1	Kevin T. Snider, State Bar No. 170988	
2	Counsel of record Matthew B. McReynolds, State Bar No. 23479	97 FILED/ENDORSED
3	PACIFIC JUSTICE INSTITUTE	FILED/ LINDONG II
4	9851 Horn Road, Suite 115 Sacramento, CA 95827	AUG 2 3 2019
	Tel.: (916) 857-6900	Pv: H. Portalanza
5	Email: ksnider@pji.org mmcreynolds@pji.org	By: H. Pottalatza Oeputy Clerk
6	mincreyholds@pjr.org	
7	Attorneys for Petitioners, Teen Rescue, et al.	
8	SUPERIOR COURT OF THE STATE OF CALIFORNIA	
9	COUNTY OF SACRAMENTO	
0	·	34-2019-80003206
1	TEEN RESCUE, TOGETHER FREEDOM,) Case No. 34 - 20 19 - 0 0 0 0 3 2 0 0
2	F.A.C.E.S.S.))
3	Petitioners,	VERIFIED PETITION FOR WRIT OF MANDAMUS; COMPLAINT FOR MANDAMUS AND DEGLARATION
4	v.	/ INJUNCTIVE AND DECLARATORY RELIEF
5	KIM JOHNSON, Director of the Department))
6	of Social Services, in her official capacity, XAVIER BECERRA, Attorney General of)
l	the State of California, in his official))
7	capacity,	
8	Respondents.))
9		,)
20		
21		
22		
23	Petitioners allege:	
i	i chilonois arege.	
24	1. Petitioner Teen Rescue is a California religious nonprofit corporation established	
25		
26		
27	establishment of a Christian boarding school as explained in detail below.	
28		
	Verified Petition for Writ of Mandamus; Complaint for Injunctive & Declaratory Relief	

-1-

- 2. Petitioner Together Freedom is a California nonprofit public benefit corporation.
- 3. F.A.C.E.S.S. is a California religious nonprofit corporation.
- 4. Respondent Kim Johnson is the Director of the State Department of Social Services. The Director, by and through her agents, has enforced and continues to enforce the law subject to constitutional challenge herein, the Community Care Facilities Act. Under the Community Care Facilities Act the Director heads the State Department of Social Services (DSS). DSS sets standards and makes determinations regarding the applicability of the Community Care Facilities Act. The acts of the Director and her agents as described herein were done under color of state law. Director Johnson is sued in her official capacity.
- 5. Respondent Xavier Becerra is now, and at all times mentioned herein, the Attorney General of California. The Attorney General, by and through his agents, has enforced and continues to enforce the law subject to constitutional challenge herein, the Community Care Facilities Act and regulations related thereto. The acts of the Attorney General and his agents as described herein were done under color of state law. General Becerra is sued in his official capacity.
- 6. Petitioners are ignorant of the true names and capacities, whether governmental, individual, corporate, associate, or otherwise, of DOES 1 through 50, inclusive. Petitioners are informed and believe and thereon allege that each of the fictitiously named Respondents is in some way responsible for or participated in, or contributed to, the matters and things complained of herein, and are legally responsible in some manner therefor. Petitioners will seek leave to amend this Complaint when the true names, capacities, participation, and responsibilities have been ascertained.

Jurisdiction and Venue

7. The relief sought in this petition is within the jurisdiction and venue of this Court pursuant to section 1085 and 1094.5 of the Code of Civil Procedure.

- 8. Petitioners have a clear, present and beneficial right to accurate review of their appeal of the determination that they operate a facility that falls within the jurisdiction of DSS and the validity of penalties assessed against them.
 - 9. Petitioners have no plain, speedy, and adequate remedy at law.
- 10. All petitioners are entitled to seek judicial review of respondents' actions and omissions in breach of their ministerial duties, as alleged in this petition, under section 1085 of the Code of Civil Procedure.
 - 11. Petitioners have exhausted all available administrative remedies. See Exhibit 1.
- 12. Because freedom of religion, speech and due process are fundamental rights, this Court must exercise its independent judgment on the evidence. C.C.P. § 1094.5(c).
- 13. This Court also has jurisdiction to provide provisional and permanent injunctive relief pursuant to sections 3420 et seq. of the Civil Code and sections 525 et seq. of the Code of Civil Procedure
 - 14. This Court further has jurisdiction to provide declaratory relief per C.C.P. § 1060.

History of the River View Christian Academy

- 15. River View Christian Academy is a Christian school that is one of the ministries of Teen Rescue. Started in 1993, the school ministry of Teen Rescue was operated in southern California as Julian Christian High School dba Julian Youth Academy until a wild fire (called the Cedar Fire) in southern California destroyed the campus in 2003. It moved to a 250 acre campus in northern California and in 2012 took its current name.
- 16. River View Christian Academy is financed through a combination of tuition and donations from private nongovernmental sources. All income is through the private sector. To be clear, River View Christian Academy does not receive any money from federal, state, county or municipal sources.

17. River View Christian Academy is a ministry of Teen Rescue. It is not operated or otherwise managed or run by F.A.C.E.S.S. or Together Freedom.

