1 2 3 4 5 6 7 8 9	Deborah A. Sivas, Bar No. 135446 dsivas@stanford.edu Stanford Law School 559 Nathan Abbott Way Stanford, CA 94305-8610 Telephone: (650) 723-0325 Facsimile: (650) 723-4426 Hollin N. Kretzmann, Bar No. 290054 hkretzmann@biologicaldiversity.org Center for Biological Diversity 1212 Broadway, Suite 800 Oakland, CA 94612 Telephone: (510) 844-7100 Facsimile: (510) 844-7150 Attorneys for Petitioner Center for Biological Diversity	ELECTRONICALLY FILED BY Superior Court of California, County of Monterey On 5/3/2018 10:59 AM By: Janet Nicholson, Deputy	
11	SUPERIOR COURT OF THE STATE OF CALIFORNIA		
12	COUNTY OF MONTEREY		
13	CENTER FOR BIOLOGICAL DIVERSITY, a nonprofit organization,	Case No. <u>18CV</u> 001585	
14	Petitioner and Plaintiff,		
15	V.	PETITION FOR WRIT OF MANDATE	
16	COUNTY OF MONTEREY, a municipal	(Cal. Environmental Quality Act, § 21168 and Cal. Code of Civil Procedure, § 1094.5.)	
17	corporation, MONTEREY COUNTY BOARD OF SUPERVISORS, and DOES 1 through 25,	3	
18	inclusive,	Trial Date: None set	
19	Respondents and Defendants,		
20	TRIO PETROLEUM, LLC,		
21	Real Party in Interest.		
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	VERIFIED PETITION FOR WRIT OF MANDAMUS		

INTRODUCTION

- 1. The Center for Biological Diversity ("Petitioner") hereby petitions this Court for a Writ of Mandate pursuant to California Code of Civil Procedure section 1094.5 and California Public Resources Code section declaring that Respondents Monterey County Board of Supervisors and Monterey County (collectively, the "County") violated the California Environmental Quality Act ("CEQA"), California Public Resources Code §§ 21000 *et seq.*, in approving a Conditional Use Permit (PLN160146) for four exploratory wells in Monterey County (the "Project") on April 3, 2018.
- 2. The project applicant, Trio Petroleum, LLC ("Trio" or the "Applicant") proposed to drill four new exploratory wells in the Hames Valley area of Monterey County with the expectation that those wells would produce commercially profitable amounts of oil. Each new well would be located on a separate worksite.
- 3. The aim of the Project is to turn Hames Valley into a new area for commercially viable oil production by drilling dozens of new wells to pump petroleum from the subsurface and transport the product to refineries. The Project will utilize numerous hazardous chemicals in support of drilling, well completion and maintenance, and production. Initiating oil production activities will also increase traffic, air and water pollution, and noise and light disturbance.
- 4. These activities jeopardize the area's groundwater, surface water, air quality, climate, and habitat, which support dozens of special status species, including fully protected species under state law.
- 5. Though Petitioner and the Monterey County Planning Commission raised such concerns, these foreseeable impacts were omitted in the incomplete and inadequate Initial Study of the environmental impacts associated with the Project and were ignored by the Board of Supervisors when it approved the Project.
- 6. The County and the Initial Study improperly isolate the impact from the four "exploratory" wells from the reasonably foreseeable impacts from future wells drilled on those sites. This sort of "piecemealing" artificially minimizes the environmental impacts of the Project

by willfully ignoring the harm that may result if and when Trio's exploratory wells confirm commercially producible volumes of petroleum, prompting the addition of dozens more wells in the area that has been heretofore undisturbed by oil and gas activity.

