 differences in pursuit of a higher purpose, and expresses a common aspiration to a just and  
16 peaceful society.” *Town of Greece, N.Y. v. Galloway*, 572 U.S. 565, 575 (2014). “In light  
17 of the unambiguous and unbroken history of more than 200 years, there can be no doubt  
18 that the practice of opening legislative sessions with a prayer has become part of the fabric  
19 of our society.” *Marsh*, 463 U.S. at 792.

20 The relevant inquiry in legislative prayer cases, therefore, is “whether the prayer  
21 practice in [question] fits within the tradition long followed in Congress and the state  
22 legislatures.” *Town of Greece*, 572 U.S. at 577. If so, it does not violate the Establishment  
23 Clause, even if the prayer is sectarian in nature. Once a local government “invites prayer  
24 into the public sphere, [it] must permit a prayer giver to address his or her own God or gods  
25 as conscience dictates, unfettered by what an administrator or judge considers to be  
26 nonsectarian.” *Id.* at 582. The Supreme Court has also made clear, however, that  
27 legislatures cannot adopt “a pattern of prayers that over time denigrate, proselytize, or  
28

1 betray an impermissible government purpose,” and they must maintain “a policy of  
2 nondiscrimination.” *Id.* at 585.

3 In light of this settled law, Plaintiffs do not claim that the City’s practice of opening  
4 city council sessions with prayer violates the Establishment Clause. They do not ask the  
5 Court to prohibit such prayers. Rather, they claim that the City has discriminated against  
6 them contrary to instructions of the Supreme Court – that the City has refused to permit  
7 their invocation simply because it disfavors their religious views. Doc. 57 ¶¶ 47-54. Thus,  
8 the alleged injury in this case is not an injury to Plaintiffs’ religious or non-religious  
9 sensibilities arising from the fact that a prayer is offered in a government-sponsored setting.  
10 The injury alleged is discrimination – that Plaintiffs have been denied the opportunity to  
11 give an invocation when other religious groups have been allowed that privilege.

### 12 **III. Rule 12(b)(1) Motion.**

13 Because standing affects a federal court’s subject matter jurisdiction, it is properly  
14 raised in a Rule 12(b)(1) motion to dismiss, even at this late stage of the litigation. *See*  
15 *Chandler v. State Farm Mutual Auto. Ins.*, 598 F.3d 1115, 1122 (9th Cir. 2010). A “lack  
16 of Article III standing requires dismissal for lack of subject matter jurisdiction[.]” *Maya*  
17 *v. Centex Corp.*, 658 F.3d 1060, 1067 (9th Cir. 2011). A motion to dismiss under  
18 Rule 12(b)(1) can be either a facial or factual attack on jurisdiction. *Thornhill Publ’g Co.*  
19 *v. Gen. Tel. & Elec. Corp.*, 594 F.2d 730, 733 (9th Cir. 1979); *see League of Conservation*  
20 *Voters v. Trump*, 303 F. Supp. 3d 985, 992 (D. Ala. 2018) (applying the facial-factual  
21 distinction to a standing determination under Rule 12(b)(1)).

22 A facial attack asserts that the allegations in the complaint are “insufficient on their  
23 face to invoke federal jurisdiction.” *Safe Air for Everyone v. Meyer*, 373 F.3d 1035, 1039  
24 (9th Cir. 2004). The complaint’s allegations are taken as true and construed in favor of the  
25 non-moving party. *Jacobsen v. Katzer*, 609 F. Supp. 2d 925, 930 (N.D. Cal. 2009) (citing  
26 *Fed’n of African Am. Contractors v. City of Oakland*, 96 F.3d 1204, 1207 (9th Cir. 1996)).

27 A factual attack “disputes the truth of the allegations that, by themselves, would  
28 otherwise invoke federal jurisdiction.” *Safe Air*, 373 F.3d at 1039. The plaintiff’s

1 allegations are not taken as true, the court may look beyond the pleadings, and the plaintiff  
2 has the burden of proving jurisdiction. *Id.* at 1039. The plaintiff must “present affidavits  
3 or any other evidence necessary to satisfy its burden[.]” *St. Clair v. City of Chino*, 880  
4 F.2d 199, 201 (9th Cir. 1989).