Courses of Instruction & Other Activities

- 18. The courses of instruction at the River View Christian Academy include Language Arts (English I-IV, American Literature, English Literature, English 800); Science (Integrated Physics and Chemistry, General Science III, Biology, Earth Science, Chemistry, Physics, Astronomy); Social Science (Civics, World History, World Geography, American History, Government and Economics, 20th Century American History); Mathematics (Pre-Algebra, Algebra I-II, Geometry, Pre-Calculus, Trigonometry, Consumer Math); Foreign Language (Spanish I-III, French I-II); Electives (Personal Financial Literacy, College Planner, High School Health, Careers in Nursing, Careers in Manufacturing, Digital Art, Culinary, Dog Breeding, Music Appreciation, New Testament Survey, Old Testament Survey).
- 19. Plans are being made for the installation of greenhouses for the inclusion of agricultural studies.
- 20. The school has athletic teams. Moreover, some students performed volunteer work in community outreach with the recent fire.
 - 21. Students who academically qualify take courses for college credit.
- 22. Each course integrates a Christian worldview into every subject. For example, parts of the biology course will provide explanations based upon intelligent design rather than macro-evolution. Instruction in an English course may involve the selection of a portion of scripture to dissect the grammar, structure, or literary elements of the text.
 - 23. Electives include religious instruction in Old and New Testament Survey.

Campus

- 24. River View Christian Academy sits on a 250 acre campus in Shasta County. Upon entering the campus, the first image encountered is a prominent Latin cross. (Exhibit 2).
- 25. There are 30 buildings and full amenities for a school, including but not limited to, classrooms, library, cafeteria, basketball court, swimming pool, lake, baseball diamond, athletic field, library, dorms, administration building, rec room, and weight room. (Exhibit 3).
- 26. The cafeteria stands as the largest structure and is used for large assembly gatherings. On the walls are various faith-based inspirational art and signs.

Religious-Institution

27. In addition to the integration of Christian thought into every subject, River View Christian Academy has a faith statement which reads:

What We Believe

- 1. The Bible is the only inspired, infallible, and authoritative Word of God (2 Tim. 3:16; 2 Pet. 1:21).
- 2. There is only one God, eternally existing in three persons: God the Father, God the Son, and God the Holy Spirit (Matt 28:19; John 15:26; I John 5:7).
- 3. We believe in the deity of our Lord Jesus Christ, in His virgin birth, His sinless life, His miracles, His vicarious and atoning death, His bodily resurrection, His ascension to the right hand of the Father, and in His personal future return to this earth (Matt 1:18-23; 16:16; 28:6-7; Heb 4:15; Luke 1:26-27; 8:22-25; John 2:11; 14:13; Isaiah 53:7; I John 2:1-2; I Cor. 15:3; Eph. 4:8-10; Rom. 8:3; Acts 1:1; Rev. 1:7).
- 4. A person is cleansed from sin only through genuine repentance and faith in the precious blood of Jesus Christ (Rom. 10:9-10; Acts 3:19).
- 5. The Holy Spirit dwells within the Christian, giving him/her sanctifying power to live a life glorifying to God (Gal. 5:16; Rom. 8:1-17).
- 6. Water baptism symbolizes to the world our identification with Christ (Rom. 6:3-4).
- 28. River View Christian Academy is Christian but not affiliated with a denomination.
 It holds orthodox doctrines and theologically conservative beliefs in the tradition of Evangelical-

Protestantism.

- 29. All River View Christian Academy staff are required to be Christians. However, students are not required to be Christians.
- 30. Evangelical church services are provided on Sundays. Bible studies are offered on Wednesdays. Christian-based guidance and counsel is provided to students by volunteers who are pastors or mature Christians.
- 31. Daily religious devotions appear from 8 to 8:30 each morning on the Monday through Friday schedule.

Therapeutic Activities & Behavior Modification

- 32. River View Christian Academy does not employ mental health professionals such as school psychologists, marriage and family counselors, psychiatrists, psychoanalysts, or social workers.
- 33. Disruptive, negative, antisocial, or otherwise inappropriate conduct by students is not dealt with through therapy administered by mental health workers.
- 34. River View Christian Academy is not a boot camp or wilderness camp. Staff do not employ corporal punishment to change behaviors. They do not seek to modify behaviors through withholding food or denying medical treatment to the sick or injured. They do not place students in solitary confinement.
- 35. Instead, River View Christian Academy provides a combination of a structured environment and spiritual guidance.
- 36. Concerning a structured environment, the school has schedule and rules of conduct for students that are similar to any public or private school. Disciplinary actions for violation of rules include removal of privileges, writing sentences, separation from other students when appropriate, (e.g., in cases such as threats of violence or fighting), detention, suspension, and expulsion. School discipline falls within the ordinary scope of what is administered in public and private secondary schools throughout California.
 - 37. As to the spiritual guidance, such is provided through opportunities to study the

Bible, attending a church service at River View Christian Academy, prayer, pastoral counseling, or spiritual discussions with older mature Christians.

- 38. River View Christian Academy does not promote an intent to provide community care services.
- 39. The Attorney General and Director, through their agents, view the structured environment and spiritual guidance of River View Christian Academy as a "behavioral based service" as per Cal. Health & Safety Code § 1502(a)(19). *Behavioral based service* is not defined in the Health and Safety Code.