- 7. Given the infrastructure investment necessary for the Project and the explicit "testing" purpose of the Project, the County's approval of the first phase Conditional Use Permit will create irreversible momentum for expanded long-term production. Because future phases of the project are probable and reasonably foreseeable, CEQA requires that the County analyze the Project's potential cumulative environmental impacts from future development. In particular, long-term production would likely involve the drilling of numerous additional wells, the repeated use of acid washing, and the production of a significant amount of oil. The County's failures to identify, disclose, and evaluate impacts from those reasonably foreseeable future activities is contrary to CEQA.
- 8. In approving the Project under these circumstances, the County violated the requirements of CEQA and California Code of Regulations, tit.14, sections 15000 *et seq*. (hereinafter "CEQA Guidelines"), which provide that the County must prepare, consider, and certify an environmental impact report ("EIR") prior to the approval of any project that may have a significant impact on the environment. CEQA requires the preparation of an EIR whenever there is a "fair argument" that the project may have significant direct, indirect, and cumulative impacts on the environment. The County's failure to prepare an EIR prior to its approval of Trio's Project, despite the existence of substantial evidence that the Project may have significant adverse effects on the environment, including on air resources, water resources, human health and safety, and wildlife, constitutes a prejudicial abuse of discretion.
- 9. Petitioner has no adequate remedy at law for the County's failure to discharge its clear legal duties under CEQA. Accordingly, Petitioner seeks a peremptory writ of mandate setting aside the County's certification of the Mitigated Negative Declaration and approval of the Conditional Use Permit for the Project and enjoining any activity pursuant to the Project approval until the County prepares, considers, and certifies a legally adequate EIR. Issuance of the

requested relief will confer a significant benefit on the public and will result in the enforcement of important public rights, including the public's right to disclosure of the potentially significant direct, indirect, and cumulative impacts from the Project and the public's right to ensure that the County only approve projects that are consistent with the state's environmental laws.

JURISDICTION AND VENUE

- 10. This Court has jurisdiction under section 1094.5 of the California Code of Civil Procedure and section 21168 of the California Public Resources Code.
- 11. Venue is proper under section 393 of the Civil Code of Procedure because the cause of this action arose in Monterey County and direct effects of the County's action will occur in Monterey County.

PARTIES

12. Petitioner CENTER FOR BIOLOGICAL DIVERSITY ("the Center") is a nonprofit, public interest environmental organization dedicated to the protection of native species and their habitats through science, policy, and environmental law. The Center's Climate Law Institute works to reduce greenhouse gas emissions and other air pollutants to protect biological diversity, the environment, and public health. Specific objectives include ensuring that the impacts of oil and gas operations – encompassing the climate, environmental, and public health impacts of operations themselves, as well as the combustion of the produced oil and gas – are accurately accounted for, considered, and mitigated if approved in accordance with science and applicable law. The Center has more than 40,000 members, including members who reside in Monterey County. Center members have recreational, scientific, and educational interests in the region at issue, and are particularly interested in protecting the native, imperiled, and sensitive species and their habitats that the Project may affect. The Center's members therefore will be directly and adversely affected by the County's approval of the Project, issuance of a conditional use permit, and adoption of the Initial Study and Mitigated Negative Declaration. Also, the Center participated extensively in the administrative process resulting in the County's approval of the Project, submitting multiple comment letters, appealing the Planning Commission's approval of

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the Conditional Use Permit and Negative Declaration to the Board of Supervisors, and appearing before the Board of Supervisors during the public hearing on the Center's appeal.

- 13. Respondent MONTEREY COUNTY is a political subdivision of the State of California and is responsible for the approval of the Conditional Use Permit and adoption of the Mitigated Negative Declaration.
- 14. Respondent BOARD OF SUPERVISORS OF MONTEREY COUNTY is the body that supervises the operation of the Monterey County government and is responsible for the approval of the Conditional Use Permit and adoption of the Mitigated Negative Declaration.
- 15. Real Party in Interest TRIO PETROLEUM LLC is an oil and gas company headquartered in Bakersfield, California and is the Project applicant and proposed operator, as well as the and designated permittee under the Conditional Use Permit.

BACKGROUND

16. On July 1, 2016, Trio submitted an application for a conditional use permit to the Monterey County Planning Commission seeking approval to drill four (4) new exploratory wells in Hames Valley, each well requiring its own well site.