5 Defendant’s motion makes a factual attack. *See* Doc 67 at 2. It looks past the  
6 allegations of the complaint and asserts, among other arguments, that Plaintiffs are not a  
7 religion and that the proposed invocation was not a prayer. Doc. 63.

#### 8 **IV. Article III Standing.**

9 “[T]hose who seek to invoke the jurisdiction of the federal courts must satisfy the  
10 threshold requirement imposed by Article III of the Constitution by alleging an actual case  
11 or controversy.” *City of Los Angeles v. Lyons*, 461 U.S. 95, 101 (1985) (citations omitted).  
12 “[A] plaintiff must show (1) it has suffered an ‘injury in fact’ that is (a) concrete and  
13 particularized and (b) actual or imminent, not conjectural or hypothetical; (2) the injury is  
14 fairly traceable to the challenged action of the defendant; and (3) it is likely, as opposed to  
15 merely speculative, that the injury will be redressed by a favorable decision.” *Friends of*  
16 *the Earth, Inc. v. Laidlaw Envtl. Servs. (TOC), Inc.*, 528 U.S. 167, 180-81 (2000) (citing  
17 *Lujan v. Defenders of Wildlife*, 504 U.S. 555, 560-61 (1992)).

18 In First Amendment claims, an entity establishes standing by showing that it has  
19 been directly affected by the laws or actions at the center of its complaint. *Sch. Dist. of*  
20 *Abington Twp., Pa. v. Schempp.*, 374 U.S. 203, 224 n.9 (1963). Although plaintiffs have  
21 the burden as to these requirements, they can avoid dismissal of their complaint if they  
22 provide facts which plausibly suggest that they have standing. *Barnum Timber Co. v. U.S.*  
23 *E.P.A.*, 633 F.3d 894, 899 (9th Cir. 2011).

24 Defendant argues that Plaintiffs have not been injured by the City’s actions. Doc. 63  
25 at 12-17. Plaintiffs respond, for the most part, without making any distinctions among the  
26 various Plaintiffs – they simply address all of the Plaintiff entities collectively as “TST.”  
27 Doc. 65. This is unhelpful, because each Plaintiff must have standing. *See Lujan*, 504 U.S.  
28 at 606 (“the standing inquiry requires careful judicial examination of a complaint’s

1 allegations to ascertain whether the *particular plaintiff* is entitled to an adjudication of the  
2 particular claims asserted.”) (emphasis added); *Lewis v. Casey*, 518 U.S. 343, 358 n.6  
3 (1996) (standing not “dispensed in gross”). The Court will address Plaintiffs individually.

4 **A. Michelle Shortt.**

5 Despite the City’s argument to the contrary, Ms. Shortt has put forth enough facts  
6 to plausibly suggest she has suffered an “injury in fact” by not being permitted to give the  
7 invocation, that the injury is traceable to the City’s actions in removing her from the  
8 invocation schedule, and that the Court could redress her injury. *See Lujan*, 504 U.S. at  
9 560-61. Ms. Shortt did not personally contact the City to arrange her invocation, but  
10 Defendant does not dispute that she and others initiated the invocation request and that she  
11 would have been the designated speaker at the city council session. Doc. 63-1 at 175, 287.  
12 When the City removed her from the schedule, she was directly denied the right to offer  
13 the invocation and personally sustained a concrete and actual injury.

14 **B. The Unincorporated Association.**

15 The Unincorporated Association is referred to in Plaintiffs’ amended complaint as  
16 a group of individuals “formed by mutual consent for the purpose of promoting a common  
17 enterprise or prosecuting a common objective.” Doc. 57 ¶ 11. Defendant argues that it  
18 lacks the capacity to sue, and injury.