Students

40. River View Christian Academy's website has a tab which reads: "Does Your Teen Need Help?" The text under the tab states:

It is often very difficult for parents to determine whether the struggles that their child are having are normal teenage struggles, or something that they should be more concerned about. Many times what a struggling child needs most is to be in a structured and positive environment, removing them from the negative influences that are leading them down the wrong path. If your child is exhibiting these behaviors, or you are concerned about other students with these behaviors influencing your child, it could be a sign that they could be helped by a change to a more positive environment at RVCA.

- 41. River View Christian Academy's website further explains symptoms that parents may notice in their teenage child which would indicate that River View Christian Academy may be a viable option. These include, rebelling against authority, disdain for the family, dabbling in drugs and alcohol, running away, stealing, among other behaviors that show that they are heading down a wrong path.
- 42. Students are typically enrolled in River View Christian Academy for 18 months. The success rate is high. Follow up with the students shows that more than 90% of the students completing the full 18 months are successfully integrated back into public high schools, college, the work force, or the military.
 - 43. However, about 7% of students do not experience a change of heart and pick back

up where they left off on travelling down a negative path which they carry into their 20s. This includes typical problems such as substance abuse, promiscuous and volatile relationships, unreliability in employment and the like.

- 44. Although many students are enrolled at River View Christian Academy because they are troubled, some are enrolled because the structured environment is conducive to their unique academic and spiritual needs rather than any volitional shortcomings. Some students are enrolled because their parents see the environment at their child's local public high school as negative. The student is not troubled, but his or her parents believe River View Christian Academy provides the best academic and spiritual environment for their child to succeed.
- 45. River View Christian Academy staff perform a detailed review of applicants and will decline to enroll students who have severe psychiatric problems. Moreover, River View Christian Academy does not enroll students declared dependents of California's juvenile courts under Cal. Welfare & Institutions Code § 300 or those who have become wards of the court pursuant to Cal. Welfare & Institutions Code §§ 601 and 602. No outside private or public agency provides social services to students.

Parents

- 46. The typical student enrolled in River View Christian Academy has not had success in the public school system. Parents therefore are looking for a non-governmental option.
- 47. Parents are fully informed that River View Christian Academy is Christian, that all staff are Christians, that courses are taught from a Christian worldview, and that students will be exposed to a Christian environment. To ensure full disclosure, a 40-page contract is executed by a school official and a parent or guardian. A parent-handbook is also provided in which the Christian nature of River View Christian Academy is explicitly set forth. Unsurprisingly, parents or guardians ordinarily take a physical tour of the campus before signing the contract.
- 48. Parents and guardians are not only fully informed about the spiritual, academic, and structured environment, they choose to enroll their children in River View Christian Academy because of those conditions.

- 49. The parents' decision to send their children to River View Christian Academy is based upon their desire to inculcate the parents' moral standards, religious beliefs, and elements of good citizenship.
- 50. The parents' decision to send their children to River View Christian Academy is rooted in their sincere, deeply held, religious convictions.

Community Care Facilities Act

- 51. Until 2016, River View Christian Academy was exempt from licensure under the Community Care Facilities Act. Under 22 CCR § 80007 community care facilities regulations do not apply to any school dormitory or similar facility under the conditions below:
 - a. the school is registered/certified by the California State Department of Education by filing an annual private school affidavit;
 - b. the school and dormitory are on the same grounds;
 - c. children are six years old or older;
 - d. the program operates only during normal school terms unless the academic program runs year-round;
 - e. the school's function is educational only;
 - f. the school program is not designated as providing rehabilitative or treatment services;
 - g. the school's function does not promote intent to provide community care services, and the facility does not accept children who are in need of such services, including but not limited to children with developmental disabilities, mental disorders or physical handicaps; juveniles declared dependents of the court under Welfare and Institutions Code section 300, and juveniles declared wards of the court under Welfare and Institutions Code sections 601 and 602;
 - h. the facility does not receive public funds for care including but not limited to Federal Aid to Families with Dependent Children –Foster Care and Supplemental Social Income/State Supplementary Payment; and,
 - i. no public or private agency, including but not limited to county welfare department and probation offices, provides social services to children in the facility.
- 52. The Community Care Facilities Act was amended in 2016 by Senate Bill 524. The Bill changes the definition of *private alternative boarding school* to mean "a group home licensed by the [D]epartment [of Social Services] to operate a program...to provide youth with 24-hour residential care and supervision, which, in addition to providing educational services to youth,

provides, or holds itself out as providing, behavioral-based services to youth with social, emotional, or behavioral issues." Cal. Health & Safety Code CCR § 1502(a)(19).