The Project Area

- 17. The four prosed well sites are located on land zoned as Farmlands or Permanent Grazing in southern Monterey County.
- 18. The Project area contains non-native grasslands as well as oak woodland. An ephemeral stream is present 50 feet from one of the proposed well sites. The San Antonio River is located 0.3 miles south of the Project site.
- 19. The area serves as habitat for a wide variety of plant and animal species. A total of 41 special status plant species and 18 special status wildlife species are known to or have the potential to occur within the vicinity of the Project sites.
- 20. One such species is the golden eagle, a fully protected species under state law. A golden eagle was sighted at the project location, yet the biological opinion relied upon by the County does not contain this information.

21. The Project is within the North Central Coast Air Basin (NCCAB). The NCCAB is designated in nonattainment-transitional for the state ozone standard, and nonattainment for the state coarse particulate matter (PM10) standard.

The Proposed Project

- 22. According to Trio's application, each exploratory well site would contain a drilling rig over 100 feet tall, an open pit to collect drilling fluid and drill cuttings, and other apparatuses necessary to drill the wells.
- 23. Each site would require over 450 hours of continuous drilling and involve the transportation, storage, use, and disposal of hazardous chemicals, many of which are unknown.
- 24. Trio anticipates that the four exploratory wells will lead to more wells and expanded oil and gas activity. At the December 13, 2017 Planning Commission hearing, the representative for Trio stated, "these sites are probably going to be housing maybe 3 to 6 wells each...and those wells will be going to different places in that anticline." He added, "We are going to locate multiple wells on those sites in the development situation.... That will be the end result, hopefully."2
- 25. Trio has estimated that the area may contain "hundreds of millions of barrels of recoverable oil and significant recoverable natural gas."
- 26. Trio plans to use hazardous materials to aid in the drilling process, and will store these chemicals on site. Trio's Project will also utilize "acid wash" as part of the Project.
- 27. Wastewater from the Project, which contains harmful chemicals, would be collected and trucked to a separate disposal site.

The Initial Study and Mitigated Negative Declaration

28. In response to the Trio's application for a conditional use permit, the Planning Commission staff prepared an Initial Study of the environmental impacts and a Mitigated Negative Declaration (IS-MND) that asserted that after certain mitigation measures were

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¹ Monterey County Planning Commission Public Hearing, Dec. 13, 2017, Agenda Item #4, Testimony of Trio Petroleum representative, video available at http://monterey.granicus.com/MediaPlayer.php?view_id=14&clip_id=3501² Id.

implemented, there would be no significant impacts as a result of Trio's proposed project.

- 29. The IS-MND analyzed the environmental impact only from the 4 proposed wells. It asserted that further production was too "speculative" to analyze. This critical omission renders the IS-MND deeply flawed and fundamentally unreliable as an information document.
- 30. Expanded oil and gas production in Hames Valley will result in significant impacts for water quality, air quality, biological resources, and greenhouse gas emissions. Such expansion is not speculative, but instead, is highly probable and constitutes the stated intent and purpose of the Project. Trio has made statements to the Planning Commission that it anticipates expanded oil production in the area after the exploratory wells are completed. Thus, the approval of the Conditional Use Permit at issue here is the key decision point, creating irreversible momentum for long-term commercial oil production and necessitating consideration of the environmental impacts that may accompany such probable future project activities.
- 31. The County also failed to consider the greenhouse gas emissions that will result from the refining and combustion of the heavy oil that will likely be produced and sold by the Project (in addition to oil produced as part of long-term commercial production).
- 32. The IS-MND also provides inadequate analysis of the foreseeable impacts that would result from using harmful chemicals in the oil drilling and production products. While it mentions that hazardous materials will be stored and used as part of the operations, there is neither a comprehensive list of chemicals, nor disclosure of their adverse health impacts.
- 33. The IS-MND also omits analysis of the cumulative impacts of the proposed wells in Hames Valley when combined with the thousands of existing oil and gas wells in the county.
- 34. The IS-MND erroneously concluded that Trio's project would result in less than significant impacts for, *inter alia*, aesthetics, agricultural and forest resources, geology/soils, greenhouse gas emissions, hazardous materials, hydrology/water quality, land use/planning, noise, and transportation/traffic. The IS-MND also stated incorrectly that impacts to air quality and biological resources would be less than significant after mitigation measures.
 - 35. For example, while disclosing that acid washing will occur, the IS-MND contains

no analysis of how these operations will impact air or water quality.