19 Rule 17 addresses capacity to sue in federal court. It states that an “unincorporated  
20 association with no such capacity under [state law] may sue or be sued in its common name  
21 to enforce a substantive right existing under the United States Constitution or laws.” Fed.  
22 R. Civ. P. 17(b)(3). Defendant cites *S. California Darts Ass’n v. Zaffina*, 762 F.3d 921  
23 (9th Cir. 2014), which provided the following description of an unincorporated association  
24 for purposes of Rule 17: “a voluntary group of persons, without a charter, formed by mutual  
25 consent for the purpose of promoting a common objective.” *Id.* at 927. Defendant argues  
26 that the Unincorporated Association in this case cannot be a real party in interest under  
27 Rule 17 because there is no evidence that its members consented to formation of the group  
28 for a common purpose being advanced through this litigation. Doc. 63 at 14. To the

1 contrary, Ms. Shortt testified, as the Rule 30(b)(6) deponent for the association, that it is a  
2 voluntary group of persons who met weekly and agreed to proceed with organization of  
3 the Arizona chapter of The Satanic Temple to promote pluralism, including through the  
4 Scottsdale invocation. Doc. 63-1 at 275-80. Defendant argues that individuals apparently  
5 became members at different times, they lack uniform beliefs, and they operated through a  
6 council instead of by mutual consent. But Defendant cites no authority to suggest that any  
7 of these are requirements for capacity to sue under Rule 17. Doc. 63 at 14.

8 Plaintiffs argue that the Unincorporated Association has associational standing to  
9 bring this case. Doc. 65 at 8-9. Defendant asserts that such standing is not available for  
10 the Unincorporated Association because it differs from the entity granted such standing in  
11 *Hunt v. Washington State Apple Advert. Comm'n*, 432 U.S. 333 (1977). Doc. 63 at 17. But  
12 Defendant cites no authority suggesting that each of the characteristics of the association  
13 in *Hunt* must be present before associational standing exists for other groups. The Supreme  
14 Court identified the requirements in these terms:

15 an association has standing to bring suit on behalf of its members when:  
16 (a) its members would otherwise have standing to sue in their own right;  
17 (b) the interests it seeks to protect are germane to the organization's purpose;  
18 and (c) neither the claim asserted nor the relief requested requires the  
19 participation of individual members in the lawsuit.

20 *Hunt*, 432 U.S. at 343.

21 These requirements appear to be satisfied by the Unincorporated Association. Ms.  
22 Shortt is a member of the association and, as discussed above, has standing to sue in her  
23 own right. The interests the association seeks to protect are those described by Ms. Shortt  
24 as the purpose of the association. And neither the claim asserted nor the relief requested  
25 requires the participation of individual members in the lawsuit. Ms. Shortt is a party in this  
26 case as well, but Defendant does not argue that her presence precludes the Unincorporated  
27 Association from suing.<sup>1</sup>

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28 <sup>1</sup> Defendant argues that the Unincorporated Association lacks standing to bring a  
claim on its own behalf (Doc. 63 at 15), but Plaintiffs assert associational standing, not  
individual standing by the Unincorporated Association (Doc. 65 at 8-9). It appears that the  
Unincorporated Association may have ceased to exist as an entity when Adversarial Truth  
was formed, but Defendant does not raise this point or argue that it affects standing.

1           **C. Adversarial Truth and TST, Inc.**

2           Defendant makes only one argument with respect to Adversarial Truth and TST,  
3 Inc. – that they did not exist when Ms. Shortt was denied an opportunity to give the  
4 invocation. Adversarial Truth was formed in April 2017, more than one year after Ms.  
5 Shortt sought to give the invocation, and that TST, Inc. was formed even later, in November  
6 2017. Docs. 63 at 6-7; 63-1 at 81. Plaintiffs claim that this timing does not matter,  
7 however, because these entities can assert associational standing, which requires that their  
8 members have an injury, not that they have an injury. Doc. 65 at 9; *Hunt*, 432 U.S. at 343.  
9 As noted above, Ms. Shortt has suffered an injury. Defendant does not address this  
10 argument. Doc. 67 at 3-4.<sup>2</sup>

11           **D. UFC.**

12           Citing only two Arizona statutes and no case law, Defendant’s motion argues that  
13 UFC lacks standing because it is not authorized to do business in Arizona. Doc. 63 at 12-  
14 13. Defendant cites two cases in its reply brief, but they do not support its argument.