- 53. The regulations related to the Community Care Facilities Act place restrictions on schools relative to religion. Specifically, students are to be "free to attend religious services or activities of his/her choice and to have visits from the spiritual advisor of his/her choice." See, 22 CCR § 80072
- 54. The Community Care Facilities Act and the accompanying regulations are irreconcilable with a religious school.
- 55. Violation of the Community Care Facilities Act criminalizes as a misdemeanor any willful or repeated violation of any of its rules or regulations. The penalty is a \$1,000 fine and/or imprisonment in the county jail for up to 180 days. Cal. Health & Safety Code § 1540.
- 56. The religious practices of River View Christian Academy violate portions of the Community Care Facilities Act.
- 57. This regulation poses an existential threat to religious schools such as River View Christian Academy. River View Christian Academy only allows spiritual advisors who by profession and conduct adhere to the faith statement. Additionally, River View Christian Academy only provides Christian Bible studies and Christian church services. It intentionally excludes spiritual rituals, counsel, totems, services, and practices inconsistent with the Christian faith.
- 58. The Community Care Facilities Act addresses moral issues in a manner that is inconsistent with the religious beliefs and practices of River View Christian Academy. The Community Care Facilities Act gives students the right "[t]o be free from acts that seek to change his or her sexual orientation, including efforts to change his or her gender expressions, or to eliminate or reduce sexual or romantic attractions or feelings toward individuals of the same sex." Cal. Health & Safety Code § 1502.2(d)(1)(P). River View Christian Academy holds the religious convictions that sexual activities are proper only between a man and a woman who are married to each other. Moreover, River View Christian Academy does not allow any sexual or romantic

encounters or entanglements between students of any kind. That stands as a universal rule and applies between boys and girls, boys and boys, and girls and girls. In addition to the religious basis for the rule, River View Christian Academy has this rule in order to prevent distractions to academic endeavors by the students.

- 59. In view of the rights of students to sexual autonomy related to sexual orientation under the Community Care Facilities Act, a private alternative boarding school must "submit a staff training plan to the department [of Social Services] as part of its plan of operation" to include the rights of youth in the area of "[c]ultural competency and sensitivity in issues relating to the lesbian, gay, bisexual, and transgender communities." Cal. Health & Safety Code § 1502.2(c)(4). In that River View Christian Academy holds a theologically conservative position on sexual ethics described above, Teen Rescue is informed and believes and thereon alleges that it is impossible for it to propose a plan consistent with its religious beliefs and practices that the State of California will approve.
- 60. Because of this, neither the Attorney General nor the Director can bring River View Christian Academy under the Community Care Facilities Act as written and remain consistent with the religion clauses of the First Amendment.
- 61. Moreover, requiring River View Christian Academy to train its staff on "[c]ultural competency and sensitivity in issues relating to the lesbian, gay, bisexual, and transgender communities" would compel the institution to deliver a message to its employs for which it does not agree. Such violates the freedom of speech of the Petitioners.

Search Warrants And Investigations

62. On February 1, 2011, officials from the California Community Care Licensing
Division of DSS alleged that a complaint was submitted that Julian Youth Academy (the school's prior name) was operating an unlicensed group home. On December 9, 2011, four licensing program analysts, a licensing program manager and an Investigation's Bureau investigator made an unannounced visit to River View Christian Academy with a search warrant. The purpose of the visit was for California Community Care Licensing to perform an onsite investigation in response

to the allegation of an unlicensed group home. Interviews of staff and a review of records were made and photographs taken. As to the latter, a comment was made by one of the investigators to the other investigators not to take photographs of the library as this would make River View Christian Academy look like a school. On November 14, 2012, a further site visit was conducted with a Licensing Program Manager and a program Administrator. At that time they conducted five interviews of employees and five interviews of students which state officials falsely referred to as "clients." More than two years passed since the alleged complaint was submitted before a letter from the Department of Social Services was dispatched to the school. The letter read in pertinent part, "I am writing to you in reference to the complaint our department received on February 1, 2011. We have completed our investigation and determined the allegation to be unfounded."

- 63. On March 2, 2015, an official from the California Community Care Licensing again appeared at River View Christian Academy and alleged that a complaint was submitted that the school was operating an unlicensed group home. This appearance was unannounced. The Licensing Program Manager was not admitted to the campus by River View Christian Academy. The official reviewed the River View Christian Academy website and issued a report that the language in the website which states that the school program is designed for "struggling teenagers in need of full-time supervision and redirection" indicates that the "web site does not clearly meet the intention of the regulations." The findings were noted as "inconclusive."
- 64. Since the Community Care Facilities Act was amended in 2016, the California Department of Social Services asserts that River View Christian Academy falls within the definition of *private alternative boarding school* and thus is subject to the Community Care Facilities Act, the jurisdiction of the California Department of Social Services, and is enforced by the California Attorney General. This allegation rests upon a warrant, dated January 8, served at the campus of River View Christian Academy. The warrant was by application of the Community Care Licensing Division of the California Department of Social Services in which the Attorney General and his deputies provided legal representation before the Superior Court of California, in

- 68. Plaintiffs are informed and believe and thereon allege that the 17 investigators were employed or contracted by the California State Department of Social Services, under the direction of Director Lightbourne and his agents, and the California Department of Justice, under the direction of General Becerra and his agents. Upon arrival, they spread out and began searching the buildings, scanning, and in some instances, removing and confiscating school papers. No evidence was found relative to: (a) use of shock collars; (b) withholding food; (c) solitary confinement; (d) Stockholm treatment; (e) exorcisms; (f) staff use of cocaine; or, (g) stockpiling weapons for an end of times war against the government.
- 69. Investigators sought to interrogate employees and students. Because of the warrant and the potential criminal liability related to the Community Care Facilities Act, counsel for Teen Rescue advised the staff not to speak to investigators. No instructions were given to students to not speak with investigators. Some students spoke with investigators and some refused. Based on subsequent discussions between staff and students, Plaintiffs are informed and believe and thereon allege that investigators coerced students to speak to them by deception. Investigators threatened students that if they did not answer questions the students would be taken.
- 70. The Teen Rescue director challenged the warrant because there were hand-written changes on the document. This stopped the search and questioning for a short period of time.