- 36. The Project is also likely impact water quality because the wastewater produced with oil contains chemicals harmful to human health. The IS-MND does not analyze the impacts of wastewater disposal. The application only mentions that wastewater will be trucked to a separate facility. There is no acknowledgement of the risk of spills and accidents that come with storing and transporting this toxic-laden waste fluid. There is also no assessment of the impacts on water once this fluid is disposed of.
- 37. The IS-MND's conclusion that the impacts to biological resources will be less than significant is not supported by the evidence. While the well pads may only constitute a disturbance of 5.8 acres, noise, light, vibration, air, and water pollution do not stop at the boundary of the worksite. There is also inadequate evidence to support the conclusion that the golden eagle will not be harmed. While the Planning Commission staff noted the golden eagle sighting, the IS-MND lacks an adequate analysis of the potential impacts of this Project on the golden eagle population in the area.

The Planning Commission Denial

- 38. The Planning Commission held a hearing on the proposed Project on December 13, 2017. The Planning Commission found the Project to be not in the interests of Monterey County, and ordered the staff to prepare a resolution denying the application and prepare findings that accurately reflect the threats to public health and safety and the environment posed by Trio's proposed Project.
- 39. On January 30, 2018, Petitioner submitted comments urging the Planning Commission to adopt the revised resolution denying the Application.
- 40. On January 31, 2018, after hearing comments from Trio and the public, the Planning Commission found, *inter alia*, that oil and gas activities were injurious to the public welfare, including groundwater quality and climate, and there were no counterbalancing benefits of the Project that would offset the adverse impacts. The Planning Commission voted 6-3 to deny the Application and adopt Resolution No. 18-008 and its findings to support its decision.

its analysis, among other things, a description of the project and the environmental setting; an evaluation and disclosure of the direct, indirect, and cumulative environmental effects of the project; and reasonable mitigation measures to avoid or minimize the project's significant environmental effects. Cal. Code Regs., tit. 14, § 15063.

- 53. The County must prepare an EIR if a fair argument can be made on the basis of substantial evidence in the record that the Project may have a significant adverse environmental impact. The County must prepare an EIR under such circumstances even if evidence also exists to the contrary.
- 54. Furthermore, the existence of serious public controversy concerning the environmental effect of a project in itself indicates that preparation of an EIR is needed.

 Numerous members of the public voiced opposition to the Project and called for the need for environmental review.
- 55. The adequacy of the County's review in preparing the Initial Study and Mitigated Negative Declaration is reviewed for abuse of discretion. Abuse of discretion is established if the agency has not proceeded in a manner required by law, the decision is not supported by the findings, or the findings are not supported by substantial evidence in the record. Code Civ. Proc. § 1094.5(b).
- 56. The County abused its discretion by segmenting the project and preparing an Initial Study and Mitigated Negative Declaration, rather than an EIR, for approval of the Conditional Use Permit that did not fulfill the requirements of CEQA. In particular, the Initial Study and Mitigated Negative Declaration did not evaluate and disclose the reasonably foreseeable direct, indirect, and cumulative environmental effects of the Project and of probable future phases of the Project as required by CEQA, including as follows:
 - a. Failure to Consider All Phases of the Project: the record demonstrates that the County abused its discretion by improperly piecemealing the stages of the Project and failing to consider and evaluate the reasonably foreseeable environmental impacts of expanded oil and gas development in and around