15           The first case, *Malibu Media, LLC v. Steiner*, 307 F.R.D. 470, 473 (S.D. Ohio 2015),  
16 considered whether a limited liability company had the capacity to sue in federal court  
17 under Rule 17. The court decided that the LLC was not an individual or corporation within  
18 the meaning of Rule 17(b)(1) and (2), and therefore was governed by Rule 17(b)(3). *Id.* at  
19 473. That section applies to all parties other than individuals and corporations, and states  
20 that their capacity to sue is determined by “the law of the state where the court is located,  
21 except that: (A) a partnership or other unincorporated association with no such capacity  
22 under that state’s law may sue or be sued in its common name to enforce a substantive right  
23 existing under the United States Constitution or laws.” *Id.* Because the LLC before it did  
24 not have the capacity to sue under the forum state’s law, *Malibu Media* concluded that it  
25 was governed by the remainder of subsection (A) and could sue because it was seeking to  
26 enforce federal law. *Id.* at 474. Thus, if *Malibu Media* were applied here, and UFC was  
27 found not to have capacity to sue under Arizona law, *Malibu Media* would hold that, as an

28           <sup>2</sup> It is not clear whether Ms. Shortt is a member of TST, Inc., but Defendant does not raise that issue.



1 entity “with no such capacity under the state’s law,” UFC could sue because it is seeking  
2 “to enforce a substantive right existing under the United States Constitution or laws.” Fed.  
3 R. Civ. P. 17(b)(3)(A).<sup>3</sup>

4 The second case cited by Defendant, *In re Dairy Farmers of Am., Inc. Cheese*  
5 *Antitrust Litig.*, 767 F. Supp. 2d 880 (N.D. Ill. 2011), states that “Rule 17(b)(3) provides  
6 that the law of the state where the Court is located guides the inquiry when it comes to  
7 limited liability companies.” *Id.* at 892. But it says nothing else relevant; it concerns  
8 whether entities that were merged into the defendant corporation and ceased to exist could  
9 be sued in their own names, an issue not presented in this case.

10 Even if the Court looks to the two Arizona statutes cited by Defendant – A.R.S.  
11 §§ 10-1501(A) and 10-1502(A) – they are not helpful. *See* Doc. 63 at 11-12. First, they  
12 both apply only to a “foreign corporation,” and Defendant argues that UFC is not a  
13 corporation. *See* Doc. 67 at 5. If UFC is a corporation, then its capacity to sue is not  
14 governed by these statutes, but by Massachusetts law, which Defendant never discusses.  
15 *See* Fed. R. Civ. P. 17(b)(2). Second, § 1501(A) concerns transacting business in Arizona,  
16 which UFC does not seek to do in this case. Third, § 1502(A) states that a foreign  
17 corporation “shall not be permitted to maintain a proceeding in any court in this state,” but  
18 this federal court is not a court of the State of Arizona. In short, the cases and statutes cited  
19 by Defendant are not persuasive.

20 Defendant does not address Plaintiffs’ assertion that UFC, like the other entities  
21 named in this case, has associational standing. Ms. Shortt, as the head of Adversarial Truth,  
22 entered into an affiliation agreement with UFC on August 10, 2016. Doc. 57 ¶ 29. Thus,  
23 it appears she was a member of UFC when UFC sued in this case, and, as noted above, she  
24 has standing to sue in her own right.