 After making telephone calls, the search resumed. Although the warrant was open from January 8 to February 2, the investigators and Highway Patrolmen left after just five hours.
- 71. The Community Care Facilities Act requires that private boarding schools allow students full autonomy on matters of religion and sexual identity. No exception is provided for religious educational institutions.
- 72. The school has a statement of faith, employs only Christians, and intertwines a Christian perspective in all subjects taught. Further, the school deals with negative behaviors through spiritual guidance, schedules daily religious devotions, and provides opportunities for: (1) the study of Christian courses, (2) a weekly Wednesday evening Bible study, and (3) a Christian church service on Sunday. It does not provide equal opportunities for other religions or secular

worldviews. As part of its structured environment, the school houses the boys and girls separately and has sex-segregated learning environments. The theological position of the school is conservative. Specifically as it relates to human sexuality, it holds a hetero-normative view of relationships. Sexual relationships are confined to a man and a woman who are married to each other. In order to help pupils stay focused on their studies, it discourages, and indeed prohibits, physical and romantic entanglements between or among the sexes. This biblically-based manner of running the school places the institution in conflict with the Community Care Facilities Act. Violation of the Community Care Facilities Act is a criminal offense.

- 73. Petitioners have no plain, speedy, and adequate remedy in the ordinary course of law.
 - 74. Petitioners have exhausted all available administrative remedies.

Administrative Appeals

- 75. On March 28, 2019, Petitioners, along with another nonprofit corporation (New Day for Children), were personally served a Notice of Operation in Violation of Law. They were accused of operating River View Christian Academy which the DSS claims is a community care facility. Only Teen Rescue operates the Academy. The other three nonprofit corporations simply provide financial assistance to parents for tuition and other related expenses for students enrolled in the Academy. Although these entities do nothing more than help families financially with their children's schooling, the notice gave these nonprofits 16 days to file a licensing application or face fines of \$200 per day and criminal prosecution carrying a 180-day jail sentence.
- 76. On April 2, Teen Rescue received the same notice, but by certified mail. The notice had two telephone numbers and no e-mail. Counsel for these entities immediately called the numbers provided. The number on the cover page was a wrong number. The individual who answered the second number had little knowledge of the matter and did not know to whom to direct counsel to engage on the matter. The name on the letter was not typed and the signature

3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 |

an application for a TRO and motion for preliminary injunction in the federal case. Attorneys for the Department of Justice opposed the application and motion based on Younger abstention¹ because, they stated, there were administrative proceedings and appeals and challenges to the law can be taken through the administrative process, including the filing of a petition for a writ of mandate. The Honorable Judge John A. Mendez dismissed Teen Rescue's complaint sua sponte on April 11, 2019, without opportunity for reply because of Younger abstention, finding that there is an ongoing state proceeding.

- 78. On April 23, 2019, CCLD issued a Facility Evaluation Report and fined Petitioners \$200 per day and backdated the fine to April 13, 2019. Served with the Facility Evaluation Report was a document providing for rights to an administrative appeal.
- 79. The Facility Evaluation Report claims deficiencies under Title 22 of the California Code of Regulations, §§ 80001, 80006 and 80007. Specifically, the deficiencies alleged are as follows: "The school's function is not educational only. The program is designated as providing rehabilitative or treatment services. The school's function promotes intent to provide community care services, and the facility accepts children who are in need of such services, including but not limited to children with developmental disabilities, mental disorders, and juveniles declared wards of the court. A county probation dept. provides social services to one or more children in the facility. Requirements for unlicensed operation were met as evidenced by: Based on statements provided by children and staff, records reviewed, and facility tour, RVCA is providing care and supervision without a license which poses an immediate Health and Safety risk to residents in care."
- 80. A first level administrative appeal was filed on May 22, 2019. In a letter dated May 3, 2019, a DSS official stated that the appeal was per 22 CCR 80055. The official provided a copy of said regulation. The regulation provides for review of a "deficiency and/or notice of

¹ Younger v. Harris, 401 U.S. 37 (1971).

- 90. Respondent Johnson has a clear duty to comply with Health & Safety Code § 1547(c) to "adopt and follow regulations setting forth the appeal procedure."
- 91. This failure has not only denied Petitioners of procedural due process, but also harms all facilities in California in which DSS claims jurisdiction under the Community Care Licensing Division.
- 92. Petitioners could not have had a legitimate administrative review of their appeals when no appellate procedures have been promulgated.
- 93. The Petitioners have a direct beneficial interest having regulations clearly setting forth the procedure for appeal of penalties that have been assessed against it, including the right to examination of all evidence used against it, and a hearing.
- 94. In the alternative, under the public interest exception to the beneficial interest requirement, Petitioners have standing to seek a writ compelling the performance of Respondent Johnson's duty under Health & Safety Code § 1547(c).