- 11 -VERIFIED PETITION FOR WRIT OF MANDAMUS

1 PRAYER FOR RELIEF 2 WHEREFORE, Petitioners pray for entry of judgment as follows: 3 For a peremptory writ of mandate setting aside and voiding the County's approval of the 4 Conditional Use Permit and adoption of the Mitigated Negative Declaration for the 5 Project; 6 2. For injunctive relief prohibiting Respondents and Real Parties in Interest from proceeding 7 with any actions pursuant to the Conditional Use Permit pending full compliance with 8 CEQA; 9 For Petitioner's costs and attorneys' fees pursuant to California Code of Civil Procedure 3. 10 section 1021.5; and 11 For other and further relief as the Court finds proper. 12 13 DATED: May 3, 2018 Deborah A. Sivas 14 ENVIRONMENTAL LAW CLINIC Mills Legal Clinic at Stanford Law School 15 16 17 Hollin N. Kretzmann CENTER FOR BIOLOGICAL DIVERSITY 18 Attorneys for Petitioner CENTER FOR BIOLOGICAL 19 **DIVERSITY** 20 21 22 23 24 25 26 27 28

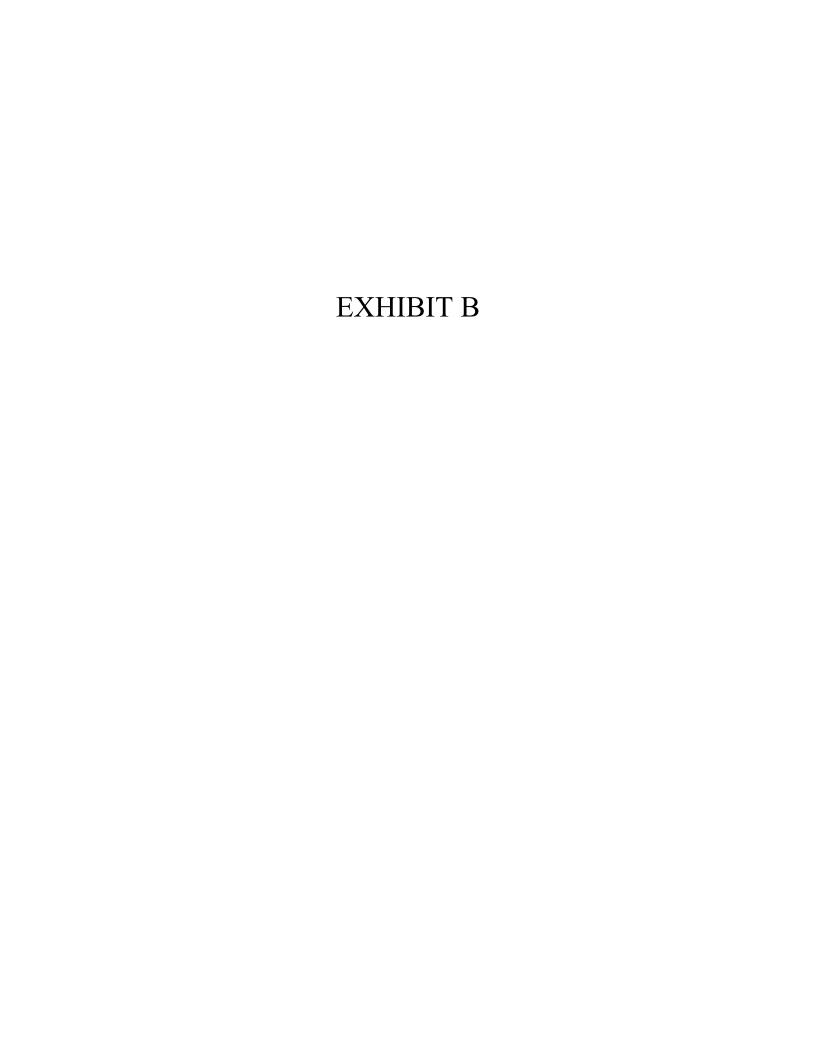
1 **VERIFICATION** 2 I, Peter Galvin, declare: 3 I am the Director of Programs for Center for Biological Diversity and in that 4 capacity, I am authorized to make decisions on the organization's behalf. I make this verification 5 on behalf of Petitioner Center for Biological Diversity, in the above-captioned action. 6 2. I have read the foregoing VERIFIFED PETITION FOR WRIT OF MANDAMUS 7 [CCP SECTION 1085 OR 1094.5]. 8 3. I am informed and believe that the matters stated therein are true and correct and 9 on that basis alleged them to be true. 10 4. I declare under penalty of perjury that the foregoing is true and correct under the 11 laws of the State of California, and that this Verification is executed on this 2nd day of May 2018, 12 at Shelter Cove, California. 13 14 By: Peti 25 Ser 15 16 Peter Galvin 17 18 19 20 21 22 23 24 25 26 27 28