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27 <sup>3</sup> The Court is not persuaded that *Malibu Media* is correct. It appears to overlook  
28 that Rule 17(b)(3)(A) is limited to “a partnership or other unincorporated association,” and  
the LLC in *Malibu Media* was neither. In any event, the case does not support the outcome  
Defendant requests.

1           **E. Article III Summary.**

2           Based on the evidence and arguments in the present briefing, the Court concludes  
3 that Plaintiffs have Article III standing. The Court will not dismiss their claims on this  
4 basis.

5           **V. Prudential Standing.**

6           In addition to Article III standing, Plaintiffs must establish prudential standing.  
7 “Prudential standing” is a doctrine encompassing “at least three broad principles: ‘the  
8 general prohibition on a litigant’s raising another person’s legal rights, the rule barring  
9 adjudication of generalized grievances more appropriately addressed in the representative  
10 branches, and the requirement that a plaintiff’s complaint fall within the zone of interests  
11 protected by the law invoked.’” *Lexmark Int’l, Inc. v. Static Control Components, Inc.*, 572  
12 U.S. 118, 126 (2014) (quoting *Elk Grove Unified School Dist. v. Newdow*, 542 U.S. 1, 12  
13 (2004)).

14           Defendants’ motion focuses on the third of these principles – the Supreme Court’s  
15 statement that a plaintiff’s complaint must “fall within ‘the *zone of interests* to be protected  
16 or regulated by the statute or constitutional guarantee in question.’” *Valley Forge Christian*  
17 *Coll. v. Am. United for Separation of Church & State, Inc.*, 454 U.S. 464, 475 (1982)  
18 (emphasis added) (quoting *Ass’n of Data Processing Service Orgs. v. Camp*, 397 U.S. 150,  
19 153 (1970)). Defendants argue that Plaintiffs do not fall within the zone of interests  
20 protected by the Establishment Clause, as it applies to legislative prayer, because they are  
21 not religious. Docs. 63 at 9, 67 at 9. Defendant contends that Plaintiffs instead constitute  
22 “an amalgam of shambolic corporate entities with no explicable structure, no clear system  
23 of control, no unified belief system, and a secular purpose.” Doc. 63 at 1. Plaintiffs assert  
24 they are in fact a religion and that they have sustained injuries from the City’s denial of  
25 their right to pray. Doc. 65 at 1.

26           Although Establishment Clause violations can be asserted by the irreligious as well  
27 as the religious, such as a non-believing school student who is compelled to recite a prayer,  
28 Plaintiffs’ religious-discrimination claim necessarily requires that they be a religion. The

1 Supreme Court has directed local governments to maintain “a policy of nondiscrimination”  
2 among religions, with no bias “against minority faiths.” *Town of Greece*, 572 U.S. at 585;  
3 *see Barker v. Conroy*, 921 F.3d 1118, 1131 (D.C. Cir. 2019) (“the Court has warned against  
4 discriminating among religions”). To run afoul of this direction, a local government must  
5 discriminate *among religions*. Thus, for example, a city’s refusal to let a book club present  
6 a Thoreau reading in place of an invocation at a city council meeting would not constitute  
7 discrimination in violation of the Establishment Clause because the City would not be  
8 discriminating against a religion – it would be preventing a non-religious book club from  
9 invading a space set aside for religious prayers. As a result, although courts normally are  
10 reluctant to venture into the question of what is and it not a religion, such an inquiry is  
11 necessary in this case given the nature of Plaintiffs’ claim.

12 But this does not mean that the Court must adopt a precise definition of religion in  
13 order to rule on this motion. As noted above, to establish standing in response to this  
14 factual challenge Plaintiffs need only provide facts that plausibly suggest they have  
15 standing. *Barnum Timber Co.*, 633 F.3d at 899. The Courts concludes that Plaintiffs have  
16 provided such evidence and will reserve for trial any more complete analysis of whether  
17 Plaintiffs’ views qualify as religious for purposes of their discrimination claim. *See Fields*  
18 *v. Speaker of Pa. House of Representatives*, 936 F.3d 142, 153-54 (3rd Cir. 2019) (holding  
19 on the merits that the plaintiff’s proposed invocation was not a religious prayer in the sense  
20 protected by the Establishment Clauses legislative prayer cases).