Second Cause of Action

Writ of Mandamus (CCP § 1094.5)
All Petitioners Against Kim Johnson
(Abuse of Discretion – Findings Not Supported by the Evidence, Decisions Not Supported by the Findings, Error of Law)

- 95. Petitioners reallege and incorporate by reference each and every allegation contained in the above paragraphs as though fully set forth herein.
- 96. Respondent Johnson's failure to comply with a clear duty to adopt regulations setting forth the appeal procedure as required by Health & Safety Code § 1547(c) resulted in an abuse of discretion in making findings and a decision in an administrative for which there were no adopted procedures.
- 97. The Petitioners have a direct beneficial interest having regulations clearly setting forth the procedure for appeal of penalties that have been assessed against it, including the right to examination of all evidence used against it, and a hearing.

98. In the alternative, under the public interest exception to the beneficial interest requirement, Petitioners have standing to seek a writ compelling the performance of Respondent Johnson's duty under Health & Safety Code § 1547(c).

Third Cause of Action

Writ of Mandamus (CCP § 1085)
All Petitioners Against Kim Johnson
(Due Process)

- 99. Petitioners reallege and incorporate by reference each and every allegation contained in the above paragraphs as though fully set forth herein.
 - 100. Petitioners were deprived of due process as set forth below as follows:
- 101. DSS failed to provide correct contact information in the Notice of Operation in violation of law. This includes providing a wrong phone number in one instance and a phone number to a DSS employee not familiar with the case. DSS admits this. Despite those defects in the Notice, DSS continued to proceed with the prosecution against Petitioners.
- 102. DSS withheld hundreds of pages of evidence from the Petitioners. Petitioners requested that DSS provide the precise number of pages that were withheld, the identity of each document, and the specific legal authority for withholding a given document. In determining a deficiency, fundamental fairness requires that DSS exclude from consideration evidence that has been withheld. Respondent Johnson has refused.
- 103. In a letter dated May 3, 2019, a DSS official stated that the appeal was per 22 CCR 80055. The official provided a copy of that regulation. The regulation provides for review of a "deficiency and/or notice of penalty." However, during the second level administrative appeal the DSS reviewer claimed that the appeal was being conducted under 22 CCR 80059. That provision only provides for appeal of the penalty assessment and not the allegation of a deficiency as per 22 CCR 80055. The changing of the reviewing regulation in the middle of the administrative process is fundamentally unfair, takes away a right without due process of law, and is evidence that DSS has failed to comply with its statutory duty under Health & Safety Code § 1547(c) to "adopt and

follow regulations setting forth the appeal procedure."

- 104. The Notices of Operation in Violation of Law did not provide Petitioners an opportunity to challenge the determination that River View Christian Academy is a facility that falls within the Community Care Facilities Act.
- 105. The Civil Penalty Assessment imposed a daily fine without providing Petitioners an opportunity to review the evidence and challenge the determination of a violation **before** assessment of the penalty.
- 106. Respondent Johnson reviewed and considered evidence of matters occurring prior to the law going into effect as to *private alternative boarding schools*. Health & Safety Code § 1502(a)(19). That provision took effect July 1, 2018. Health & Safety Code § 1502(h). It was error to consider pre-July 1, 2018 evidence.
- 107. Respondent Johnson refuses to provide an operational definition for the term behavioral-based services, found in Health & Safety Code § 1502(a)(19), which triggers the statute relating to private alternative boarding schools. A statute must be clear so that a party does not have to guess at its meaning.
- 108. Respondent Johnson asserts violations of regulations, §§ 80001, 80006 and 80007 of Title 22 of the California Code of Regulation by River View Christian Academy without first showing that the institution initially falls within the definition of an *alternative boarding school* under Health & Safety Code § 1502(a)(19). Entities are subject to the regulations regulating facilities only if those entities come within the Community Care Facilities Act. Until jurisdiction under the Act vests in DSS, it is premature to apply Title 22 regulations.
- 109. Respondent Johnson improperly gives more weight to unattested hearsay evidence proffered against River View Christian Academy than firsthand evidence, provided under penalty of perjury, by the appellants.
- 110. Counsel for F.A.C.E.S.S. provided DSS with letters and corporate documents proving that the organization only provides financial support to Teen Rescue and students enrolled

in the school. It does not run a facility in Shasta County or anywhere in the world. As such, it was error that Respondent Johnson found F.AC.E.S.S. to fall within the Community Care Facilities Act and fine it \$200 per day.

- 111. Counsel for Together Freedom provided DSS with letters and corporate documents proving that the organization only provides financial support to Teen Rescue and students enrolled in the school. It does not run a facility in Shasta County or anywhere in the world. As such, it was error that Respondent Johnson found Together Freedom to fall within the Community Care Facilities Act and fine it \$200 per day.
- 112. Petitioners have a clear, present and beneficial right to accurate review of their appeal of the determination that they operate a facility that falls within the jurisdiction of DSS and the validity of penalties assessed against them.
- 113. In the alternative, under the public interest exception to the beneficial interest requirement, Petitioners have standing to seek a writ compelling the performance of Respondent Johnson's duty under Health & Safety Code § 1547(c).