1 2 3 4 5 6 7 8	Deborah A. Sivas, Bar No. 135446 dsivas@stanford.edu Stanford Law School 559 Nathan Abbott Way Stanford, CA 94305-8610 Telephone: (650) 723-0325 Facsimile: (650) 723-4426 Hollin N. Kretzmann, Bar No. 290054 hkretzmann@biologicaldiversity.org Center for Biological Diversity 1212 Broadway, Suite 800 Oakland, CA 94612 Telephone: (510) 844-7100 Facsimile: (510) 844-7150	
10	Attorneys for Petitioner Center for Biological Diversity	
11	SUPERIOR COURT OF THE STATE OF CALIFORNIA	
12	COUNTY OF MONTEREY	
13	CENTER FOR BIOLOGICAL DIVERSITY, a nonprofit organization,	Case No
14	Petitioner,	NOTICE TO ATTORNEY GENERAL
15	v.	NOTICE TO ATTORNET GENERAL
161718	COUNTY OF MONTEREY, a municipal corporation, MONTEREY COUNTY BOARD OF SUPERVISORS OF MONTEREY COUNTY, and DOES 1 through 25, inclusive,	
19	Respondents,	
20	TRIO PETROLEUM, LLC,	
21	Real Party in Interest.	
22		
23	To the Attorney General of the State of Calif	ornia:
24	·	
25	PLEASE TAKE NOTICE, under Public Resources Code § 21167.7 and Code of Civil Procedure § 388, that on May 3, 2018, CENTER FOR BIOLOGICAL DIVERSITY filed a	
26	petition for writ of mandate against COUNTY OF MONTEREY and MONTEREY	
27		IONTEREY COUNTY SUPERIOR COURT.
28	COUNTY BOARD OF SUI ERVISORS III IV.	TOTALERE I COUNTI SUI ERIUR COURT.

NOTICE TO ATTORNEY GENERAL

1	The petition alleges that COUNTY OF MONTEREY and MONTEREY COUNTY BOARD
2	OF SUPERVISORS violated the California Environmental Quality Act by approving a
3	conditional use permit for four (4) exploratory wells in Monterey County on April 3, 2018
4	without legally mandated environmental review. A copy of the petition is attached to this
5	notice.
6	
7	DATED: May 3, 2018 By: Jullin June Deborah A. Sivas
8	Alicia E. Thesing
9	ENVIRONMENTAL LAW CLINIC Mills Legal Clinic at Stanford Law School
10	0/11 - 0/ 1
11	Hollin N. Kretzmann
12	CENTER FOR BIOLOGICAL DIVERSITY
13	Attorneys for Petitioner CENTER FOR
14	BIOLOGICAL DIVERSITY
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9 10	Attorneys for Petitioner Center for Biological Diversity		
11	SUPERIOR COURT OF THE STATE OF CALIFORNIA		
12	COUNTY OF MONTEREY		
13	CENTER FOR BIOLOGICAL DIVERSITY, a nonprofit organization,	Case No	
14	Petitioner,		
15	v.	NOTICE OF INTENT TO FILE CEQA PETITION	
16 17	COUNTY OF MONTEREY, a municipal corporation, MONTEREY COUNTY BOARD OF SUPERVISORS, and DOES 1 through 25,	(Cal. Environmental Quality Act, § 21168 and Cal. Code of Civil Procedure, § 1094.5.)	
18	inclusive,		
19	Respondents,	Trial Date: None set	
20	TRIO PETROLEUM, LLC,		
21	Real Party in Interest.		
22		-	
23	TO COUNTY OF MONTEREY and MONTEREY COUNTY BOARD OF		
24	SUPERVISORS:		
25	PLEASE TAKE NOTICE, under Public Resources Code §21167.5, that CENTER FOR		
26	BIOLOGICAL DIVERSITY intends to file a petition under the provisions of the California		
27	Environmental Quality Act against respondent, COUNTY OF MONTEREY and		
28			