21 In arguing that Plaintiffs are not religious, Defendant does not rely on any specific  
22 judicial definition. Defendant instead asserts that courts have distinguished between  
23 religious and secular prayers in legislative prayer cases, *see Barker*, 921 F.3d at 1130, and  
24 have viewed legislative prayer as including only those who believe in “the existence of a  
25 high power to whom one can pray for divine guidance in lawmaking,” *Fields*, 936 F.3d at  
26 153-54. Defendant argue that Plaintiffs seek only to offer a secular prayer and do not  
27 believe in the existence of a higher power to whom one can appeal for guidance. *See*  
28 *Doc. 63* at 11-12. To support this proposition, Defendant quotes portions of the record

1 suggesting that Ms. Shortt and the other Plaintiffs seek to promote pluralism, not religion.  
2 *See* Doc. 63 at 4-7.

3 Other portions of the record suggest, however, that Plaintiffs view themselves as a  
4 religion. Ms. Shortt testified that she sought to give the invocation on behalf of the  
5 “religion” of “Satanism.” Doc. 63-1 at 24. Ms. Shortt “was given the authority to speak  
6 on behalf of the Satanic Temple in regard to the invocation in Arizona.” *Id.* She viewed  
7 the invocation as an exercise of TST’s “religious views.” Doc. 63-1 at 54-55. Ms. Shortt  
8 referred to Satanism as “our religion,” and noted that “[w]e are, first and foremost, a  
9 religion.” Doc. 63-1 at 34.

10 Similarly, Douglas Misicko, the founder of TST, Inc., views “Satanism [as] the  
11 religion of the Satanic Temple.” Doc. 63-1 at 109. In the “FAQ” portion of TST, Inc.’s  
12 website, the organizations explained the religious nature of its beliefs:

13 Satanism provides all that a religion should be without a compulsory  
14 attachment to untenable items of faith-based belief. It provides a narrative  
15 structure by which we contextualize our lives and works. It also provides a  
body of symbolism and religious practice – a sense of identity, culture,  
community, and shared values.

16 The Satanic Temple, FAQ, <https://thesatanictemple.com/pages/faq> (last visited Nov. 5,  
17 2019). The Arizona chapter states that “[a]s a religious organization, TST serves the  
18 religious needs of our members, no matter who they are or how they identify[.]” *See* The  
19 Satanic Temple Arizona, TST AZ FAQ, <https://thesatanictemplearizona.com/about/faq/>  
20 (last visited Nov. 5, 2019). The Arizona website further notes that “[m]odern Satanism is  
21 an individual path, one that is religious and atheistic in nature, that demands study of the  
22 practitioner and requires independent thought.” *Id.* More precisely, the religion that TST  
23 identifies with is “satanism,” and the “organization by which [they] express [their] ideals  
24 is through The Satanic Temple.” *Id.*

25 Even if unconventional, these beliefs would be considered religious under the  
26 language of some cases that do not concern legislative prayer. *See, e.g., United States v.*  
27 *Seeger*, 380 U.S. 163, 185 (1965) (to qualify as religious, beliefs must be “sincerely held”  
28 and, “in the claimant’s scheme of things, religious in nature”); *Torcaso v. Watkins*, 367