Fourth Cause of Action

Writ of Mandamus (CCP § 1094.5)
All Petitioners Against Kim Johnson
(Abuse of Discretion – Findings Not Supported by the Evidence, Decisions Not Supported by the Findings, Error of Law)

- 114. DSS Petitioners reallege and incorporate by reference each and every allegation contained in the above paragraphs as though fully set forth herein.
- 115. Petitioners raise the same due process claims pursuant to CCP § 1094.5 as in the Third Cause of action.
- 116. Petitioners have a clear, present and beneficial right to accurate review of their appeal of the determination that they operate a facility that falls within the jurisdiction of DSS and the validity of penalties assessed against them.

117. In the alternative, under the public interest exception to the beneficial interest requirement, Petitioners have standing to seek a writ compelling the performance of Respondent Johnson's duty under Health & Safety Code § 1547(c).

Fifth Cause of Action

Writ of Mandamus (CCP § 1085)
All Petitioners Against Kim Johnson and Xavier Becerra
(First Amendment – Religion Clauses)

- 118. Petitioners reallege and incorporate by reference each and every allegation contained in the above paragraphs as though fully set forth herein.
- services. Health & Safety Code § 1502(a)(19). River View Christian Academy addresses improper conduct from a spiritual perspective rather than through methods found in social science. Religious institutions and the State use different terms for certain conduct. Approaching matters from a spiritual and theological perspective, the River View Christian Academy and religious institutions like it speak of improper conduct using language such as sin, rebellion, pride, lust, and covetousness. The State uses terms such as dysfunction, maladjustment, and oppositional defiance disorder.
- 120. California has no jurisdiction to regulate, monitor, or otherwise second guess the manner and methods in which religious institutions deal with the human condition.
- 121. Petitioners also challenge 22 CCR § 80072(a)(5)) requiring a facility to provide students the "free[dom] to attend religious services or activities of his/her choice and to have visits from the spiritual advisor of his/her choice."
- 122. River View Christian Academy has a set of beliefs based on the Christian faith. All staff must, by profession and behavior, agree with the Christian faith. The curriculum is taught from a Christian worldview and the school provides Christian services. Parents and guardians enroll their children in the school, in part, because it is a Christian institution. The school does not

allow students to engage in spiritual exploration of other religions. 22 CCR § 80072(a)(5) requires that the school grant the right to students of such exploration.

- 123. The Petitioners also challenge section 1502.2(d)(1)(P) of the Health & Safety Code which states that students have the right "[t]o be free from acts that seek to change his or her sexual orientation, including efforts to change his or her gender expressions, or to eliminate or reduce sexual or romantic attractions or feelings toward individuals of the same sex." This provision of the Community Care Facilities Act that prohibits religious institutions, and by extension, the parents or guardians who enroll their children, to provide guidance on issues of sexual orientation and gender expression violates the right to the free exercise of religion.
- 124. The Petitioners challenge section 1502.2(c)(4) of the Health & Safety Code which requires facilities to "submit a staff training plan to the [D]epartment [of Social Services] as part of its plan of operation" to include the rights of youth in the area of "[c]ultural competency and sensitivity in issues relating to the lesbian, gay, bisexual, and transgender communities." The Petitioners challenges California's authority to require it to teach its staff a viewpoint which is at odds with the moral and doctrinal positions of a religious institution.
- 125. Violation of the sections of the Community Care Facilities Act and the regulations described herein is a criminal act per Health & Safety Code § 1540.In addition to criminal sanctions, these sections and regulations are further enforced through civil penalties or \$200 per day and issuance of injunctions by the Superior Court of California. Petitioners have been fined \$200 per day.
- 126. The sections of the Community Care Facilities Act and the regulations described herein violate the religion clauses of the First Amendment to the United State Constitution.
- 127. The Department of Social Services and the Attorney General have statutory authority to enforce the Community Care Facilities Act.
- 128. Petitioners are beneficially interested In the alternative, under the public interest exception to the beneficial interest requirement, Petitioners have standing to seek a writ

compelling the performance of Respondent Johnson's duty under Health & Safety Code § 1547(c).

Sixth Cause of Action

Writ of Mandamus (CCP § 1085)
All Petitioners Against Kim Johnson and Xavier Becerra
(First Amendment – Freedom of Speech)

- 129. Petitioners reallege and incorporates by reference each and every allegation contained in the above paragraphs as though fully set forth herein.
- 130. The Petitioners also challenge section 1502.2(d)(1)(P) of the Health & Safety Code as violative of freedom of speech.
- 131. Health & Safety Code §1502.2(d)(1)(P) prohibits speech that "seeks to change" students' gender expressions, or to eliminate or reduce sexual or romantic attractions or feelings toward individuals of the same sex." This is a content and viewpoint based restrictions.
- 132. River View Christian Academy does not employ mental health professionals. The school provides spiritual mentoring of students.
- 133. The school holds the traditional view on the sexes and human sexuality. Such are that people are born male or female and legitimate sexual relations are confined to a man and woman who are married to each other.
- 134. Health & Safety Code § 1502.2(c)(4) requires River View Christian Academy to provide training limits the speech of religious institutions on this issue. This is a content and viewpoint based prohibition on speech.
- 135. Such training stands as inconsistent with the religious views of the school. Neither the Community Care Facilities Act nor the supporting regulations provide a religious exemption.
- 136. The requirement to provide the instruction on cultural competency and sensitivity in issues relating to the lesbian, gay, bisexual, and transgender communities is compelled speech.