NOTICE OF INTENT TO FILE CEQA PETITION

1	MONTEREY COUNTY BOARD OF SUPERVISORS, challenging its approval of a		
2	conditional use permit (PLN160146) for four (4) exploratory wells in Monterey County on		
3	April 3, 2018.		
4	The petition will seek the following relief:		
5	1. For a peremptory writ of mandate setting aside and voiding the County's approval of the		
6	Conditional Use Permit and adoption of the Mitigated Negative Declaration for the		
7	Project;		
8	2. For injunctive relief prohibiting Respondents and Real Parties in Interest from proceeding		
9	with any actions pursuant to the Conditional Use Permit pending full compliance with		
10	CEQA;		
11	3. For Petitioner's costs and attorneys' fees pursuant to California Code of Civil Procedure		
12	section 1021.5; and		
13	4. For other and further relief as the Court finds proper.		
14	A copy of the petition to be filed by petitioner is attached to this notice.		
15	DATED: May 2, 2018 By: Dullin Swiss		
16	Deborah A. Sivas		
17	ENVIRONMENTAL LAW CLINIC Mills Legal Clinic at Stanford Law School		
18	ALII - N		
19	Hollin N. Kretzmann		
20	CENTER FOR BIOLOGICAL DIVERSITY		
21	Attorneys for Petitioner CENTER FOR BIOLOGICAL DIVERSITY		
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5	Hollin N. Kretzmann, Bar No. 290054 hkretzmann@biologicaldiversity.org		
6	Center for Biological Diversity 1212 Broadway, Suite 800		
7	Oakland, CA 94612		
8	Telephone: (510) 844-7100 Facsimile: (510) 844-7150		
9	Attorneys for Petitioner Center for Biological Diversity		
11	SUPERIOR COURT OF THE STATE OF CALIFORNIA		
	COUNTY OF MONTEREY		
12	CENTER FOR BIOLOGICAL DIVERSITY, a	Case No.	
13	nonprofit organization,	Case No.	
14	Petitioner,	NOTICE OF INTENT TO DDED A DE THE	
15	V.	NOTICE OF INTENT TO PREPARE THE ADMINISTRATIVE RECORD	
16 17	COUNTY OF MONTEREY, a municipal corporation, MONTEREY COUNTY BOARD	(Cal. Environmental Quality Act, § 21168 and Cal. Code of Civil Procedure, § 1094.5.)	
18	OF SUPERVISORS and DOES 1 through 25, inclusive,		
19	Respondents,	Trial Date: None set	
20	TRIO PETROLEUM, LLC,		
21	Real Party in Interest.		
22	Real Farty III Interest.		
23	TO RESPONDENT COUNTY OF MO	ONTEREY and MONTEREY COUNTY	
24	TO RESPONDENT COUNTY OF MONTEREY and MONTEREY COUNTY		
25	BOARD OF SUPERVISORS:		
26	In the above-captioned action (the "Action"), Petitioner Center for Biological Diversity		
27	petitions this Court for a Writ of Mandate directed to Respondents County of Monterey and		
28	Monterey County Board of Supervisors. Petitioner challenge Respondents' approval of a		

PETITIONER'S NOTICE OF ELECTION TO PREPARE ADMINISTRATIVE RECORD