1 U.S. 488, 495 n.11 (1961) (“Among religions in this country which do not teach what  
2 would generally be considered a belief in the existence of God are . . . Ethical Culture,  
3 Secular Humanism[,] and others.”); *Kaufman v. McCaughtry*, 419 F.3d 678, 684 (7th Cir.  
4 2005) (inmate’s atheism qualified as a “religion” for purposes of First Amendment);  
5 *Alvarado v. City of San Jose*, 94 F.3d 1223, 1229 (9th Cir. 1996) (“a religion addresses  
6 fundamental and ultimate questions having to do with deep and imponderable matters,”  
7 “consists of a belief-system as opposed to an isolated teaching,” and “often can be  
8 recognized by the presence of certain formal and external signs”); *United States v. Ward*,  
9 989 F.2d 1015, 1018 (9th Cir. 1992) (“Religious beliefs, then, are those that stem from a  
10 person’s moral, ethical, or religious beliefs about what is right and wrong and are held with  
11 the strength of traditional religious convictions.” (quotation marks and citation omitted));  
12 *Am. Humanist Ass’n v. United States*, 63 F. Supp. 3d 1274, 1283 (D. Or. 2014) (finding  
13 that Secular Humanism is a religion for Establishment Clause purposes).<sup>4</sup>

14 On the other hand, Plaintiffs argue that case law conclusively holds that Satanism is  
15 a religion entitled to protection. But Plaintiffs’ cases are all Free Exercise claims brought  
16 by prisoners seeking accommodations to practice Satanism in prison. It is not clear these  
17 cases should control in the legislative prayer arena. *See Semla v. Snyder*, No. 03-cv-00015-  
18 JPG, 2006 WL 1465558, at \*12 (S.D. Ill. May 24, 2006); *Howard v. United States*, 864 F.  
19 Supp. 1019, 1023 (D. Colo 1994); *Carpenter v. Wilkinson*, 946 F. Supp. 522, 525-28 (N.D.  
20 Ohio 1996). And Plaintiffs’ reliance on *Cave v. Thurston*, No. 4:18-cv-00342-KGB (E.D.  
21 Ark. 2018), is misplaced. The court there found standing for TST to intervene in a case  
22 challenging a permanent monument depicting the Ten Commandments on the grounds of  
23 the Arkansas State Capitol. *Id.* at 1-2. The court expressly refused “to examine the  
24 religious beliefs and sincerity of the religious beliefs” of TST. *Id.* (Doc. 38 at 25-28).

25 Without being definitive or final for purposes of this case, the Court concludes that  
26 Plaintiffs have made a sufficient showing of religious belief to satisfy the prudential

27 \_\_\_\_\_  
28 <sup>4</sup> The D.C. Circuit in *Barker*, as a threshold question, found that an atheist who was denied an opportunity to deliver an invocation to the House of Representatives had standing to pursue an Establishment Clause violation. 921 F.3d at 1125.

1 requirements of standing. The evidence discussed above suggests that Plaintiffs view their  
2 beliefs as religious and sincerely held. Whether Plaintiffs are religious for purposes of the  
3 merits of this case – for purposes of showing that the City’s action in the sphere of  
4 legislative prayer amounted to religious discrimination – is an issue for trial.

#### 5 **VI. Equal Protection Clause Claims.**

6 Defendant argues that “a secular group has no right to demand to be placed on equal  
7 footing with a religion in connection with legislative prayer, because such prayer is, by its  
8 very nature, religious.” Doc. 67 at 11. As explained above, for purposes of standing, the  
9 Court does not agree. To prevail on their Equal Protection claim, Plaintiffs “must make a  
10 showing that a class that is similarly situated has been treated disparately.” *Christian*  
11 *Gospel Church, Inc. v. City and Cty. of S.F.*, 896 F.2d 1221, 1225-26 (9th Cir. 1990). The  
12 Court finds that Plaintiffs have plausibly shown that Ms. Shortt, who was scheduled to give  
13 the invocation, allegedly was denied the opportunity based on her religious belief. Her  
14 injury may be attributed to the other entities for purposes of associational standing.