Hence, the Petitioners bring this claim under the First Amendment to the United States Constitution.

- 137. Violation of the sections of the Community Care Facilities Act and the regulations described herein is subject to criminal prosecution under Health & Safety Code § 1540. In addition to criminal sanctions, these sections and regulations are further enforced through civil penalties or \$200 per day and issuance of injunctions by the Superior Court of California.
- 138. The sections of the Community Care Facilities Act and the regulations described herein violate the religion clauses of the First Amendment to the United State Constitution.
- 139. The Department of Social Services and the Attorney General have statutory authority to enforce the Community Care Facilities Act. All respondents have undertaken to enforce the provisions mentioned herein as against the Petitioners.

Seventh Cause of Action

Injunctive Relief
All Petitioners Against Kim Johnson and Xavier Becerra
(First Amendment to U.S. Const.)

- 140. Petitioners reallege and incorporate by reference each and every allegation contained in the above paragraphs as though fully set forth herein.
- 141. The Petitioners seek an injunction against the Respondents, as against religious institutions, from enforcing the requirement of training employees in "[c]ultural competency and sensitivity in issues relating to the lesbian, gay, bisexual, and transgender communities" as per Health & Safety Code §1502.2(c)(4).
- 142. The Petitioners seek an injunction against the Respondents, as against religious institutions, from enforcing the prohibition against speech that seek to change his or her sexual orientation, including efforts to change a students' gender expressions, or to eliminate or reduce sexual or romantic attractions or feelings toward individuals of the same sex. Health & Safety Code §1502.2(d)(1)(P).

- 143. The Petitioners seek an injunction against the Respondents, as against religious institutions, from enforcing the requirement of licensure of religious institutions based on assertions that such facilities provide *behavioral-based services* as per Health & Safety Code § 1502(a)(19).
- 144. The Petitioners seek an injunction against the Respondents, as against religious institutions, from enforcing the requirement under 22 CCR § 80072(a)(5) that a facility provide students the "free[dom] to attend religious services or activities of his/her choice and to have visits from the spiritual advisor of his/her choice."

Eighth Cause of Action

Declaratory Relief
All Petitioners Against Kim Johnson and Xavier Becerra
(First Amendment to U.S. Const.)

- 145. Petitioners reallege and incorporates by reference each and every allegation contained in the above paragraphs as though fully set forth herein.
- 146. The Petitioners seek declaratory relief that Health & Safety Code § 1502(a)(19) is unconstitutional as against religious institutions.
- 147. The Petitioners seek declaratory relief that Health & Safety Code §1502.2(c)(4) is unconstitutional as against religious institutions.
- 148. The Petitioners seek declaratory relief that Health & Safety Code §1502.2(d)(1)(P) is unconstitutional as against religious institutions.
- 149. The Petitioners seek declaratory relief that 22 CCR § 80072(a)(5) is unconstitutional as against religious institutions.

PRAYER

WHEREFORE, petitioner prays as follows:

- a. A writ of mandate issue, directed to the Director of the Department of Social Services, compelling her to set aside the fines imposed on Petitioners, and each of them;
- b. A writ of mandate issue, directed to the Director of the Department of Social Services, compelling her to adopt regulations setting forth procedures for appeal as per Health & Safety Code § 1547(c), including, but not limited to, the opportunity for a hearing;
- c. An order preliminarily and permanently enjoining the Director of the Department of Social Services and the Attorney General from enforcing Health & Safety Code § Health & Safety Code § 1502(a)(19).
- d. An order preliminarily and permanently enjoining the Director of the Department of Social Services and the Attorney General from enforcing Health & Safety Code §1502.2(c)(4);
- e. An order preliminarily and permanently enjoining the Director of the Department of Social Services and the Attorney General from enforcing Health & Safety Code §1502.2(d)(1)(P);
- f. An order preliminarily and permanently enjoining the Director of the Department of Social Services and the Attorney General from enforcing 22 CCR § 80072(a)(5);
- g. An order declaring that Health & Safety Code § 1502(a)(19) is unconstitutional as against religious institutions;
- h. An order declaring that Health & Safety Code §1502.2(c)(4) is unconstitutional as against religious institutions;
- i. An order declaring that Health & Safety Code §1502.2(d)(1)(P) is unconstitutional as against religious institutions;
- j. An order declaring that 22 CCR § 80072(a)(5) is unconstitutional as against religious institutions;
- k. Costs of suit;

VERIFICATION

I, Phillip Ludwig, declare as follows:

I am the chief executive officer of Teen Rescue, Together Freedom, and F.A.C.E.S.S. and am authorized to sign this verification. I have read the foregoing Verified Petition for Writ of Mandamus and know its content. All of the facts alleged herein are of my own personal knowledge, except as to those alleged on information and belief, and as to those facts, I believe them to be true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct. Executed on this Twentieth Day of August, 2019.

Phillip Ludwig

Validad Davida - Can W

Verified Petition for Writ of Mandamus; Complaint for Injunctive & Declaratory Relief