#### 15 **VII. Plaintiffs’ Motion to Strike.**

16 Plaintiffs move to strike four of Defendant’s six affirmative defenses. Doc. 62.  
17 Rule 12(f) states that the Court “may strike from a pleading an insufficient defense or any  
18 redundant, immaterial, impertinent, or scandalous matter.” Fed. R. Civ. P. 12(f); *see also*  
19 *Whittlestone, Inc. v. Handi-Craft Co.*, 618 F.3d 970, 973 (9th Cir. 2010). “The decision to  
20 grant or deny a motion to strike is within the Court’s discretion.” *United States v. Lacey*,  
21 No. CR-18-00422-PHX-SPL, 2019 WL 317672, at \*1 (D. Ariz. Jan. 24, 2019); *see*  
22 *Davidson v. Kimberly-Clark Corp.*, 889 F.3d 956, 963 (9th Cir. 2018). But “motions to  
23 strike are a drastic remedy and generally disfavored.” *Holyoak v. United States*, No. CV  
24 08-8168-PHX-MHM, 2009 WL 1456742, at \*1 (D. Ariz. May 21, 2009).

#### 25 **A. Failure to State a Claim.**

26 Plaintiffs move to strike Defendant’s third affirmative defense of failure to state a  
27 claim upon which relief can be granted. Doc. 62. Defendant argues that because a motion  
28

1 to dismiss for failure to state a claim may be raised at any point before the conclusion of  
2 trial, the Court must deny Plaintiffs' motion. Doc. 64 at 5.

3 Courts generally hold that failure to state a claim is not an affirmative defense. *See*  
4 *Barnes v. AT&T Pension Ben. Plan-Nonbargained Program*, 718 F. Supp. 2d 1167, 1174  
5 (N.D. Cal. 2010) (failure to state a claim identifies a pleading deficiency and is not an  
6 affirmative defense); *Craten v. Foster Poultry Farms Inc.*, No. CV-15-02587-PHX-DLR,  
7 2016 WL 3457899, at \* 3 (D. Ariz. June 24, 2016) (same); *Martinez v. Alltran Fin. LP*,  
8 No. CV-18-04815-PHX-DLR, 2019 WL 1777300, at \*2 (D. Ariz. April 23, 2019) (same).  
9 Additionally, a defense of failure to state a claim is not proper where, as here, the answer  
10 does not provide any further explanation. In such a case “[t]here is no fair notice of how  
11 Plaintiff has failed to state a claim.” *See J&J Sports Prod., Inc. v. Moqueda*, No. CV-12-  
12 0523 PHX DGC, 2013 WL 951366, at \*1 (D. Ariz. 2013 March 12, 2013). The Court will  
13 strike Defendant's third affirmative defense.

14 **B. Unclean Hands, Estoppel, and Waiver.**

15 Plaintiffs also move to strike Defendant's fourth, fifth, and sixth affirmative  
16 defenses of unclean hands, estoppel, and waiver because those defenses were not asserted  
17 in Defendant's original answer. Doc. 62 at 2. But Plaintiffs filed an amended complaint  
18 and Defendant filed an answer that sets forth its affirmative defenses to that complaint. *See*  
19 Docs. 57, 61. Plaintiffs cite no authority for their argument that affirmative defenses cannot  
20 be raised for the first time in response to an amended complaint that makes additional  
21 factual allegations.

22 Plaintiffs do not otherwise indicate how these defenses are “redundant, immaterial,  
23 impertinent, or scandalous” as required under Rule 12(f). Fed. R. Civ. P. 12(f). The Court  
24 will deny Plaintiffs' motion to strike Defendant's fourth, fifth, and sixth affirmative  
25 defenses. *See Lacey*, 2019 WL 317672, at \*1.

26 **IT IS ORDERED:**

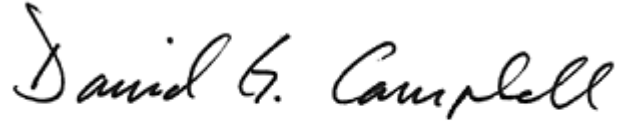
- 27 1. Defendant's motion to dismiss (Doc. 63) is **denied**.

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2. Plaintiffs' motion to strike (Doc. 62) is **granted in part** and **denied in part** as set forth above.

Dated this 18th day of November, 2019.



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David G. Campbell  
Senior United States District Judge